

Port Lands Planning Framework

Waterfront Toronto Design Review Panel April 19, 2017



TORONTO





INTRODUCTION

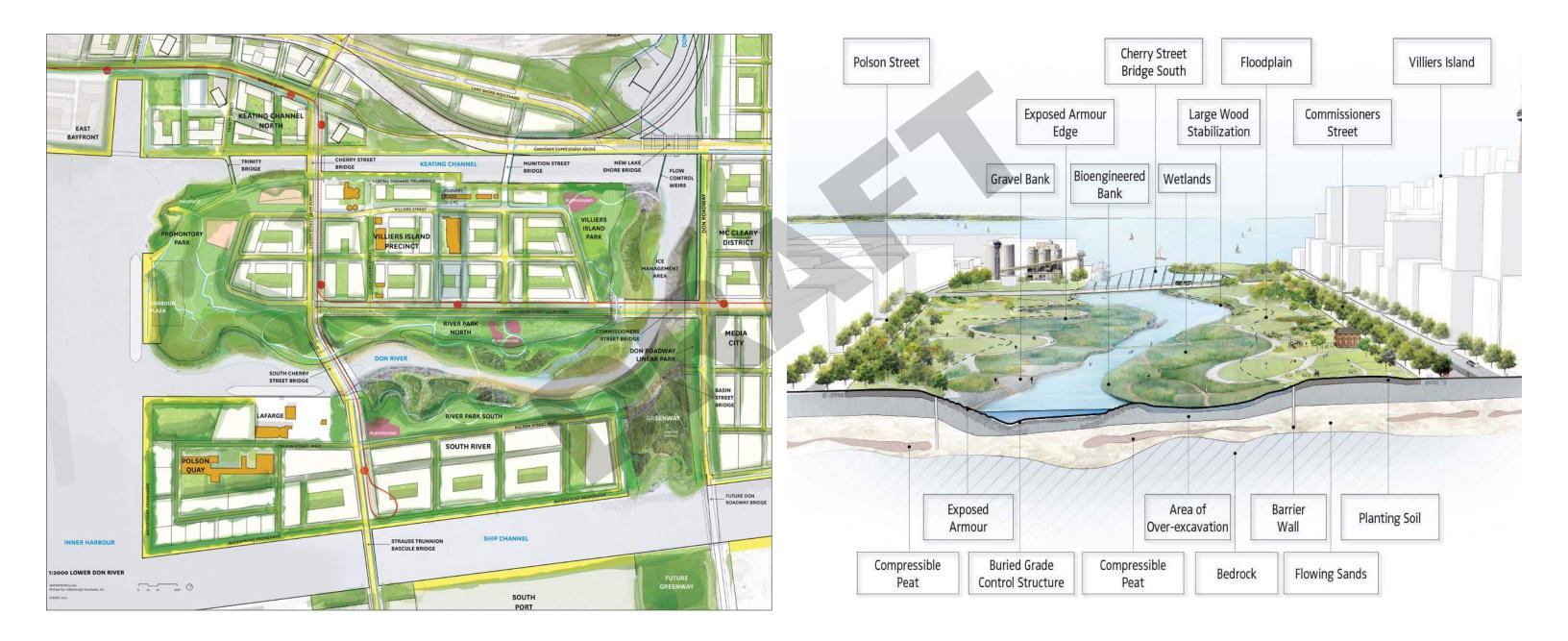


TORONTO





The River



Toronto



Due Diligence

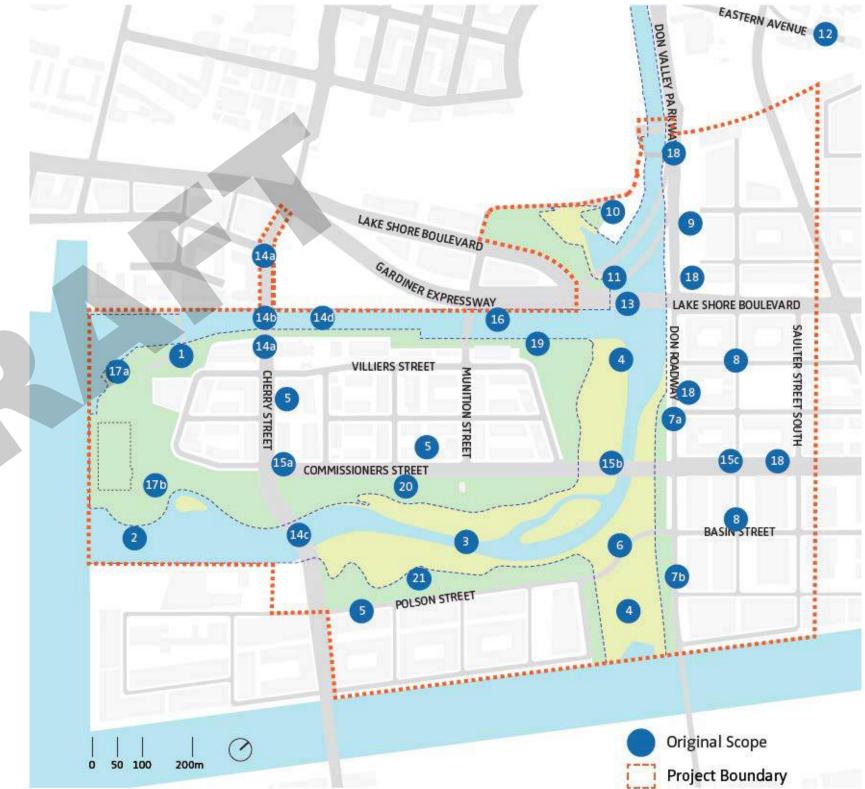
Legend



- **Basin Street Bridge**
- Don Roadway North
- 7b Don Roadway South
- Don Roadway Valley 8 Wall Feature
- First Gulf/Unilever Site Flood Protection Land Form
- Sediment and Debris [10 Management Area
- 11 Flow Control Weirs
- Eastern Ave. Flood 12 Protection
- Lake Shore Road & Rail 13 **Bridge Modifications**

- **Cherry Street Re-alignment Cherry Street Bridge** North
- **Cherry Street Bridge** (14)South
- Old Cherry Street 140 **Bridge Demolition**
- **Commissioners Street 15**a West to New Cherry Street
- **Commissioners Street** 15 Bridge
- **Commissioners Street** 15 East to Saulter Street
- Keating Channel Modifications 16
- **Promontory Park** 17a North
- **Promontory Park** (17b South
- Hydro One 18 Integration
- Villiers Island Grading
- **River Park** 20 North

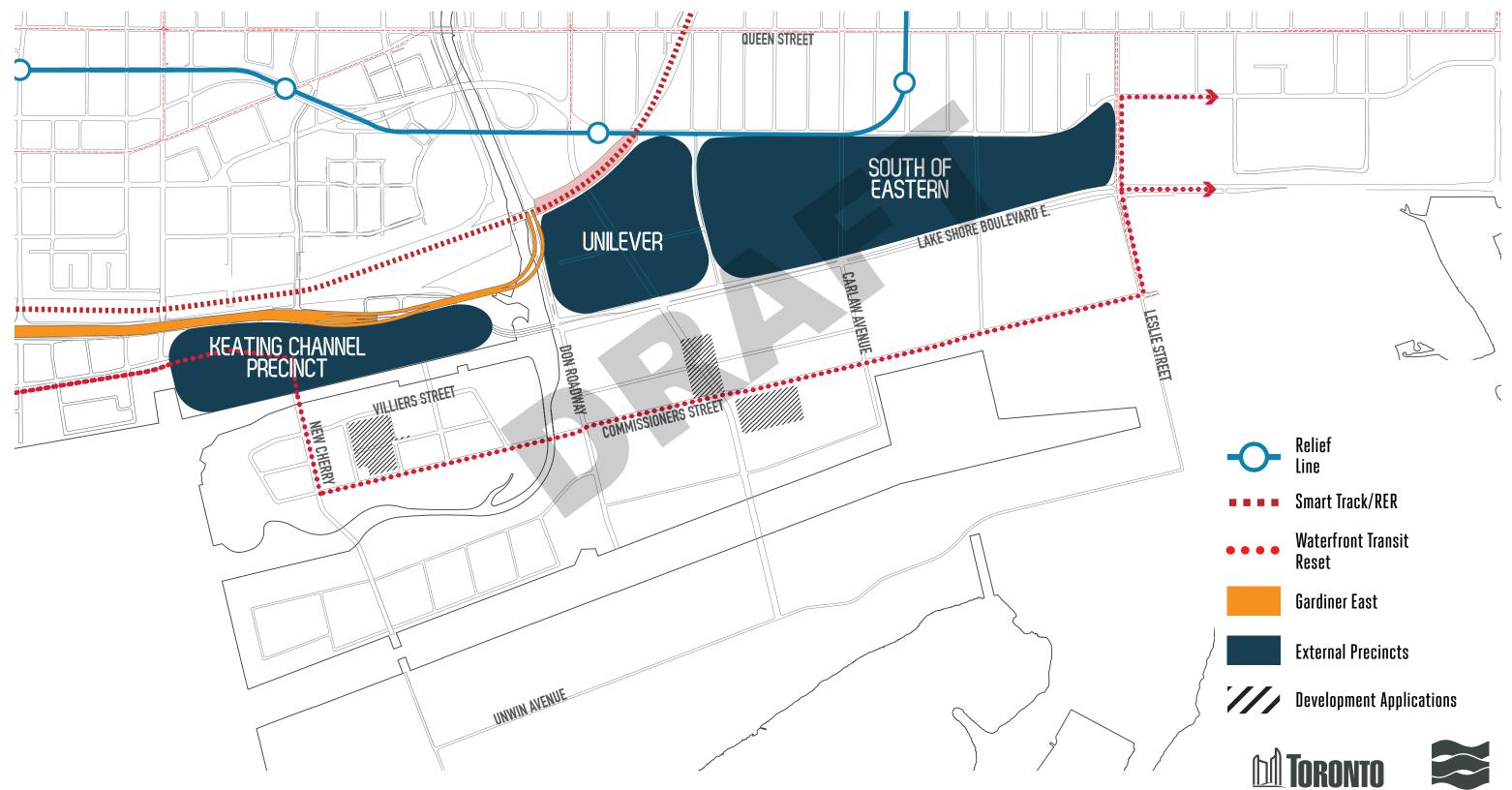




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Area Context



Ownership



Existing Uses





Heritage Buildings + Structures



Ports Toronto



Active Port Edge



Hydro Infrastructure

Pinewood Secure Permineter

Film + Film Related

Existing Parks + Open Spaces





Cultural Heritage Resources

esources Heritage Buildings/Structures

Port Lands Cultural Heritage Landscape

Listed Heritage Structures/Buildings

Designated Heritage Structures/Buildings

Cultural Heritage Landscapes

Potential Heritage Structures/Buildings Rail Corridors

1	Marine Terminal 35	7	Toronto Harl Buildings
2	Century Coal Company Building	8	Queen's City
3	Bank of Montreal	9	Fire Hall No.
4	William McGill and Company Building	10	Canada Cer
5	Toronto Hydro Substation	11	Dominion Bo
6	Dominion Bank Branch	12	Strauss Trur

P

UP

Listed Heritage Structures/Buildings

7

Designated Heritage Structures/Buildings

Potential Heritage Structures/Buildings

Eastern Ave.	re Shore Poulerard E.
es St. Co Co	
	7

13

14

17

18

- rbour Commissioners
- ity Foundry
- o. 30
- ement
- Boxboards Building
- union Bascule Bridge

- Sun Oil Company Building
- Commissioners Incinerator
- 15 450 Commissioners Street
- 16 Hearn Generating Station
- 55 Unwin Avenue
- Cherry Beach Life Saving Station





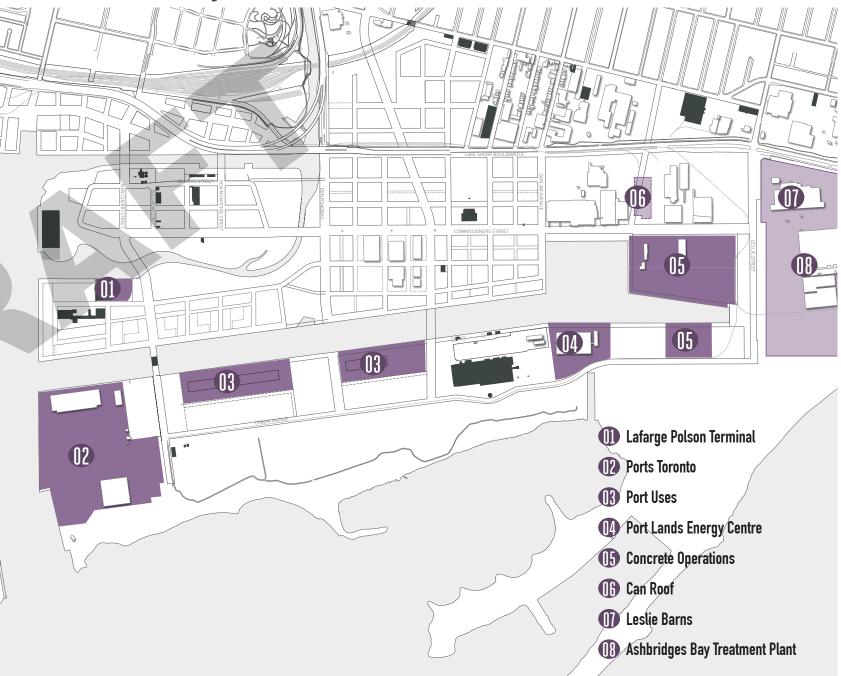
Environmental Considerations

Billy Bishop Airport

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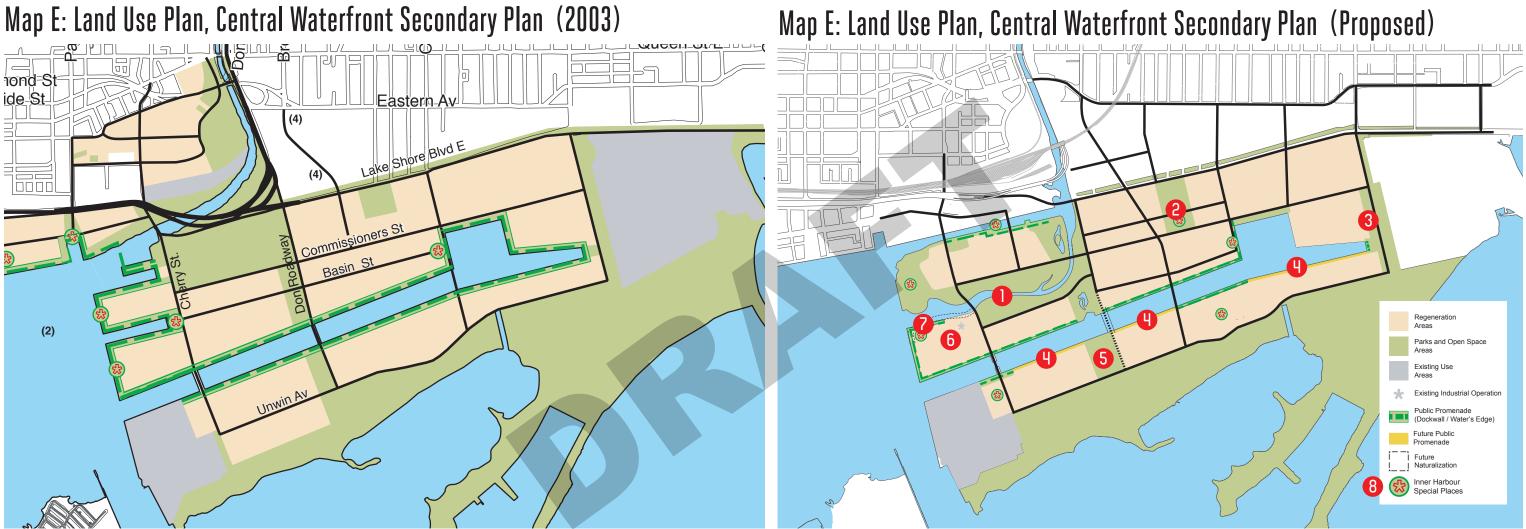
Noise and Air Quality



In Toronto



Land Use Designations



2

MAP INDEX

10 - THE FRAMEWORK IN BRIEF 207-03-18

PARKS AND OPEN SPACE AREAS (1) (3) REGENERATION AREAS (3) EXISTING USE AREAS (3)

FOOT OF YONGE SPECIAL STUDY AREA PUBLIC PROMENADE (DOCKWALL / WATER'S EDGE) INNER HARBOUR SPECIAL PLACES **AREA OF AMENDMENT** FOR LOWER DON LANDS



Recognition of the naturalized river mouth and

Expanded McCleary Park boundary (Lake Shore to

Parks and Open Space Areas on west side of Leslie

Revise some Public Promenade to Future Public

and reflect open space areas realized through Leslie

greenway as approved

Refined Don Greenway South

Commissioners)

Promenade

Recognition of existing Cement Operation



Recognition of final river per DMNP EA if Cement Operation relocates



Introduction of additional Inner Harbour Special Places





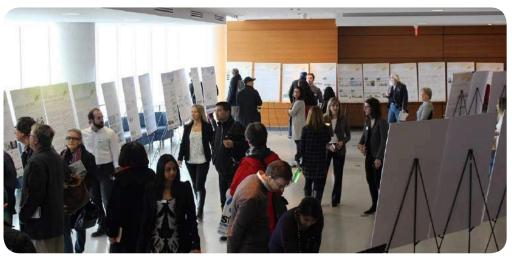


Port Lands Planning Framework Purpose

- A high-level, long-term planning framework to guide urban revitalization and redevelopment
- An outline of the key city-building directions required to unlock and realize the Port Lands interim and full potential
- A rationale to support amendments to the Central Waterfront Secondary Plan that reflect the results of extensive planning, technical studies and stakeholder consultation and resolve Ontario Municipal Board appeals
- A guide for decision making for all levels of government, as well as land owners and users



Incorporation of Feedback/Advice - Highlights



November 2015 Public Consultation

- Explore additional east-west connections and water transport
- Better consideration of all Torontonians - i.e. destinations
- Integrate the transportation network with planned transit stations/ projects
- Further consideration of types, mix of uses and critical mass, including accommodating film uses



January 2016 Design Review Panel

- Global models for large scale transformation
- **Retail considerations missing**
- Differentiate from the rest of the city
- Better east-west integration Keating **Channel and Eastern Avenue**



Expert Review Panel - Baskets Of Advice

- many aspects of the planning
- Reinforced and commended staff on - Identified areas that further clarification needed
- Identified areas for refinement and further consideration
- Identified issues outside of the Port
 - Lands





Expert Review Panel

Highlights

Strengths of the Plan	Further Clarification	Refinement/Further Consideration
Heritage as DNA	Seeding land uses and be more proactive in seeking out industries	Consider Port Lands together with the Keating Channel Precinct/ Gardiner EA
Structural principles and integration to the north	Management of the interface between industrial and residential	Mix of commercial and housing in neighbourhoods - Be more aggressive on land use split
Broadview Extension and connecting to destinations	Kick-start the Hearn's transformation in a more proactive way	Expand the green links and in particular associated with Broadview
Amount of green space and connectivity between the spaces	Emphasis needs to be placed on the Leslie Green Portal as a big move	Review the critical mass in neighbourhoods
City as a process - evolutionary nature of the Plan	Integrate water ecology into the Plan	Plan naturally and think about succession - "plant an acorn"



on with











PORT LANDS PLANNING FRAMEWORK



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To Guide the Transformation Over the Next 50+ Years

OBJECTIVES

17

FSSFNTIAI ELEMENTS

To Define What is to be **Achieved and Measure** Success

To Ground the Vision + Define the Port Lands Character

TRANSFORMATIONAL MOVES To Unlock the Potential of the Port Lands

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The Port Lands will transform into a number of new, vibrant districts with unique and memorable local identities and character, offering diverse opportunities for Torontonians to live, work and play that promote a low-carbon future, social interaction, cultural enrichment, ecological health and a prosperous local economy.

Each district will take its cue from the naturalized river valley and wild, natural areas, spectacular waterfront parks and open spaces, cultural heritage, and the energy, vibrancy and theatre of the working port and creative and innovative industries.

A resilient urban structure will be set in place, connecting the Port Lands to the city and providing sustainable options for moving in and through the area. The urban structure will provide a robust legacy of fine-grained streets and blocks to allow the Port Lands to continue evolve and transform over time.



12 Objectives To Define What is to be Achieved and Measure Success

- Ensure land use and associated development is **diverse** with beautifully designed buildings, and where appropriate, capable of **adaptive reuse**
- 2 Seed land uses to shape prosperity and increase Toronto's global competitiveness and drive a strong, production oriented, digitally-connected, innovative and diverse economy
 - Optimize maritime industries and celebrate the working port while managing the neighbourhood interface

Create a dynamic and multi-functional public realm with activated public spaces, the highest caliber of urban design and that showcases water as a resource Celebrate and leverage the unique history of the Port Lands to create new experiences and bolster character both within and from afar



Stitch the Port Lands to the city and **achieve a fine-grained street network** over time for easy, seamless access with an emphasis on transit and active transportation while maintaining goods movement



Create inclusive, social places with housing choice, rich amenity and activity for healthy, prosperous and resilient lifestyles for all Torontonians



Embrace the **wild**, **natural areas** and provide access for wildlife to enable **abundant biodiversity**







12 Objectives To Define What is to be Achieved and Measure Success

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Ensure the transformation is globally significant and showcases approaches embodying the cultural and technological shifts necessary for climate change resiliency and mitigation

Ensure orderly development in lock-step with infrastructure improvements while advancing short-term actions for enhanced public access

11

Create **destinations for Torontotians**, building on legacies and providing for early foci to kick-start the transformation



Strategically consolidate and relocate existing uses to create **opportunity**, **improve public access** and **future proof** portions of the Port Lands

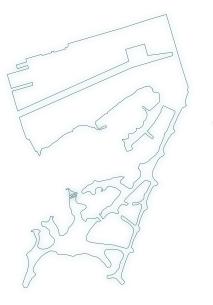




GESSENTIAL To Ground The Vision + Define The Port Lands Character

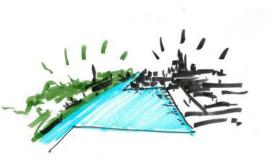
N1 BIG AND DIVERSE

Sameness is boring, especially over a large area. Diversity is central to the vision and will be a key strength



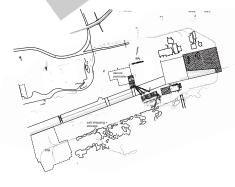
URBAN AND NATURAL

The vision reinforces the duality of urban vitality to the north, juxtaposed against a lush, wild green character to the south



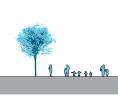
|| } THE EXCEPTIONS AND **EXCEPTIONAL**

The unique qualities of the Port Lands are elevated and will be core features of the identity and experience of place



ORGANIC AND MANMADE WATER ENVIRONMENTS

The presence of water will be carried throughout the Port Lands in both fluvial and constructed, rectilinear forms

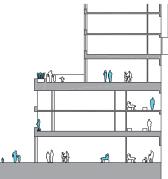


AN EXEMPLAR OF URBAN LIVING

The Port Lands will be a convivial and inclusive place. It will be a place for everyone and all life



New benchmarks will be continually achieved as the Port Lands transforms





TORONTO





Transformational NOVES To Unlock The Potential Of The Port Lands

THE RIVER AND **GREENWAY**

Restoring what was once lost to create a city-wide destination, wildlife habitat and natural setting for regeneration

SIX SIGNATURE STREETS

Stitching the Port Lands back into the city



HARBOUR / WILD STITCH **Uniting the Harbour**

and Wilds with four unique linear systems

BLUE-GREEN

PARK NETWORK

Creating a new dialogue about open space. Not just green, but blue and green

SEVEN DESTINATIONS

Establishing an armature of civic destinations for all **Torontonians**











UNIQUE AND MEMORABLE PLACES

Ensuring a series of distinct places each with their own character and function

RESILIENT URBAN STRUCTURE

Providing diverse grains to allow for adaptability and evolution over time





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O2 Six Signature Streets

22 - THE FRAMEWORK IN BRIEF 207-03-18



Cherry Street







Broadview Avenue



Carlaw Avenue



Caroline Extension



Leslie Street





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O3 Harbour/Wild Stitch

24 - THE FRAMEWORK IN BRIEF 207-03-18

Commissioners Street



Ship Channel

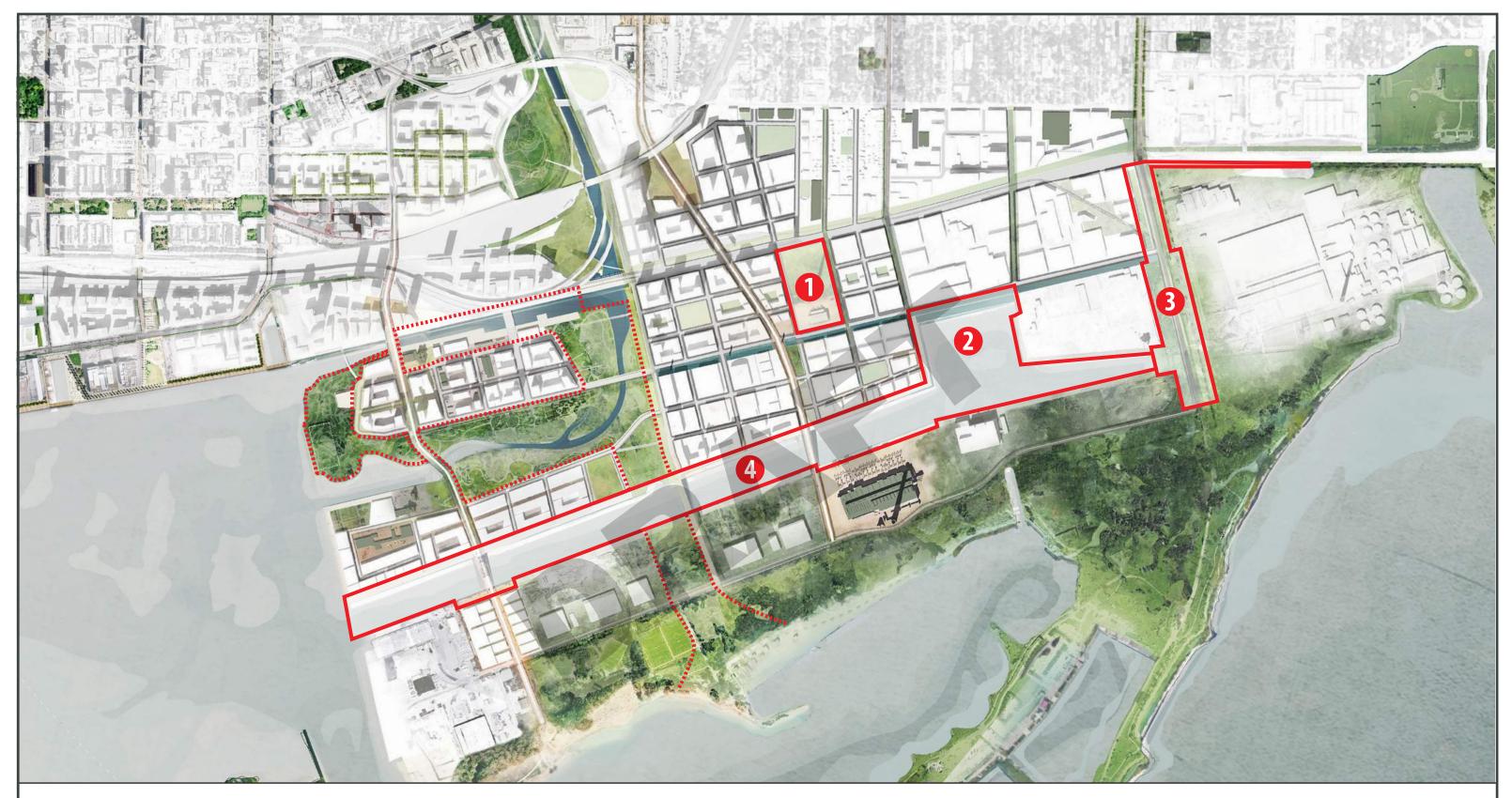


Unwin Avenue



Toronto

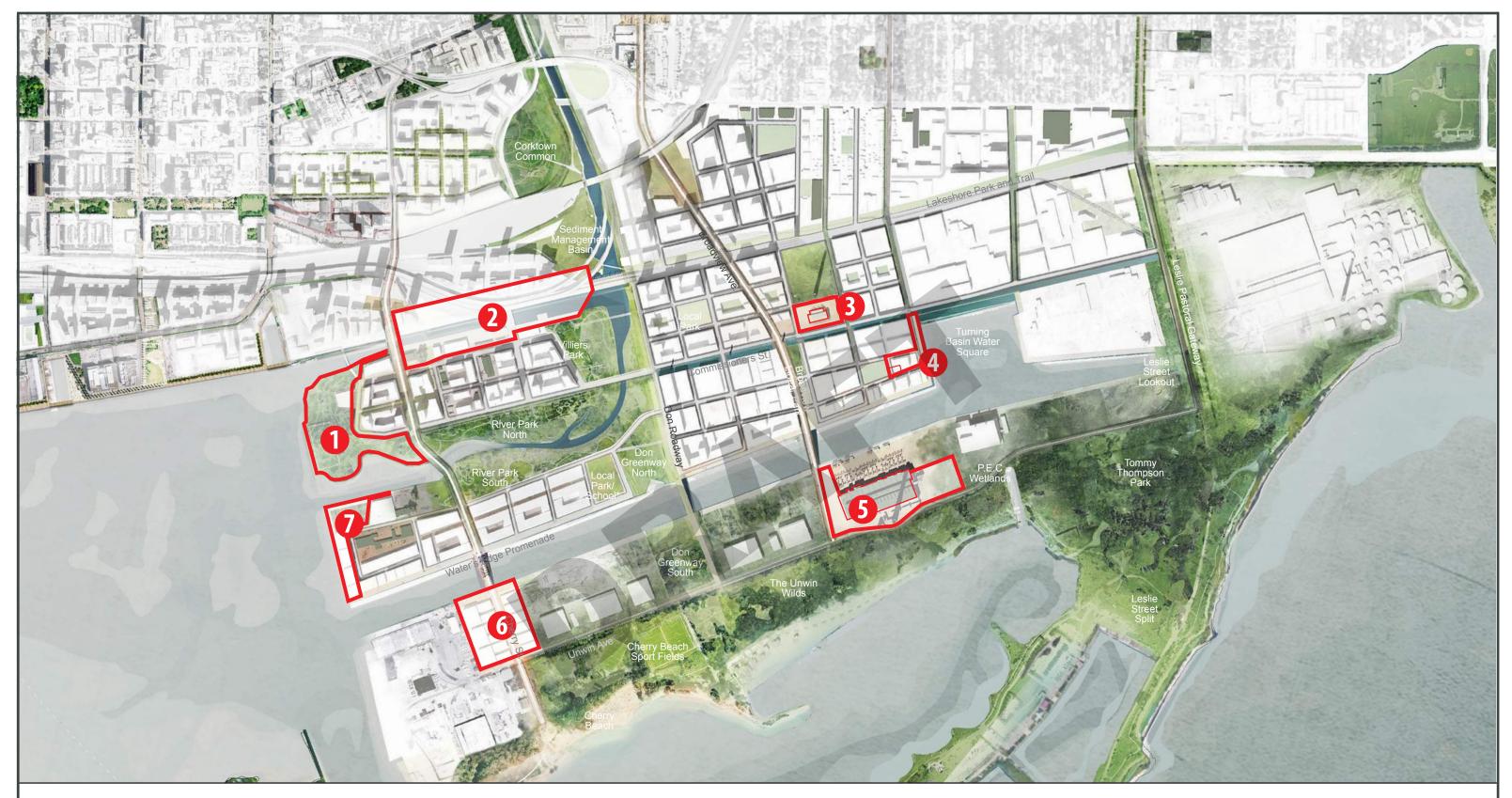




04 Blue-Green Park Network

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- Expanded McCleary Park
- 2 Turning Basin Blue Square
- 3 Leslie Pastoral Gateway
- 4 Ship Channel Water's Edge Promenade



05 Seven Destinations

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- Villiers Island Catalytic Use
- 2 Keating Promenade
- 3 Commissioners Community Hub
- 4 Turning Basin Plaza
- 5 Hearn Hub6 Maritime Hub7 Polson Point

Seven Destinations 01 02

Promontory Park



A new signature, citywide destination park overlooking the Inner Harbour with event spaces, passive lookouts and a catalysing use



Keating

Channel

The living room between Villiers Island and the Keating Channel precinct with destination retail and a high level of activation. The Channel will become one of the next great places in the city A new district serving community hub and incubator for Toronto's creative sector at the heart of the Film Studio District

03

Commissioners

Community Hub

A land extension of the Turning Basin Blue Square, that will activate and frame the square, and provide a back-drop for on location filming

114

Turning Basin

Plaza

Hearn Hub

A new public space that frames and accentuates the Hearn's Art Modern Facade with an eclectic mix of uses in the Port Lands most prominent landmark



Maritime Hub



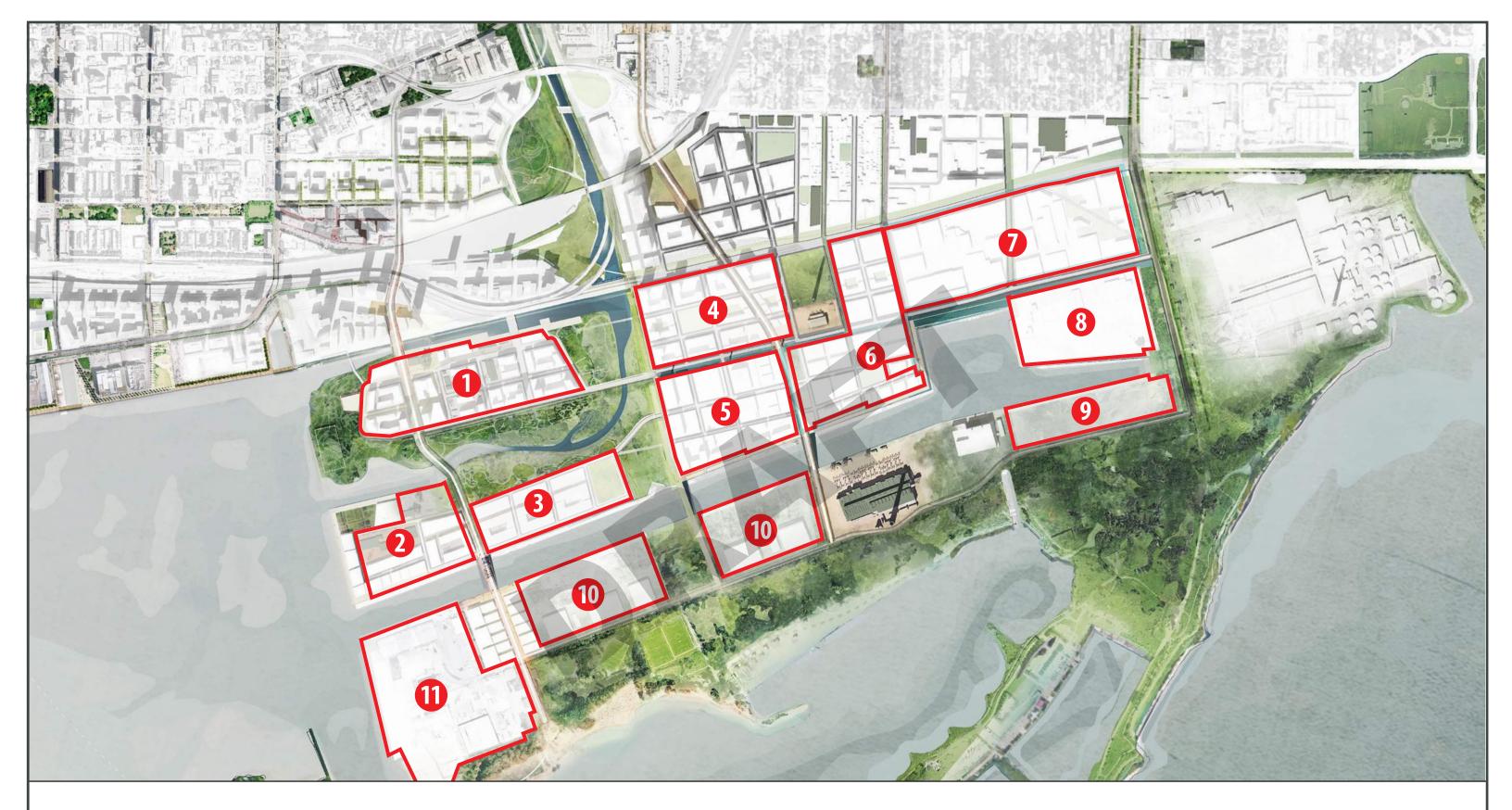




A mix of new, tight-knit, at-grade commercial uses in inventive and playful structures to provide amenity for area workers and recreationists A publicly accessible gathering place with stunning vistas that builds on the burgeoning culture that is already taking shape within the historic Dominion Box Board's building







O6 Unique and Memorable Districts

- Villiers Island
- 2 Polson Quay
- 3 South River

Film Studio District

- 4 McCleary District
- 5 Media City
- 6 Turning Basin District

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East Port

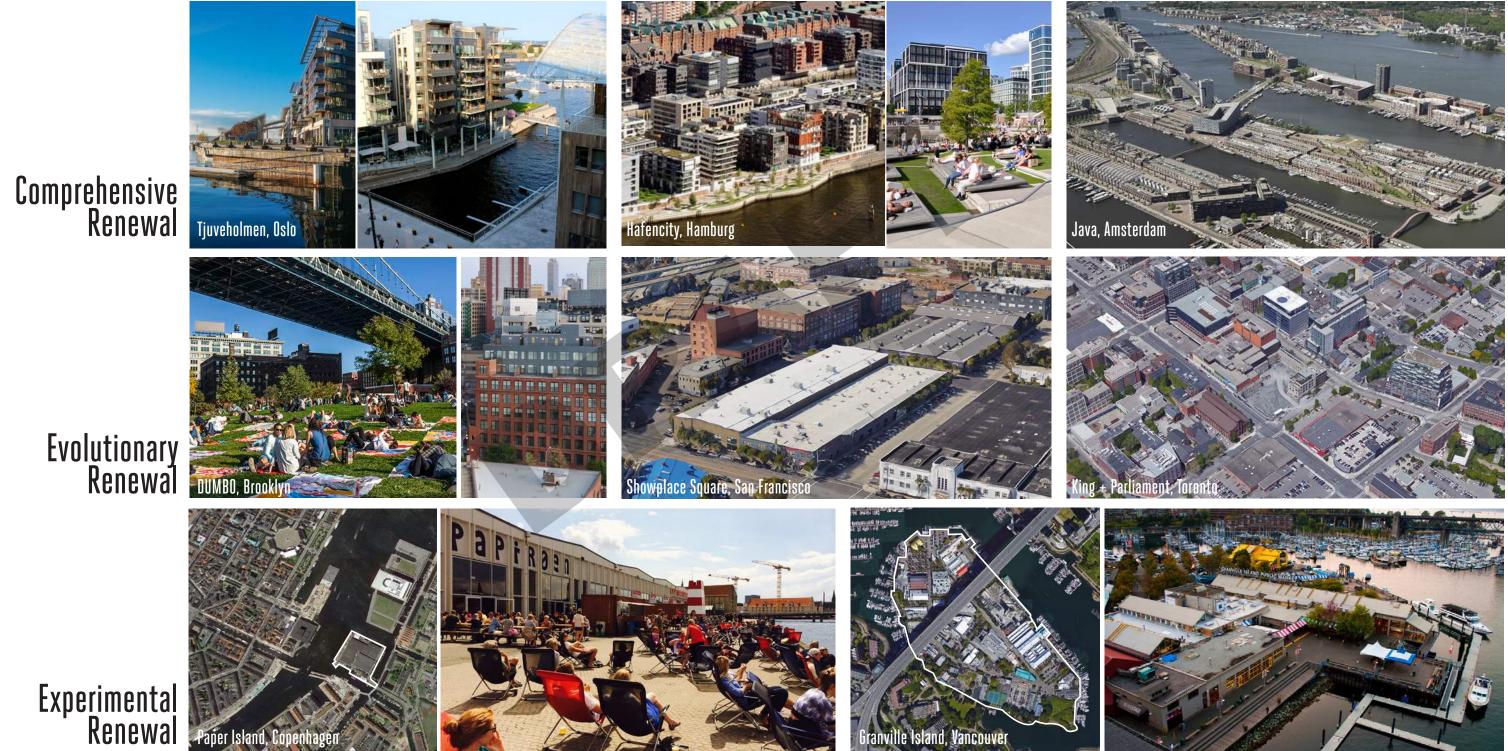
- 7 Warehouse District
- 8 East Port

South Ship Channel

- 9 South Port East
- **10** South Port
- Ports Toronto

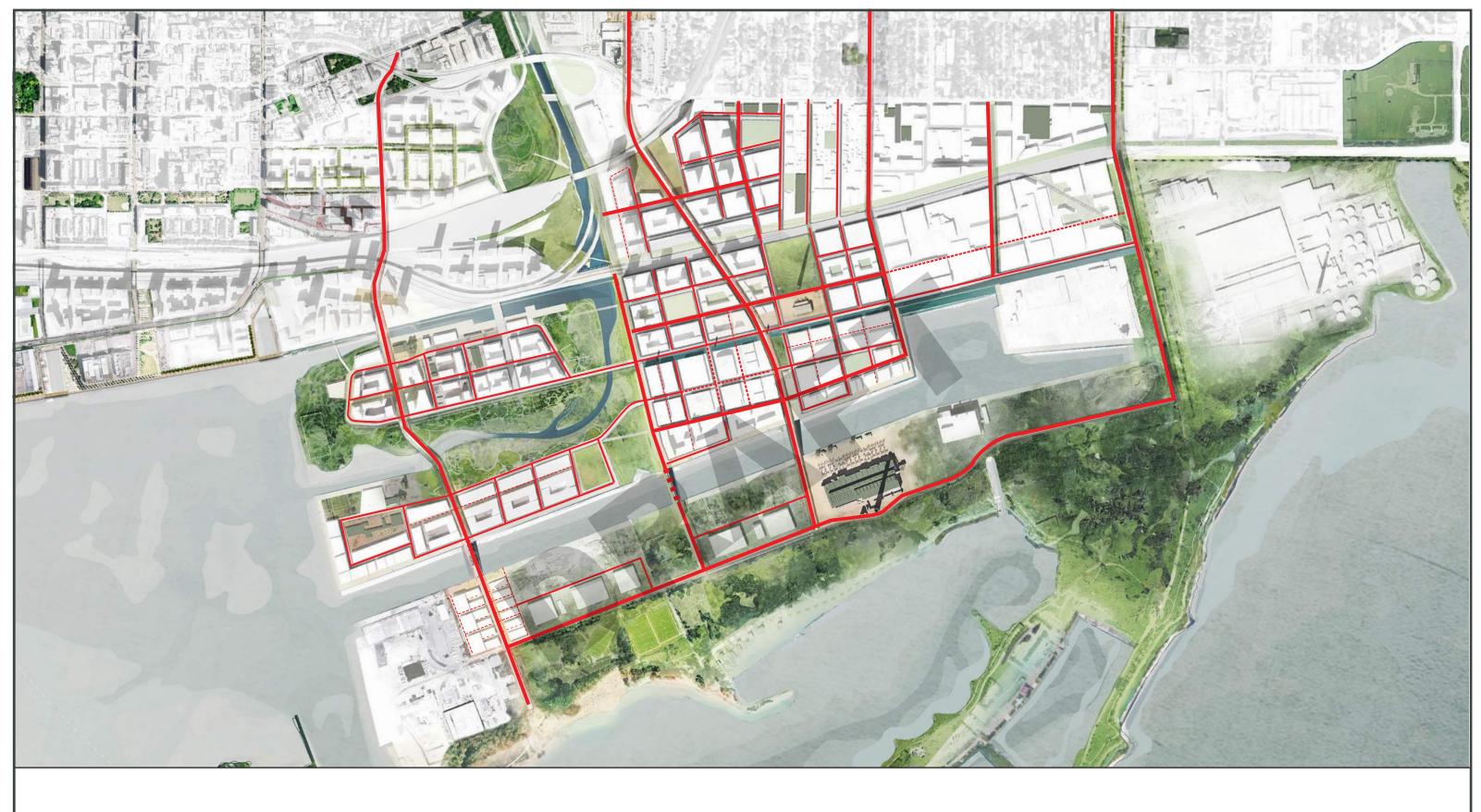
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Drawing from Inspiration



In Toronto





O7 Resilient Urban Structure

31 - THE FRAMEWORK IN BRIEF 207-03-18

+ RECOMMENDATIONS Enhanced Policy Direction and Guidance



Linear + Green Linear + Green Infrastructure Biodiversity Early Activation Opportunities

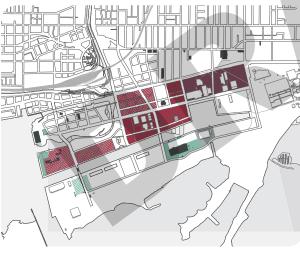




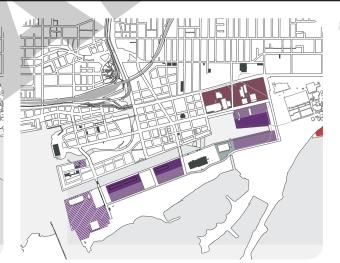




Complete Mixed-Use Communities



A Film-Friendly Future



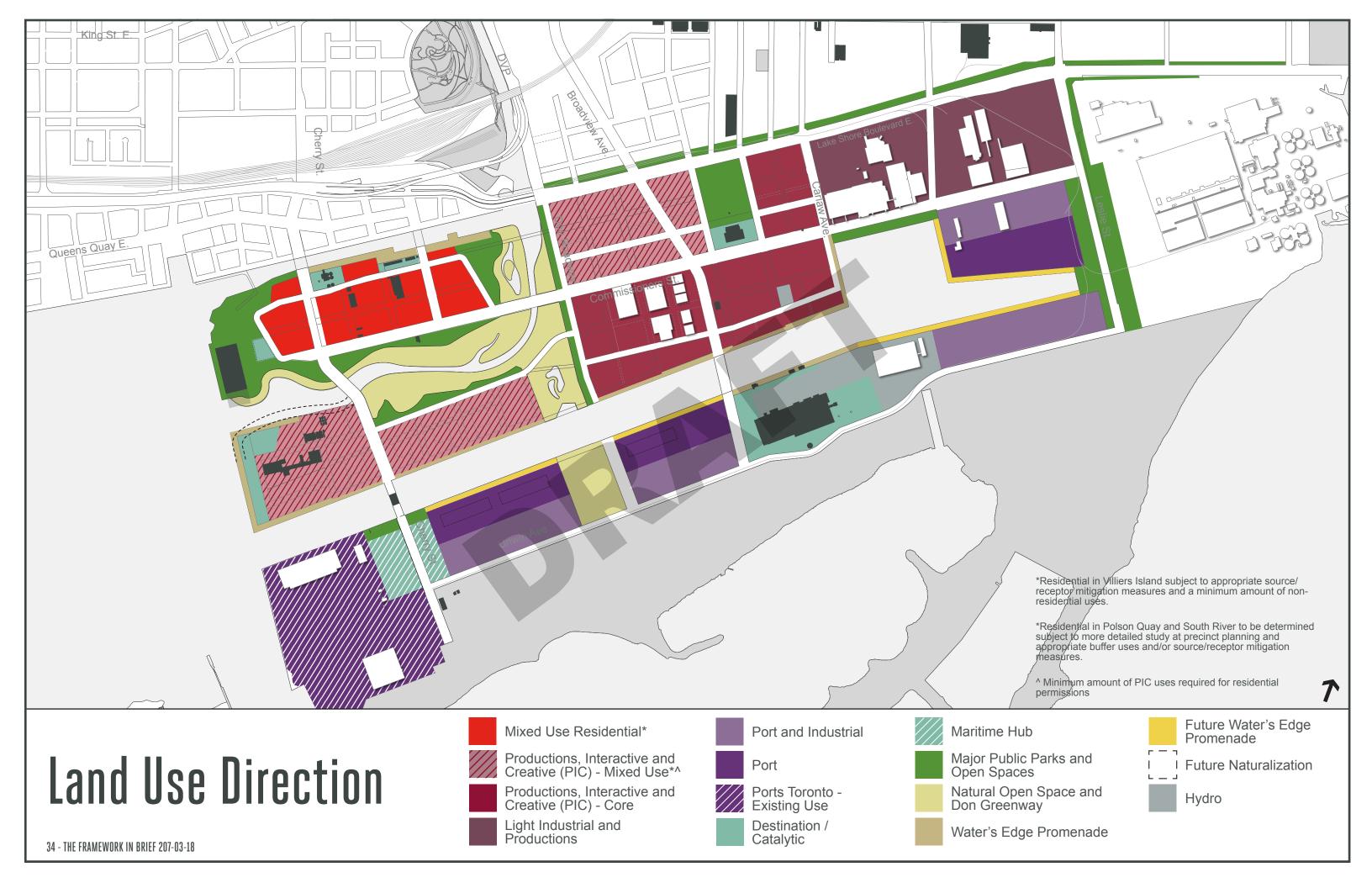
Port + Industry Thrives



Growing + Sustaining Our Economy







Land Use Categories

Mixed Use Residential

- Live, work, shop and play in the same area
- Permit a broad range of uses residential, offices, retail and services, institutional and recreational and cultural activities
- Minimum amount of non-residential would be required

Light Industrial And Productions

- Permit a wide range of lighter industrial, production studios and related uses in single and/or multiple use buildings
- Provide synergies with the South of Eastern area
- Existing uses are able to continue their ٠ operations, but the area will transition over time to light industrial/production-related uses

Productions, Interactive And Creative (Pic)

- Permit a wide range of uses that support key economic sectors with active ground floor uses on key public street frontages
- Focus is on growing Toronto's screenbased industries - film, television and digital media - interactive, and arts and design activities. Two types of PIC areas:
 - PIC Core areas reserved for desired uses and other compatible uses. Accommodates larger floor plates and more intense production activities
 - PIC Mixed Use areas require a minimum amount (30%) of PIC uses for residential permissions

Port

- A full range of **port and maritime uses** permitted and encouraged - new marine terminals, container storage, ferry terminals, and ship building and repair.
- Lands adjacent to the dock wall optimized for port and maritime purposes and existing uses will be modernized over time with on-site power sources and attractive screening/structures.





- areas

Destination And Catalytic

People drawing uses at a civic or community scale.

Permitted uses could include event space, cultural centres, institutional organizations or community hubs

Maritime Hub provides amenity for area workers and recreationists. Active, graderelated uses (e.g. restaurants, cafes) would be promoted.

Port And Industrial

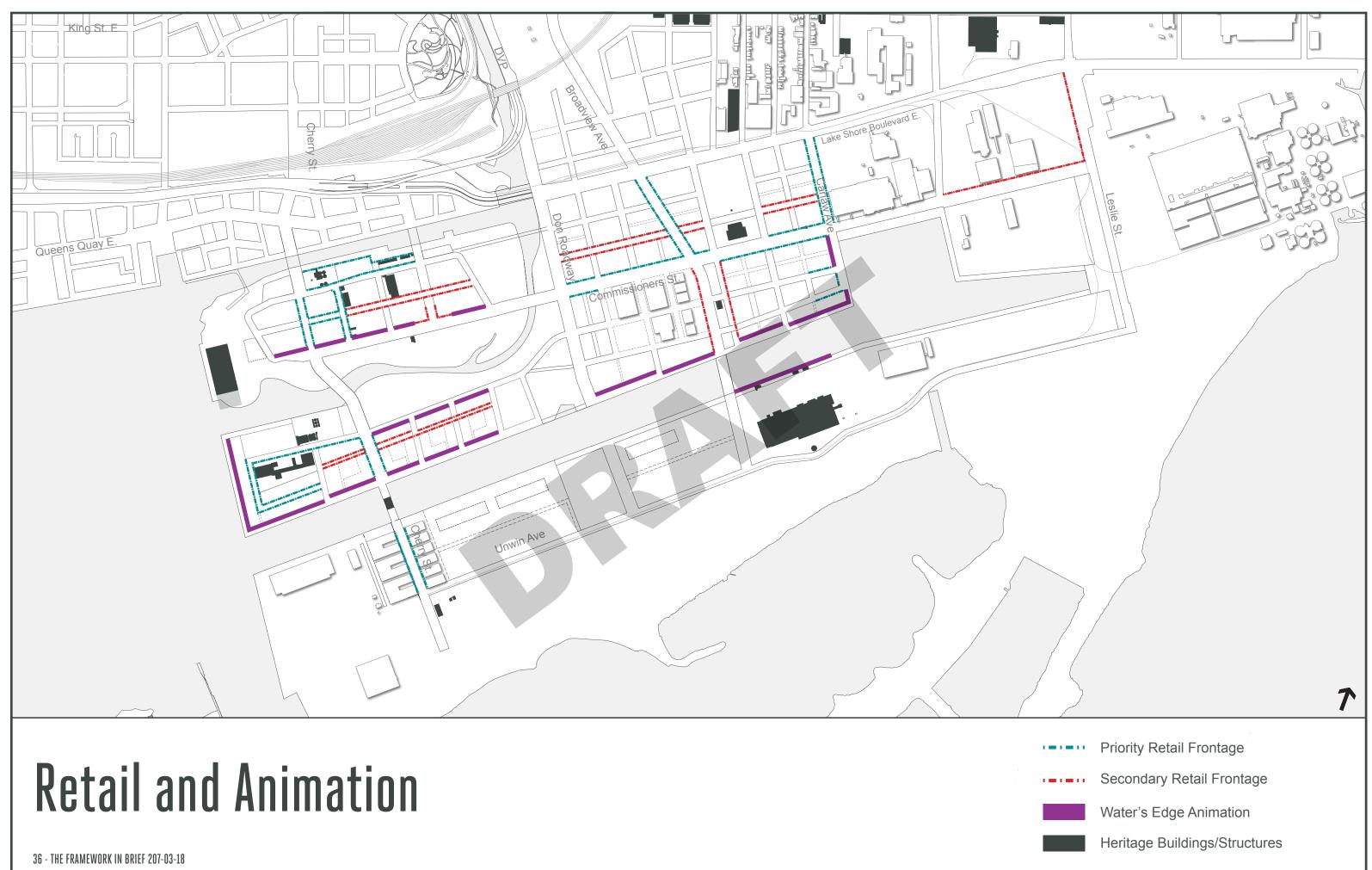
Permit the full range of uses from Port

Additional permissions for industrial uses like warehousing, medium-intensity manufacturing, concrete-batching with attractive screening and mitigation, and packaging and distribution.

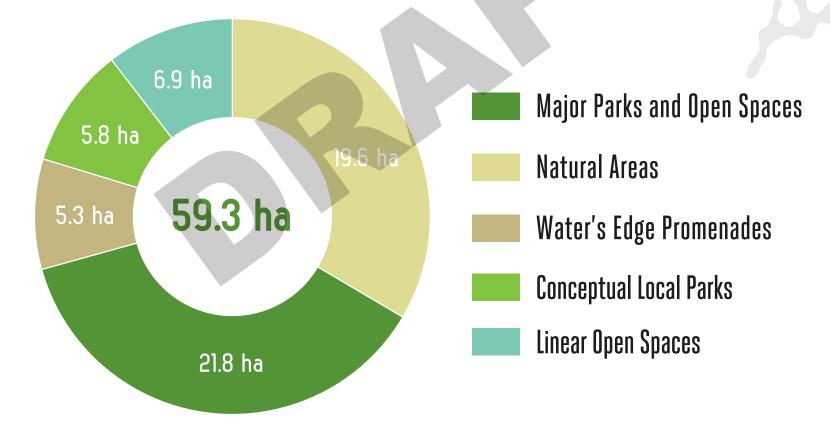
Desirable uses include green industries, relocation of public works yards to create opportunities elsewhere, and port-related industrial.







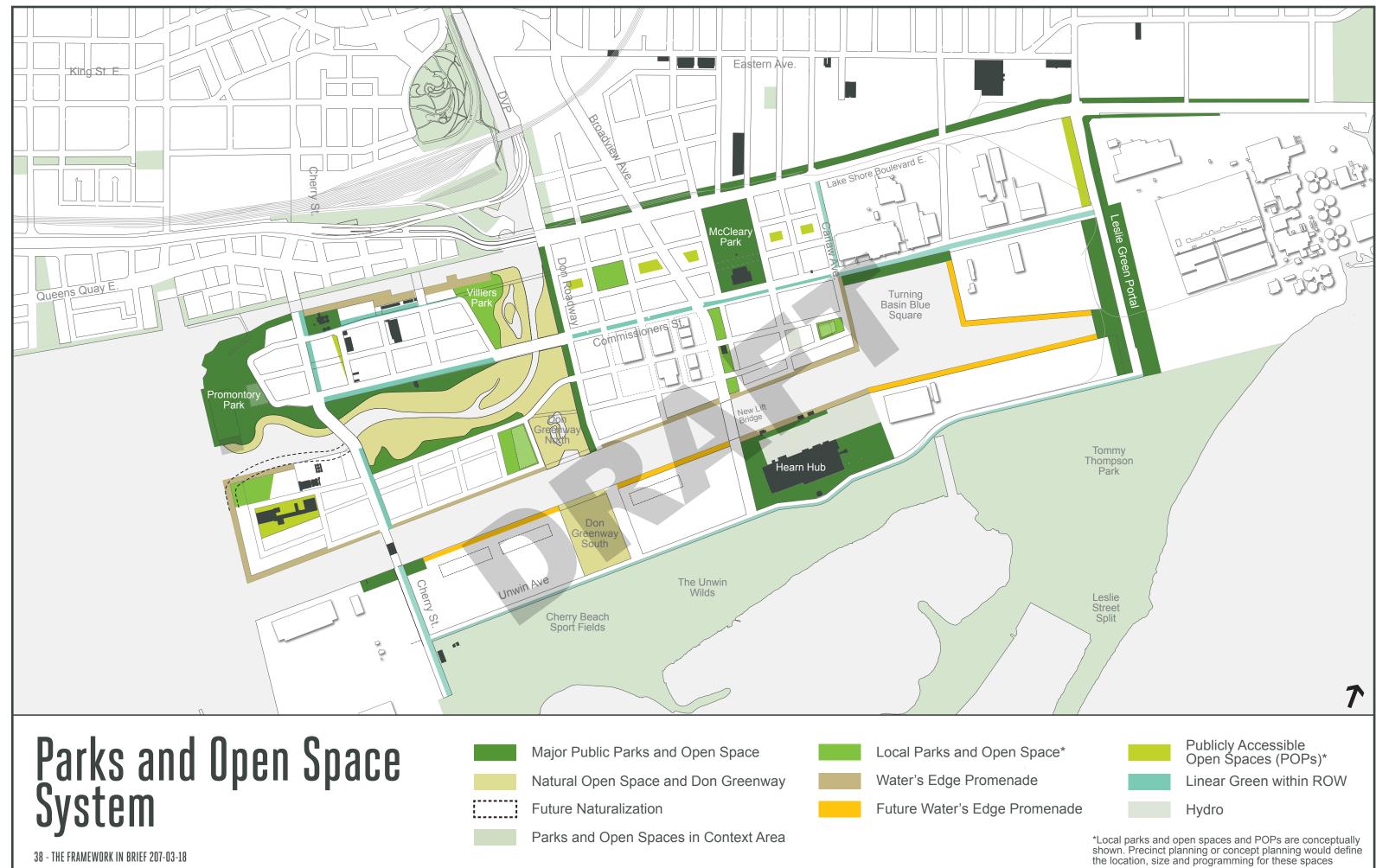
PARKS + UPEN SPACES













CULTURAL HERITAGE



















TORONTO





COMPLETE, INCLUSIVE

10-15K* Housing Units

16.5-30K* People **25-30K** Jobs

*High-end estimates includes potential for residential in Polson Quay and South River



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Housing

20% Equivalent Affordable Rental

4 Objectives

- **Diversity of Unit Sizes**
- Mix of Tenures
- Full spectrum of affordable rental
- High-quality living environments

4 Principles for Affordable Rental Housing Delivery

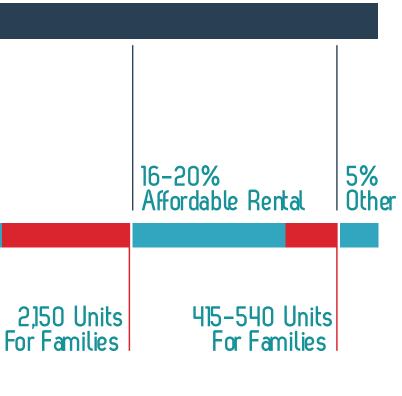
- Deliver at the pace of market development
- Primacy on permanent affordable rental
- Flexibility in delivery options for private sector
- Clear and transparent criteria for requirements



Villiers and McCleary District 9,500 Residential Units

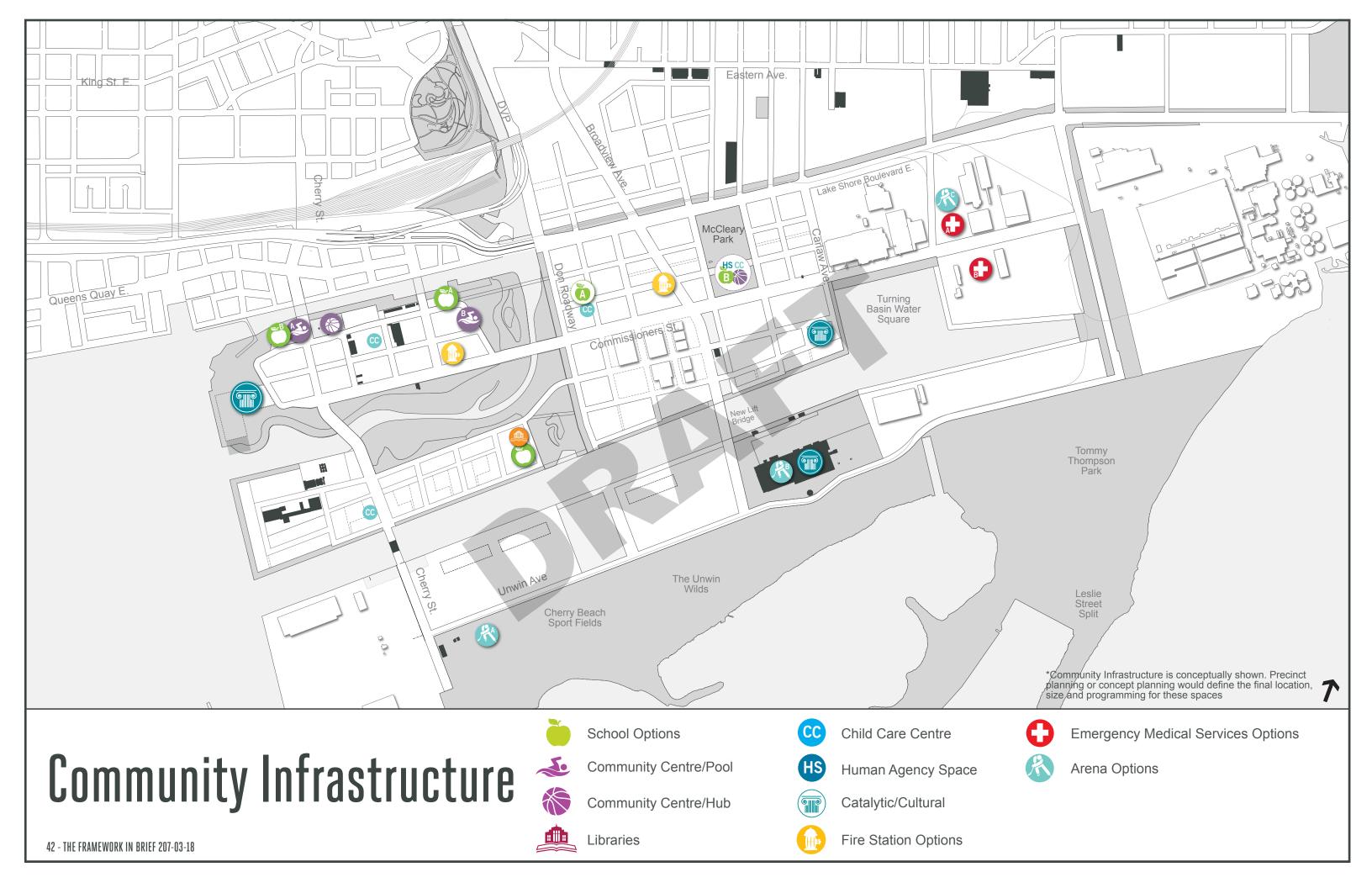
71-75% Market Ownership

5% Encourage Other Housing Types











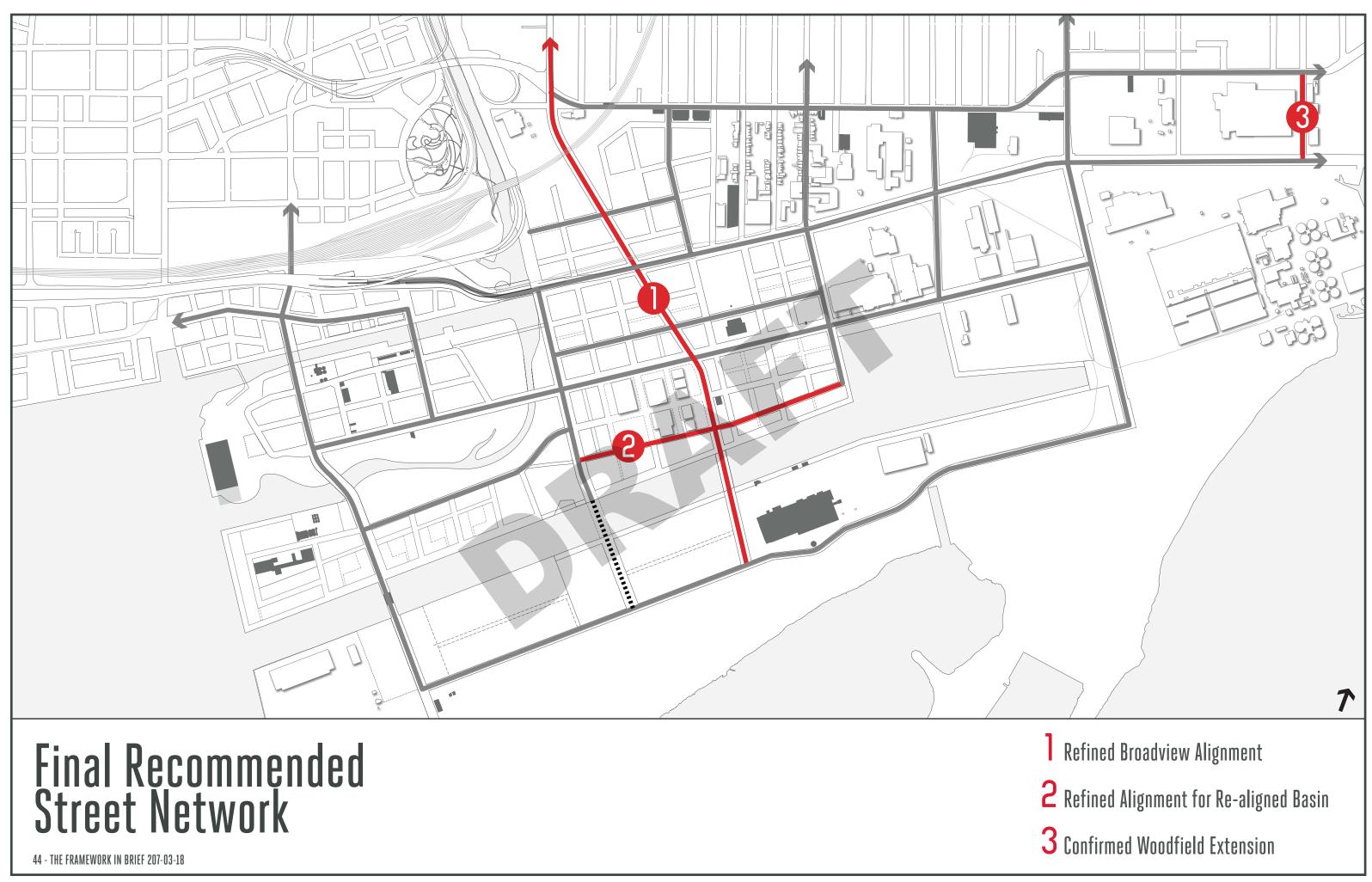
MOVEMENT + ACCESS





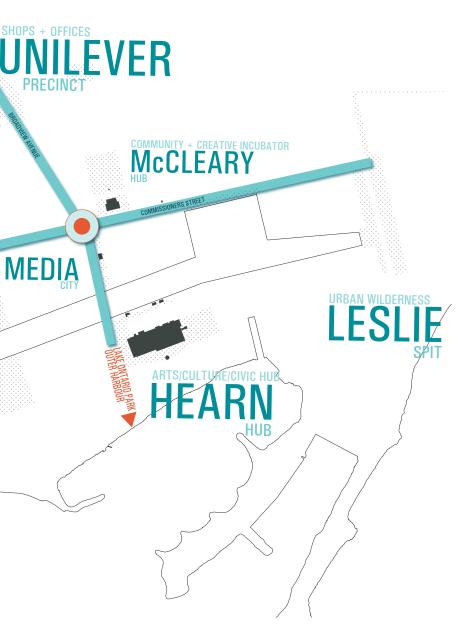
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Broadview Extension

- Identified critical aspects for the extension:
 - Create a continuous connection across the Ship Channel
 - Preserve ability to achieve a second connection across the Ship Channel
 - Create porosity across Lake Shore
 - Connect to Unilever and destinations
 - Ensure continued viability of existing studios
 - Ensure developable blocks
 - Create a place take advantage of views, destinations etc.
- Explored new potential alternatives and re-evaluated all alternatives
- Due diligence and meetings with key land owners and users
- Finalized preferred alignment

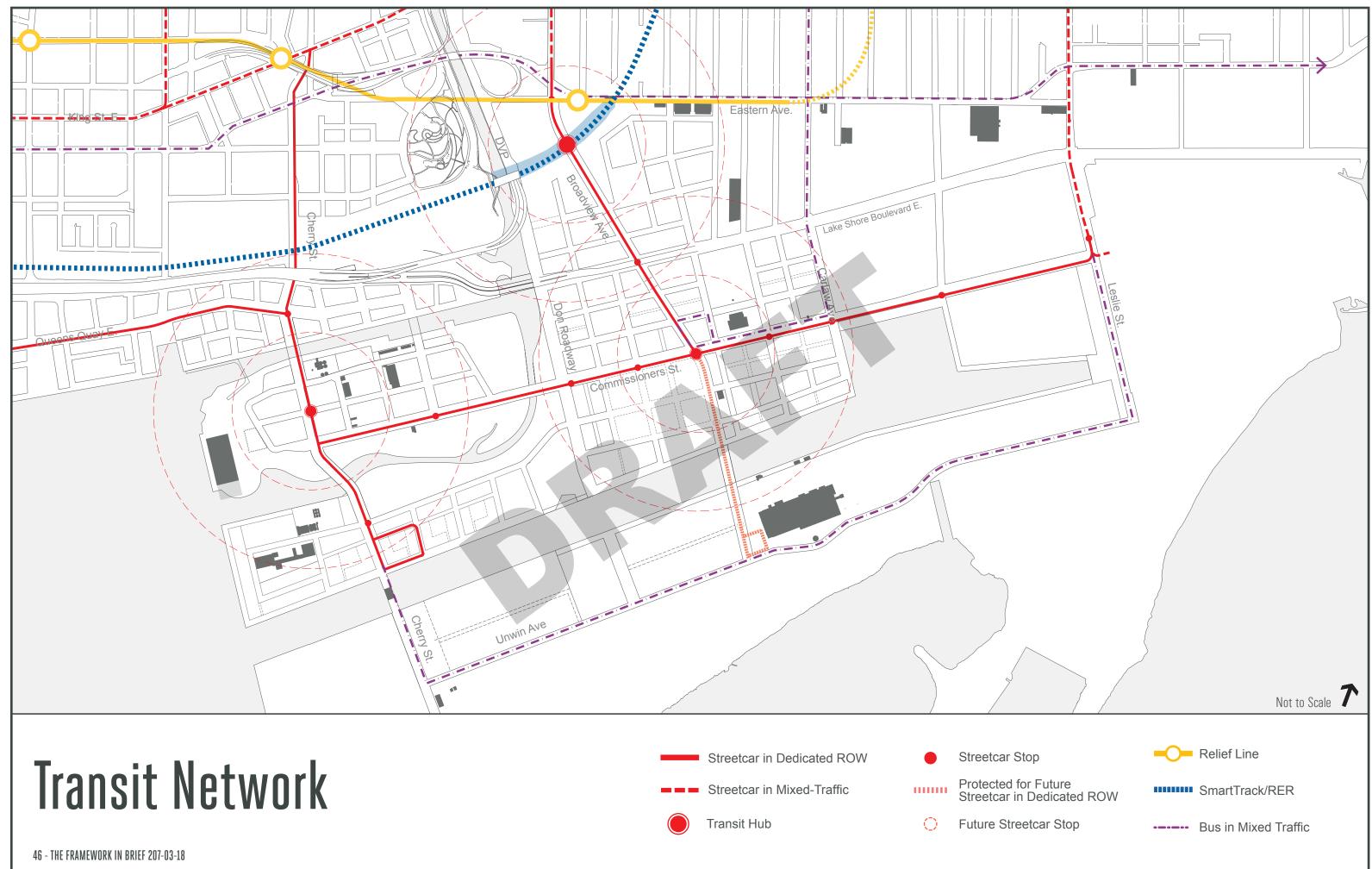


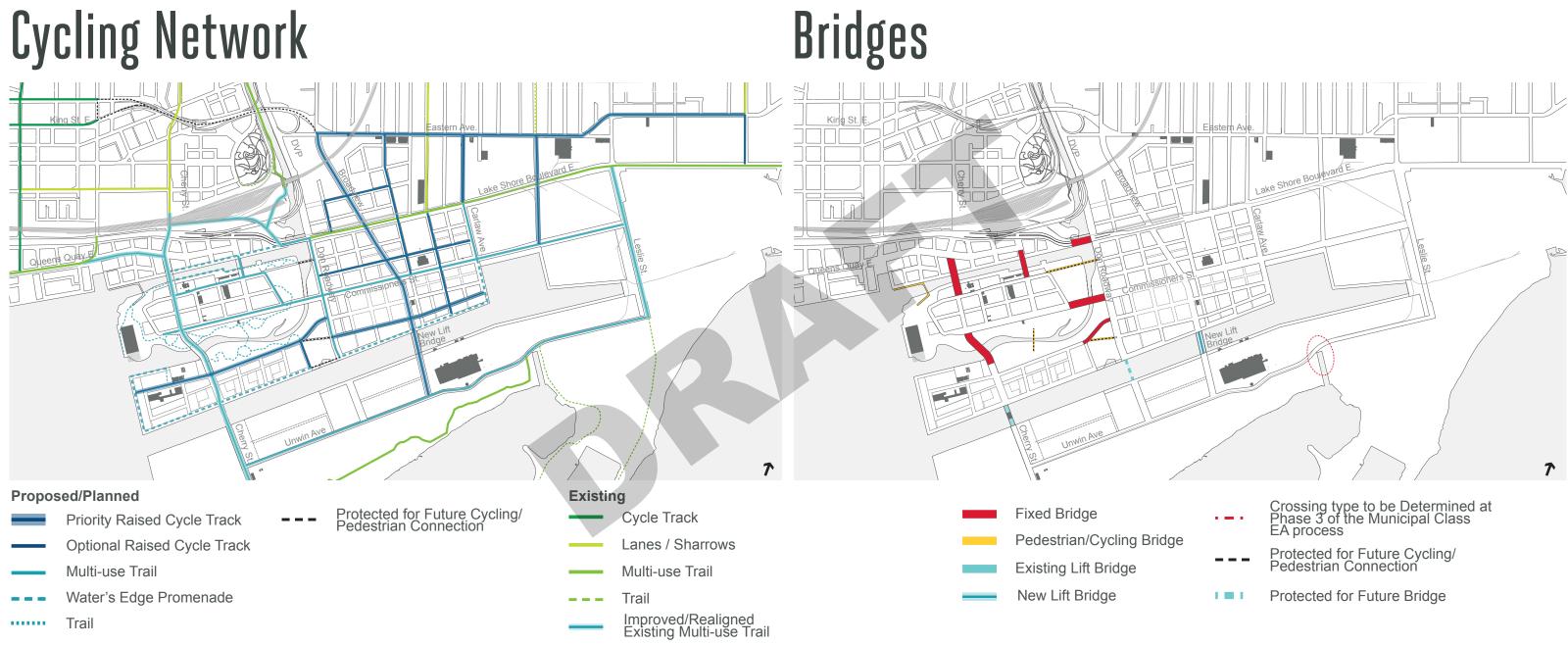
JRBA

PROMONTORY

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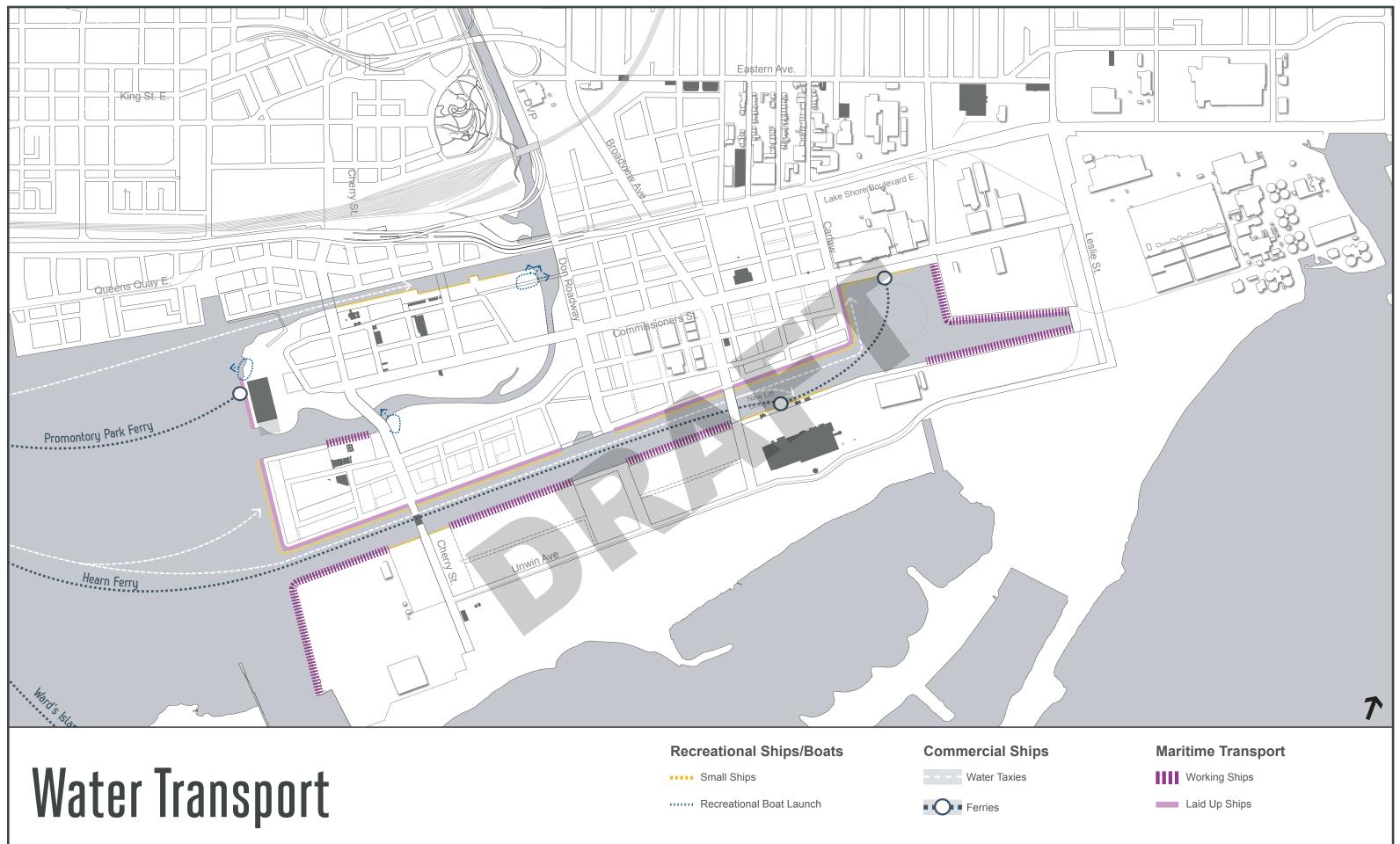














48 - THE FRAMEWORK IN BRIEF 207-03-18

FRAMING THE PUBLIC REALD

1. URBAN CORE

Greatest intensity and mix of uses in a dense, compact form. Dominant building typology consists of mid-rise buildings six to ten storeys in height. Tall buildings, where permitted, in strategic locations punctuate the skyline

Built form relates and responds to sensitive interface areas, including the historic fabric, water features and parks and open spaces

2. URBAN FRINGE

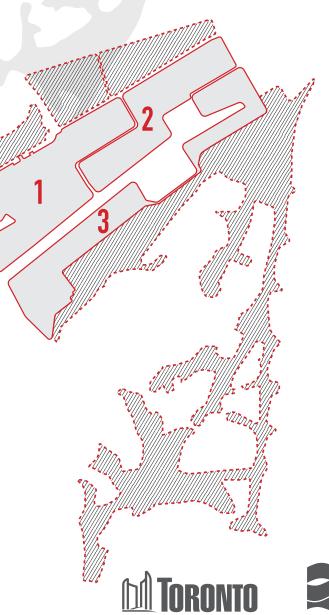
Multi-storeyed buildings on key frontages that are flexible and adaptable to enable conversion to a wide range of future uses, and capable of attracting creative talent to the Port Lands.

Buildings have robust, lasting materiality, windows and highquality architectural treatments

3. OUTER EDGE

Larger, interim or adaptable industrial type structures and active port uses with an open landscaped character, surrounded by natural areas, beaches, wildlife and water features

Site and building design responds to ecological areas with generous, beautiful, native and sustainable plantings





Framing the Public Realm



IDENTITY

Capitalize on water features, landscapes, wilds, built heritage and landmarks



LEGIBILITY

Visual connections, coherent architectural form and articulation and local landscape qualities



DIVERSITY

Variety of scales and textures for each place and set the Port Lands apart from the rest of the city



ADAPTABILITY

Buildings outlive uses. New development, irrespective of use, needs to leave a legacy



ACTIVITY

Tall, roomy, and permeable ground floors with active uses at grade, and ensure a high quality public realm year round

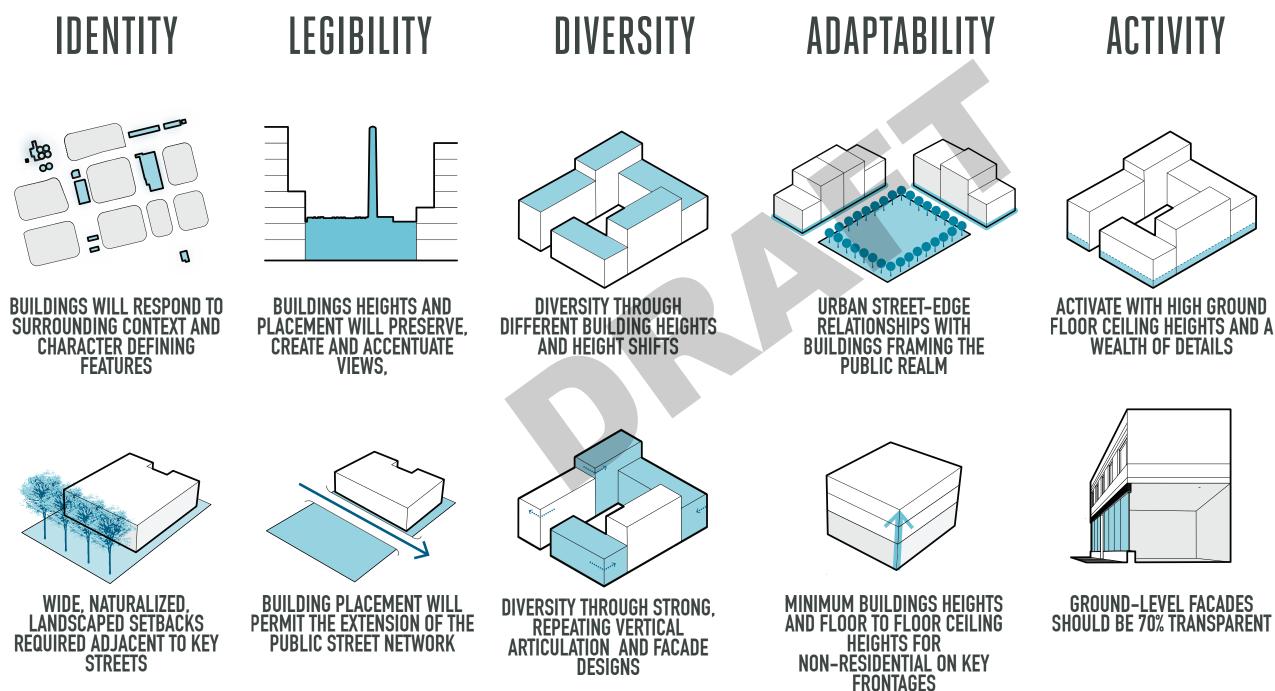
SKYLINE TOPOGRAPHY

Distinct and recognizable skyline

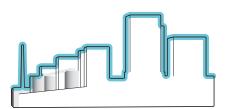




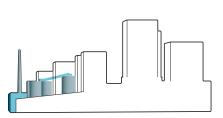
Framing The Public Realm



SKYLINE TOPOGRAPHY



BUILDINGS WILL CONTRIBUTE TO THE CREATION OF A DISTINCT AND DYNAMIC SKYLINE

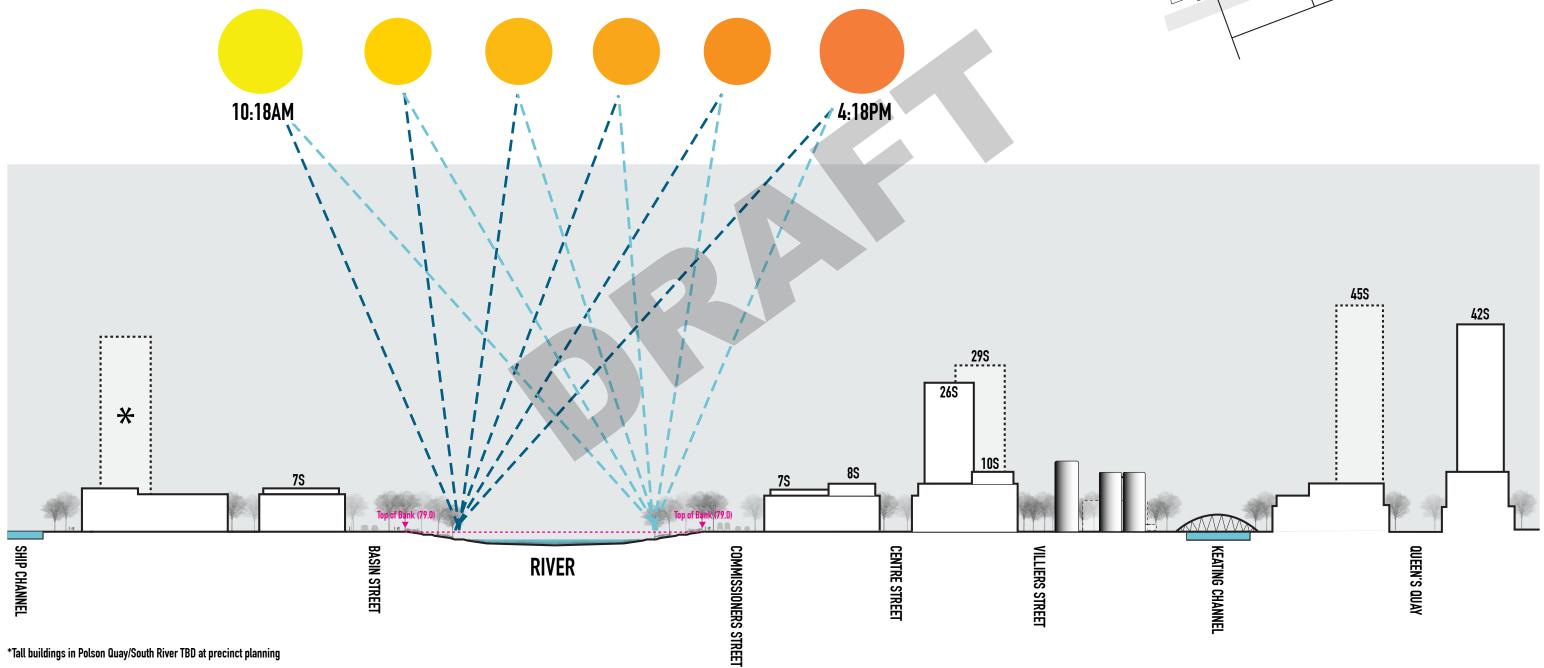


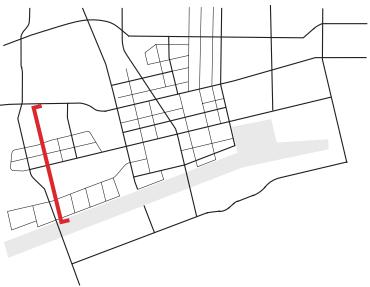
NEW BUILDINGS WILL NOT DETRACT FROM OR DOMINATE THE PORT LANDS EXISTING SKYLINE





Framing The Public Realm

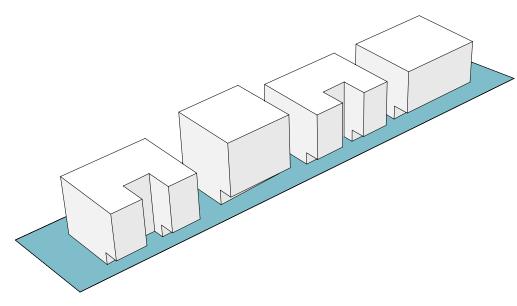




Interview Content



Framing The Public Realm

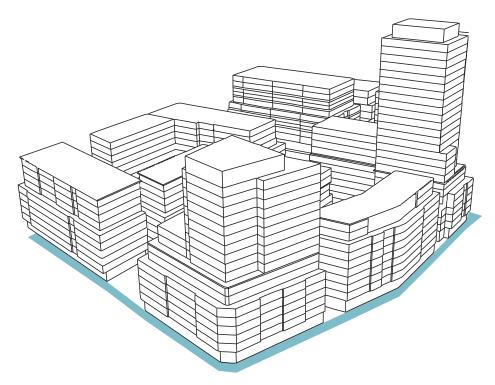


MINIMUM BUILDING HEIGHTS

- Three storeys minimum height on key frontages
- Compact urban form for all uses
- Capable of adaptive reuse

MAXIMUM MID-RISE HEIGHTS

- Maximum heights defined for key streets or proportionate to building face to building face
- In no instances higher than 10 storeys
- Horizontal and vertical articulation to create additional variation in form

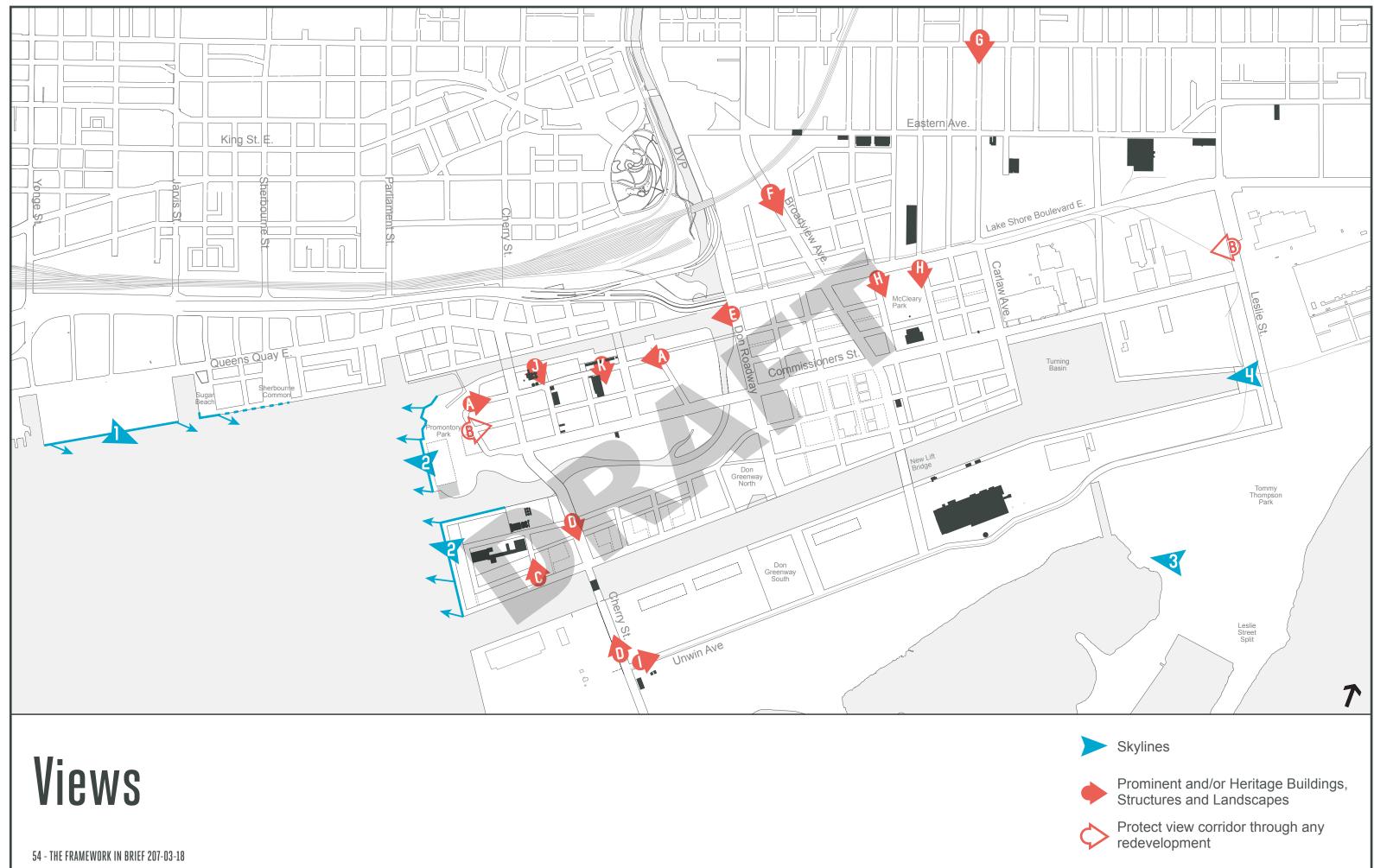


TALL BUILDING DIRECTION

- Strategic locations/considerations - Tall building zones and generalized height direction for new neighbourhoods - Performance standards - eg. floorplate, minimum tower separation distances - Noise and air quality considerations







Proposed Neighbourhoods + Critical Mass



Villiers Island



4,865 units (250-325 people/ha)



105K m² of non-residential (20%)



11.2 ha (27.5 acres) of parkland



Predominantly Mid-rise



340-415 People + Jobs/ha



McCleary District



4,700 units (460-600 people/ha)



175K m² of non-residential (30%)



4.5 ha (11 acres) of parkland





685-825 People + Jobs/ha



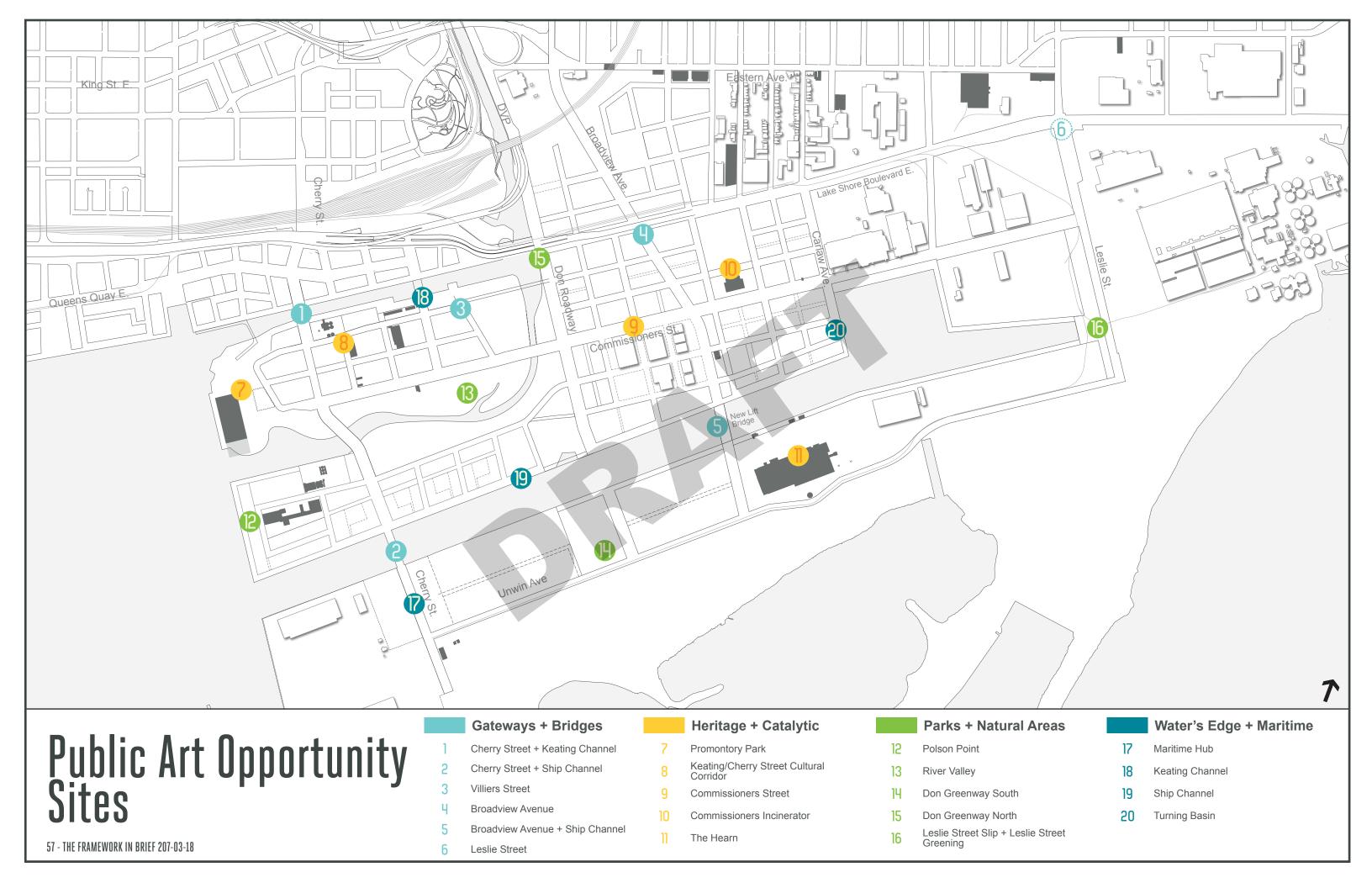
ARTS + CULTURE





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SUSTAINABILITY + BIODIVERSITY



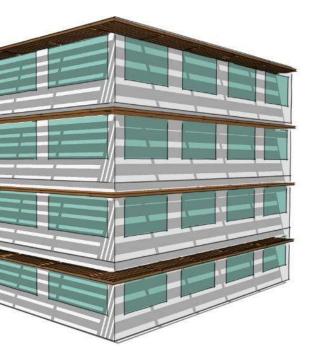






Passive Design

- Discourages reliance on mechanical systems for heating, cooling and lighting
- Harnesses naturally occurring phenomenon without compromising the public realm
- Design of buildings incorporate energy efficiency considerations:
 - High-performance building envelopes e.g. building orientation and shape
 - Building design free of thermal bridges
 - Air sealing/tightness to prevent heat from escaping
 - Thermal mass materials that absorb heat and release slowly
 - Shade devices on west and south elevations
 - Natural ventilation operable windows where possible
 - Day-lighting
 - Passive solar heating windows should not exceed 50% of facade, sill height
 - Technology light/people sensors



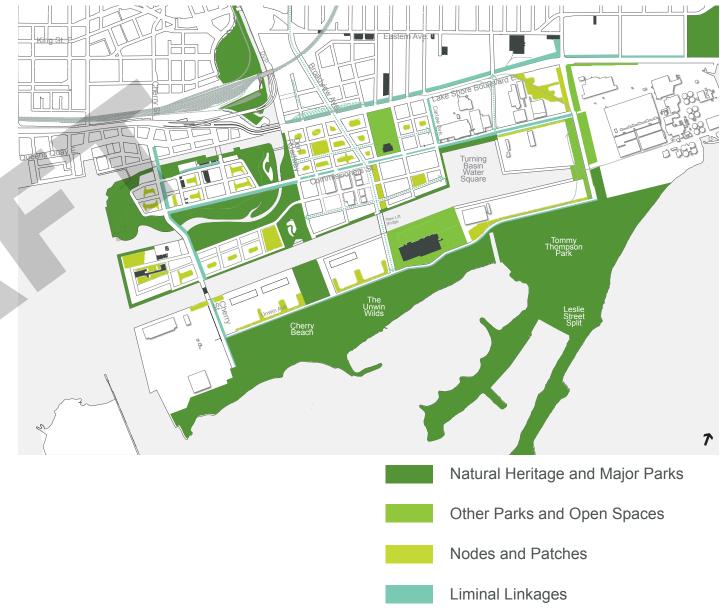


M Toronto



Biodiversity

- The following will be required to ensure a biodiverse Port Lands:
 - Protecting, restoring and enhancing natural heritage features and Environmentally Sensitive Areas
 - Creating new, connected natural areas and greenways and net environmental gains associated with Environmentally Sensitive Areas
 - Integrating larger, naturalized plantings and/or habitat as a component of the design for larger parks and open spaces
 - Creating **liminal linkages and wildlife corridors** to support wildlife movement in public streets and by retaining decommissioned rail corridors as landscape features
 - Providing a series of **nodes and patches** at the site level (e.g. retention or replacement of existing natural cover)
 - Ensuring buildings contribute to biodiversity through measures such as biodiverse green roofs and green walls
 - Providing dedicated spaces within new communities and physically separated from natural areas for dog off-leash areas
 - Sensitive exterior site lighting, street lighting or lighting









LINEAR + GREEN INFRASTRUCTU

MUNICIPAL SERVICES

WATER AS A RESOURCE

HYDRO TRANSMISSION





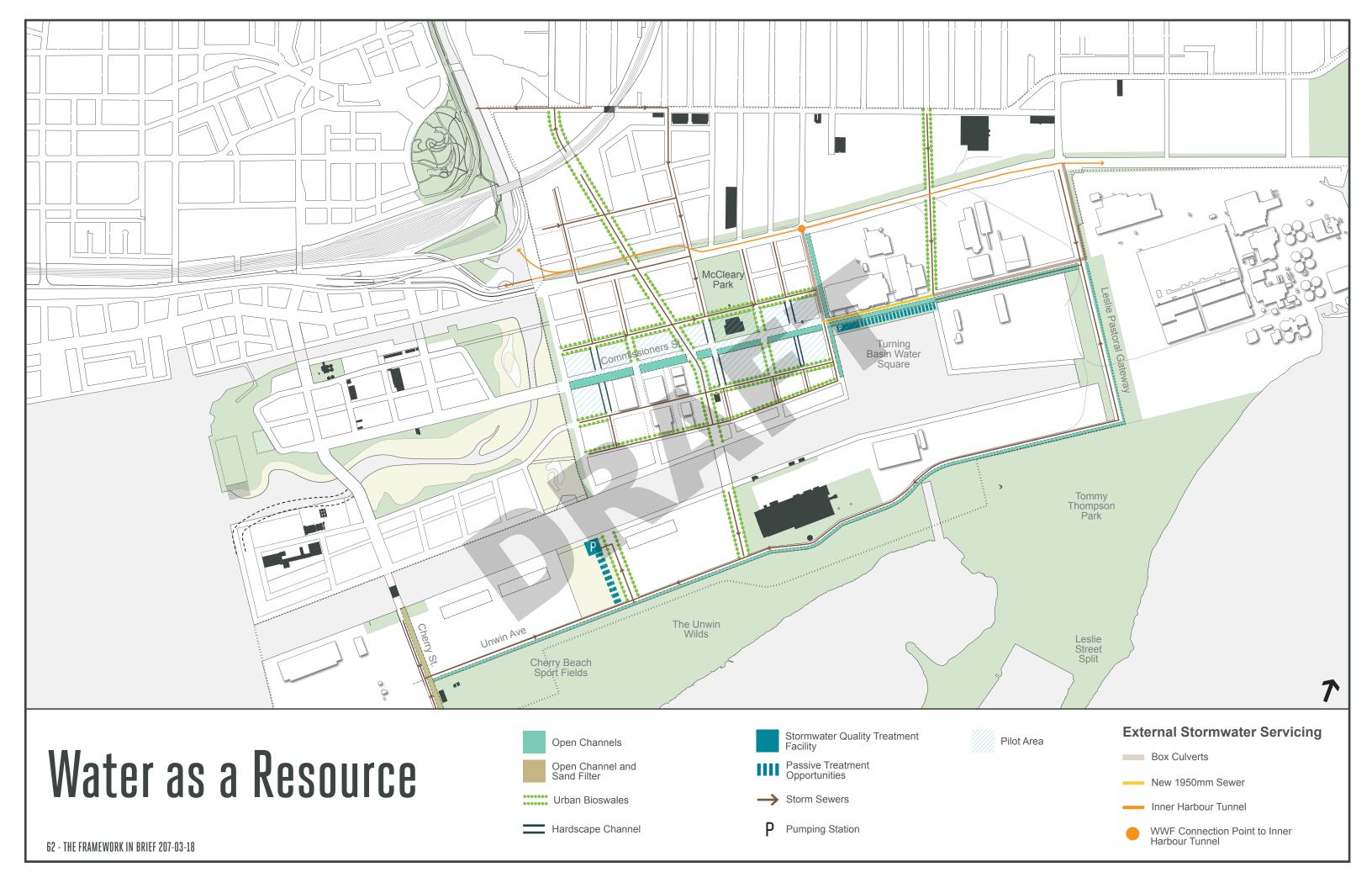


PROTECTING FOR THERMAL NETWORKS AND SMART CITY INFRASTRUCTURE



DA TORONTO











I Toronto





EARLY ACTIVATION





Pioneering Cultures: 1. Polson Point 2. Bascule + Martime Hub **3. Salt Stages** 4. Hearnfront

5. Turning Basin

A network of complementary sites bound together and accessed by water which could host temporary events and cultural activations to signal a new vitality in the Port Lands.

Pioneering Landscapes:

- **1. Lower Don Estuary**
- 2. The Greenway
- 3. Water's Edge
- 4. Unwin Wilds
- 5. Leslie Green Portal

5 Pioneering Landscapes continue the gradual evolution of a 50-yearin-the-making natural urban oasis.





URP CUNSIBERATIO

Retail and Animation Strategy

- Priority and Secondary Retail Frontages
- Water's Edge Animation Areas

Identity and Character of the Port Lands

- Setting Port Lands apart from the City - Global models snapshot

East-West Connections

- Recognizes Lake Shore Boulevard
- Protecting for additional pedestrian bridges/connections

Sustainability and Ecology

- Net Zero and Passive Design
- Biodiversity

Relationships to Adjacent Areas

- Keating Precinct - Unilever and South of Eastern

Built Form Directions - Emphasis on the River and other character defining features - Other parametres



