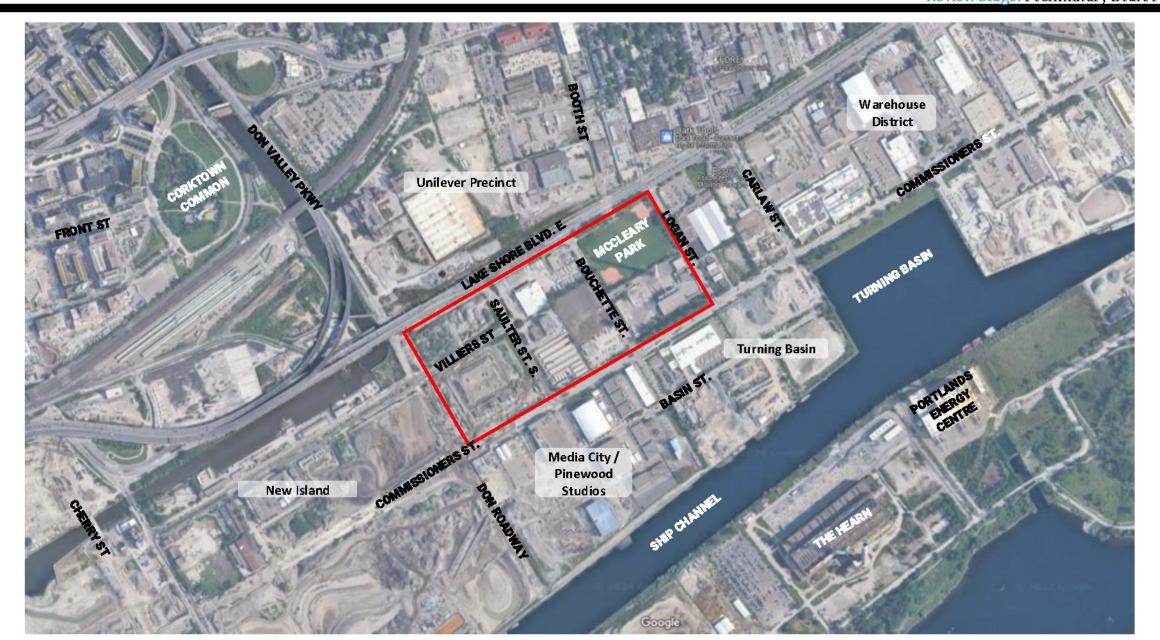
# McCleary District Phase 1 Precinct Plan and Zoning By-Law

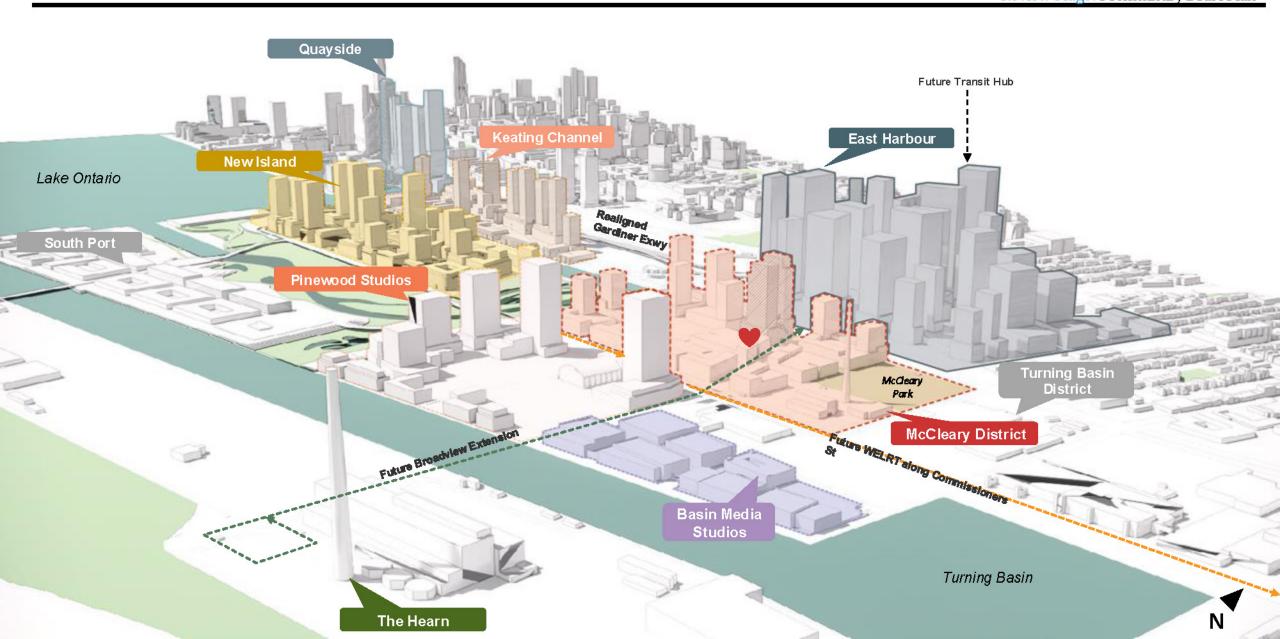
Waterfront Design Review Panel Preliminary Draft Plan

24.07.2024



### **Future Context**

Proponent: CreateTO, City of Toronto, Waterfront Toronto
Design Team: Perkins&Will, Diamond Schmitt, DTAH
Review Stage: Preliminary Draft Plan



## **Project Background and Description**

McCleary District Precinct Plan

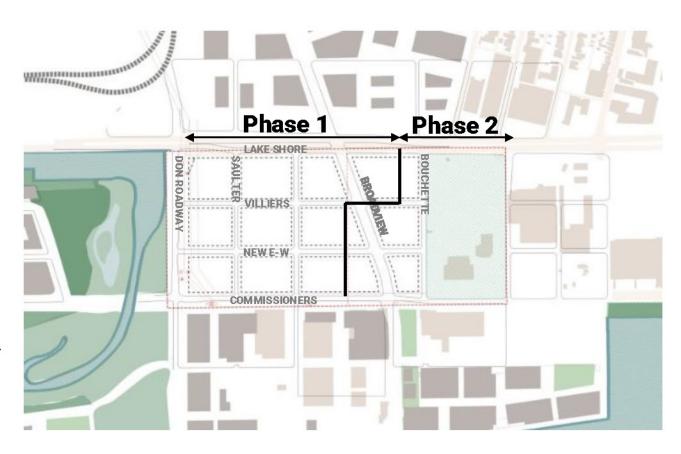
Proponent: CreateTO, City of Toronto, Waterfront Toronto Design Team: Perkins&Will, Diamond Schmitt, DTAH Review Stage: Preliminary Draft Plan

#### **Project Description**

- McCleary District Precinct Plan (MDPP) and enabling zoning and official plan amendments for Phase 1 Area
- Implementation of direction from the Port Lands Planning Framework
- Working concurrently with review of private applications
- CreateTO is leading the project in collaboration with the City of Toronto and Waterfront Toronto.
- Approximately 60% of Phase 1 Area lands are under public ownership.

#### **Anticipated Timeline**

- July 2024 Stage 2 Preliminary Draft Plan
- October 2024 Stage 3 Final Draft Plan
- December 2024 Report to Planning & Housing Committee and Council



#### Fixed vs. Flexible

**Fixed elements** derived from and consistent with the Port Lands Planning Framework and Central Waterfront Secondary Plan:

- Major streets
- Height peak along Lake Shore Boulevard East, stepping down towards Commissioners Street
- 40m tower separation
- Policies supporting a high quality public realm
- Emphasis on Production, Interactive and Creative ("PIC") uses to support the film cluster and create a distinctive use mix
- View corridors

#### Elements we are **testing**:

- Local street character
- Open space network
- Density and height
- Building typology
- PIC use and commercial activation strategies

#### Additional considerations to be factored in:

- Airport flight path
- Noise, odour and air quality
- Sustainability

## Indigenous Engagement Strategy

Proponent: CreateTO, City of Toronto, Waterfront Toronto Design Team: Perkins&Will, Diamond Schmitt, DTAH Review Stage: Preliminary Draft Plan

Waterfront Secretariat

ਫ਼ੇ First Nations & key urban Indigenous orgs

Format: 1:1s

E.g., MCFN, TASSC, TYRMC, NCCT, Council Fire

*Important piece of City* relationship-building, involvement in co-developing overall visions and shaping the character of the areas

## Urban **Indigenous** residents

Format: Community sharing circles

E.g., community members, youth, artists, residents reached through urban Indigenous orgs)

Input on visions, public realm design, access to water, housing, etc.

Other Indigenous CreateTO/Plannin organizations or experts

Format: 1:1s/thematic

E.g., Indigenous housing service providers

Beginning relationships and exploratory discussions early with potential partners on housing, business, programming opportunities and more

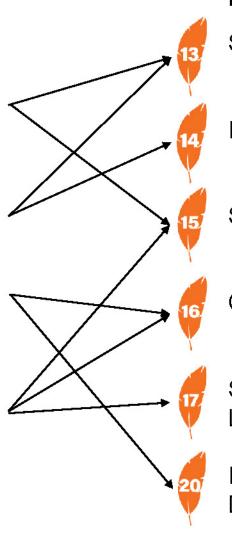
#### **Delivering on TO's Reconciliation Action Plan**

McCleary District Precinct Plan

Proponent: CreateTO, City of Toronto, Waterfront Toronto Design Team: Perkins&Will, Diamond Schmitt, DTAH Review Stage: Preliminary Draft Plan

#### What We've Heard (So far)

- Environment & Climate Change
  - Connect the land and water (less concrete, more planting; relate and connect to the river valley)
- Housing & Intensification
  - Co-develop Indigenous-led solutions to the growing housing challenges.
  - Provide economic opportunities for Indigenous businesses.
- Placemaking & Placekeeping
  - Incorporate Indigenous languages, arts and culture in public spaces



#### **RAP Alignment**

Support Indigenous Health and Well-being

Increase Access to Affordable Housing

Support Indigenous Placekeeping

Celebrate Indigenous Arts and Culture

Support the Revitalization of Indigenous Languages

Improve Indigenous Economic Development

## **Sustainability Plan**

McCleary District Precinct Plan

Proponent: CreateTO, City of Toronto, Waterfront Toronto Design Team: Perkins&Will, Diamond Schmitt, DTAH Review Stage: Preliminary Draft Plan

#### **Priority Areas**



**Low-Carbon Transportation** 

Prioritizing walking, cycling, and public transit



**Zero Carbon Buildings** 

Delivering net-zero development



**Clean Energy Sources** 

Enabling all buildings to be fossil-fuel free



Landscape and Biophilic Design

Designing with nature and its systems



**Resilience and Climate Adaptation** 

Readying for climate-related shocks and stressors



Circular Economy and Solid Waste

Reducing waste and material flow to landfills

#### **Deliverable**

#### **McCleary District Sustainability Plan**

The Sustainability Plan will help inform the broader Precinct Planning exercise. It will ensure that the McCleary District delivers the sustainability requirements advanced by the Port Lands Planning Framework.

#### **Consultant Team**





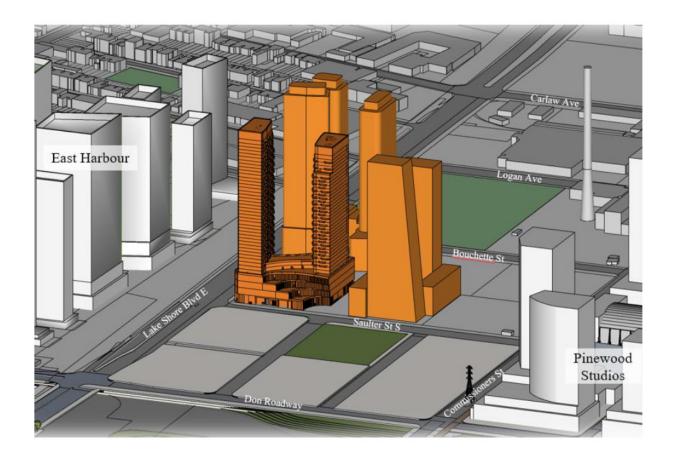
Review Stage: Preliminary Draft Plan

## **Design Context**

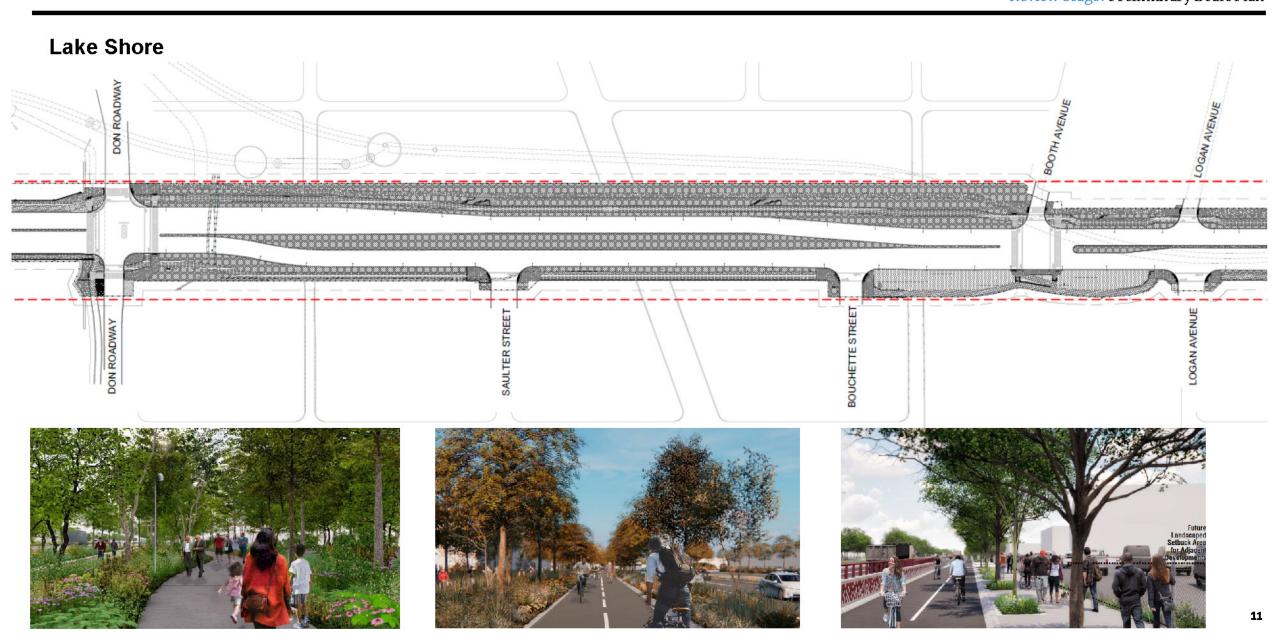
Three private applications have been received:

- 685 Lake Shore Boulevard East
- 120 Bouchette
- 115 Saulter

Key components that need to be resolved during the current phase to respond to applicants include the street network, PIC uses, tower separation and affordable housing.



## **Design Context**



## **Design Context**

#### Don Roadway: "A Rivers Edge" street identity

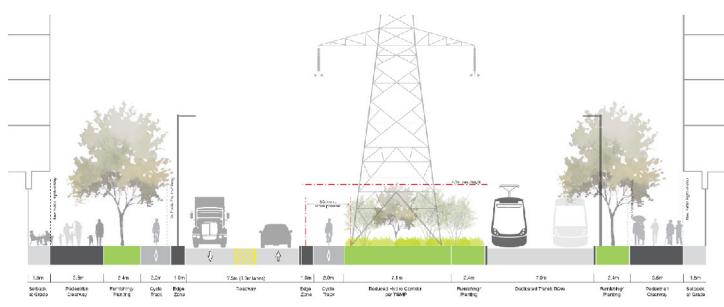






## **Design Context: Future EA Streets**

#### **Commissioners Street**





42m ROW: COMMISSIONERS, FUTURE, AT TOWERS (ADJUSTED TO CONSIDER VILLIERS SECTION CONTINUITY)

## **Design Context: Future EA Streets**

#### Broadview Avenue Extension: The "Spine"





North of Lake Shore (Phase 3/4 EA; 2023)

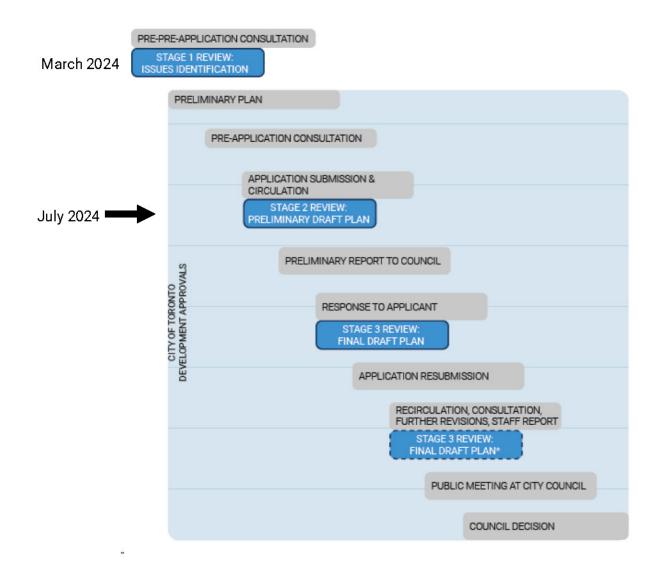
South of Lake Shore (TSMP; 2017)

## Project Approval Stage

DRP Stream: Public land - OPA / Rezoning

#### McCleary District Precinct Plan

Proponent: CreateTO, City of Toronto, Waterfront Toronto Design Team: Perkins&Will, Diamond Schmitt, DTAH Review Stage: Preliminary Draft Plan



Proponent: CreateTO, City of Toronto, Waterfront Toronto Design Team: Perkins&Will, Diamond Schmitt, DTAH

#### Review Stage: Preliminary Draft Plan

## **Stage 1 Consensus Comments**

#### General

March 27, 2024

- The waterfront has a successful history of leading with landscape in the planning of new neighbourhood, encouraged the team to strongly consider how this strategy can be leveraged at McCleary.
- It is important to establish a clear vision to celebrate the uniqueness of the district provide a clear big idea and demonstrate how the design stands out.
- Consider bold ideas in developing the precinct vision, including:
  - Prioritization of green space and restore the natural heritage in addition to the industrial heritage of the site. The site should build on the relationship between land and water - a confluence of these elements
  - Go beyond the existing street grid and explore a finer grain block pattern and open space network.
  - Expand the network of green spaces.
- Provide clear rationale on the changes from the Port Lands Planning Framework, present studies and analysis to support the proposed strategies at the next review.
- Provide more information on the energy analysis and sustainability strategy for the district and consider a bold strategy here.

Proponent: CreateTO, City of Toronto, Waterfront Toronto Design Team: Perkins&Will, Diamond Schmitt, DTAH Review Stage: Preliminary Draft Plan

#### **Urban Design**

- Reconsider the need for vehicular access between the Commissioners Street Transfer Station Stack and McCleary Park, consider devoting it to pedestrian only.
- Provide a robust retail strategy at the next review. Consider a concentrated retail area along Broadview Avenue and McCleary Park.
- Given the width of the future Broadview Street extension, it is important to allocate a high level of density along the street.

#### **Built form**

- Explore building typologies that permit flexible uses while creating a distinctive character for the district.
- Study the built form in King West as a precedent, create guidelines and zoning that would permit uses
  that can be flexible to respond to future market, and floor plates and facades that work with both
  retail/ PIC uses, commercial, and residential occupancy.
- In response to the high-water table of the site, consider the following parking strategies:
  - Above-grade parking in the podium that is 'wrapped' with other programs.
  - Parking structures that can be converted to other uses in the future.

Proponent: CreateTO, City of Toronto, Waterfront Toronto Design Team: Perkins&Will, Diamond Schmitt, DTAH Review Stage: Preliminary Draft Plan

#### **Public Realm**

- Do you support the proposed design refinements to the District's street network?
- For the District Park, what do you believe are the critical factors to inform the preferred direction between the two options?

#### **Built Form**

- Does the variety of building types address the need to substantially increase residential density while maintaining liveability in McCleary District?
- Are the proposed base building massings appropriate for providing flexibility in land use and protecting for a high quality public realm?

# McCleary District Phase I

**Precinct Plan and Zoning By-Law** 

Waterfront Design Review Panel #2

## Agenda

- 1. RECAP VISION AND PRINCIPLES
- 2. BIG MOVES
- 3. OPTIONS FRAMING
- 4. DEMONSTRATION PLANS
- 5. PUBLIC REALM
- 6. BUILT FORM

#### Vision

## McCleary District as a nexus!

McCleary District will be a vibrant, inclusive, mixed-use community that brings together the many disparate functions and characters of the Port Lands and its surroundings. It will be a mixing ground of scale, building type and use, transitioning from high-rise to mid-rise and combining the residential uses that predominate to its west with the Production, Interactive and Creative uses that are focused to its south. The District will be tied together by a spectacular open space and public realm network that stretches from the renaturalized mouth of the Don River through a new district park to McCleary Park and extends nature, water and habitat throughout. McCleary District's proximity to the East Harbour Transit Hub and the new waterfront transit and active transportation network will support a dense, walkable and transit-oriented community.

## **Guiding Principles**

1. Create a complete
community with new homes
for households of all sizes and
income levels, including
affordable housing, workforce
housing and family-oriented
housing.

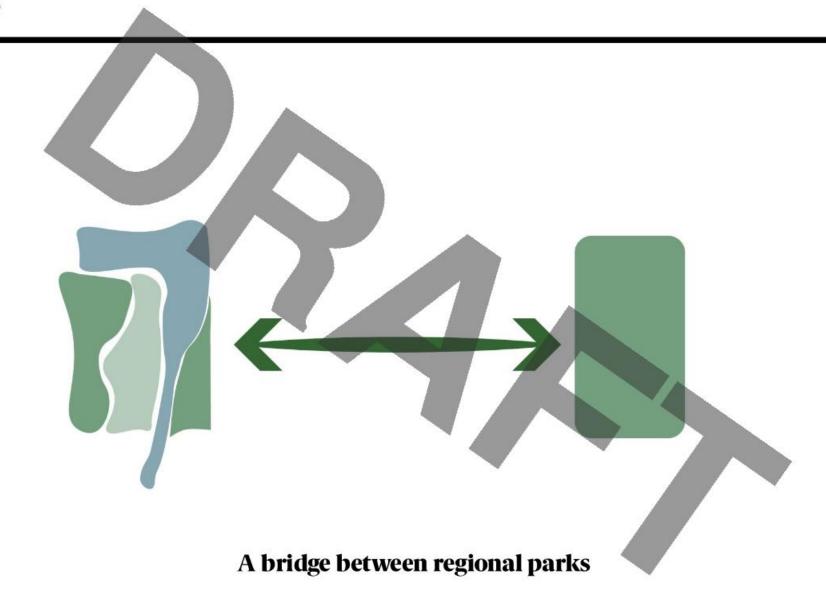
2. Foster the economic development of the waterfront by planning for PIC uses to enhance the Port Lands film and digital cluster and promote new opportunities for growth industries.

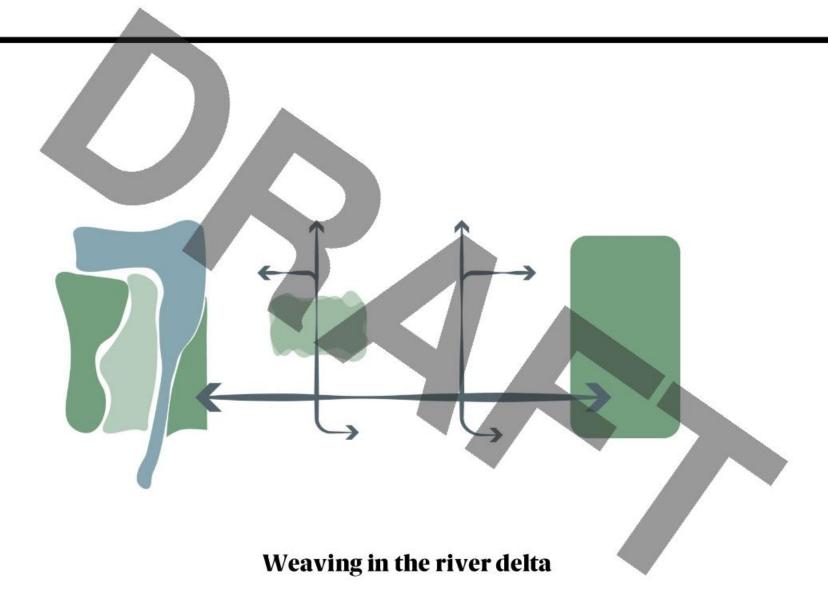
3. Incorporate a variety of building forms that prioritize design excellence and sustainability and serve the needs of the diverse uses in McCleary District.

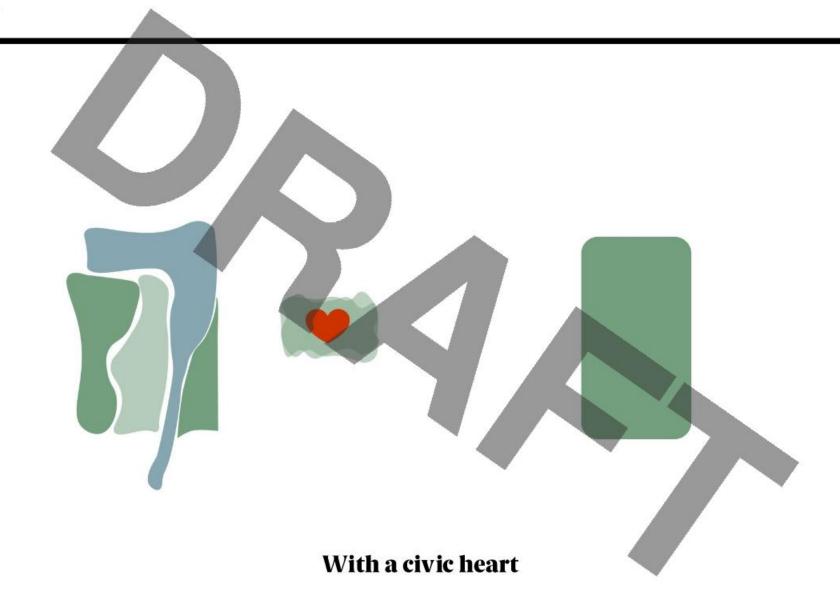
4. Prioritize the pedestrian experience with a walkable, varied street network, ground floor animation and comfortable microclimate conditions to promote year-round activation of the public realm.

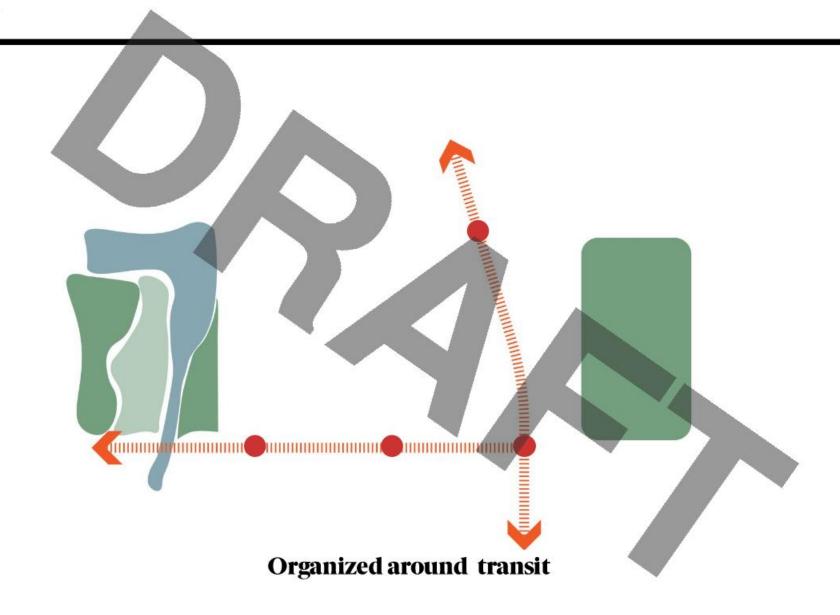
5. Enhance the Indigenous presence in the Port Lands by including First Nations, Inuit and Métis traditions, culture and worldviews in planning and implementing the McCleary District.

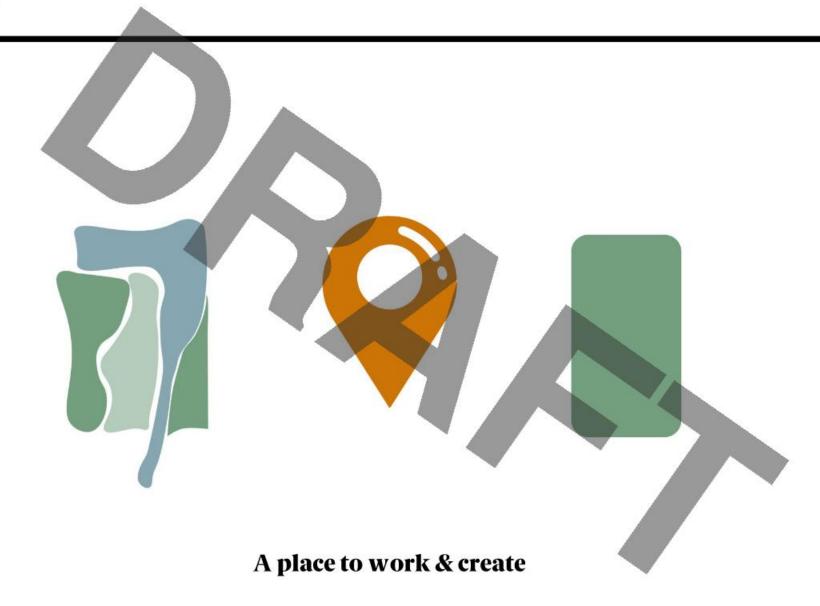
6. Support a dynamic and resilient community with a blue-green network of open spaces, including a new district park that complements the recreational amenities in McCleary Park and the river valley.

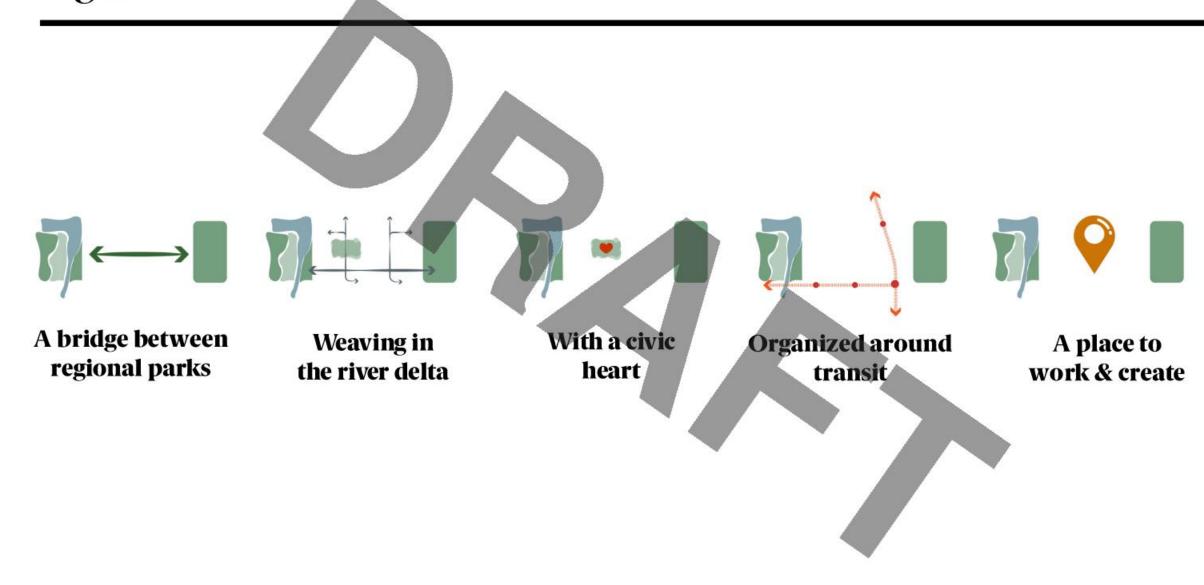




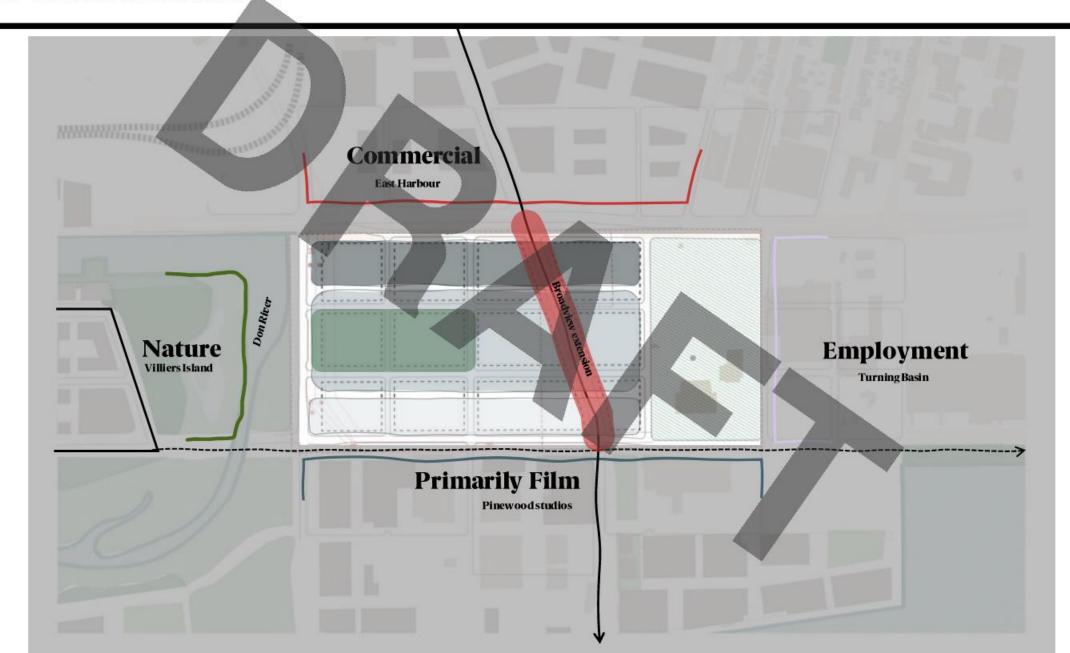




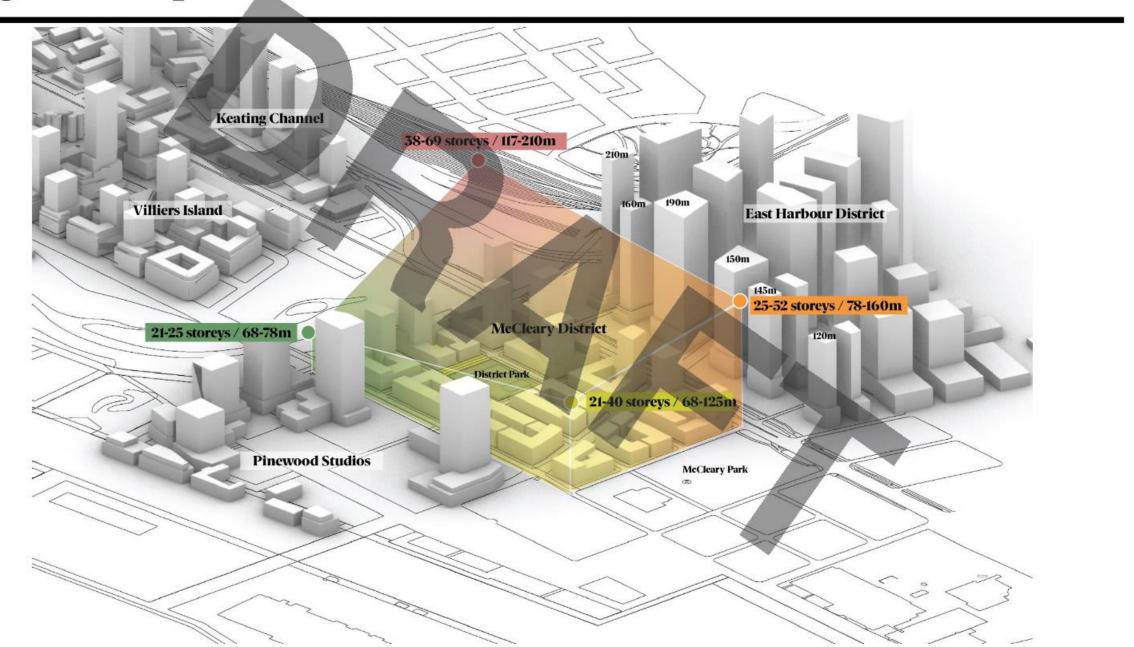




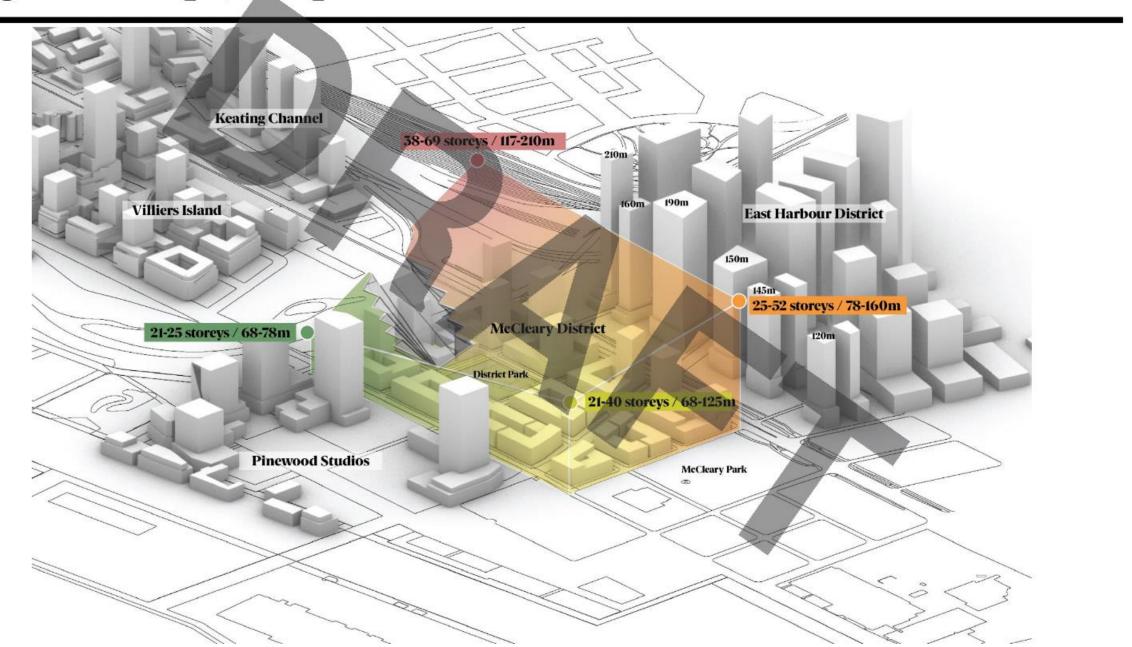
## **Area Characteristics**



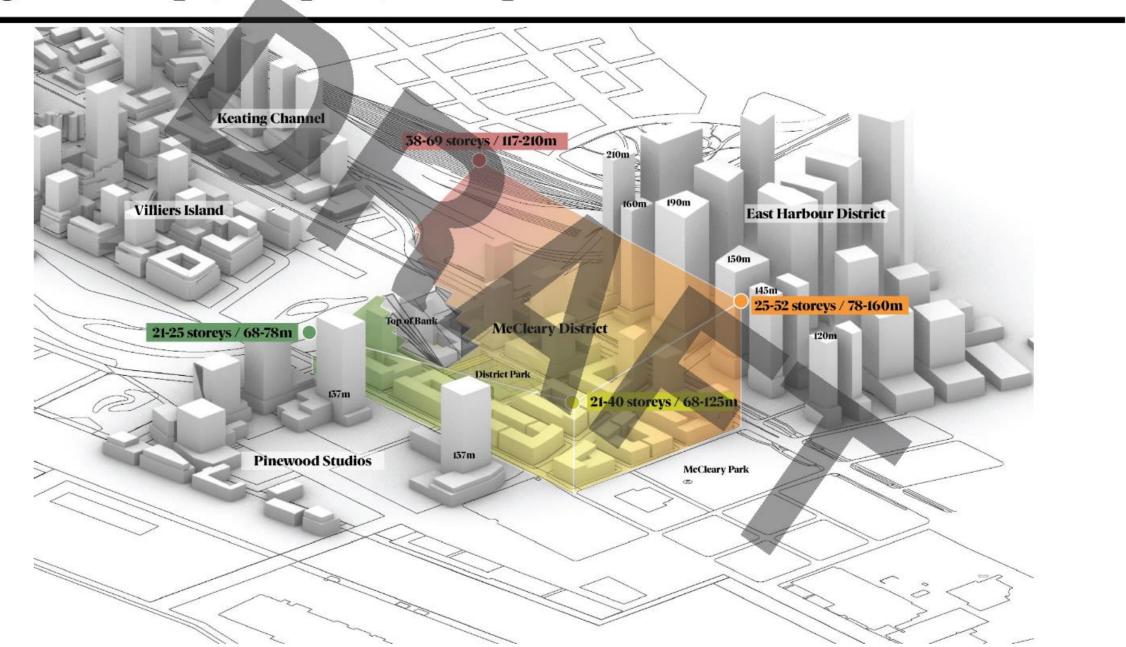
## **Height Envelope**



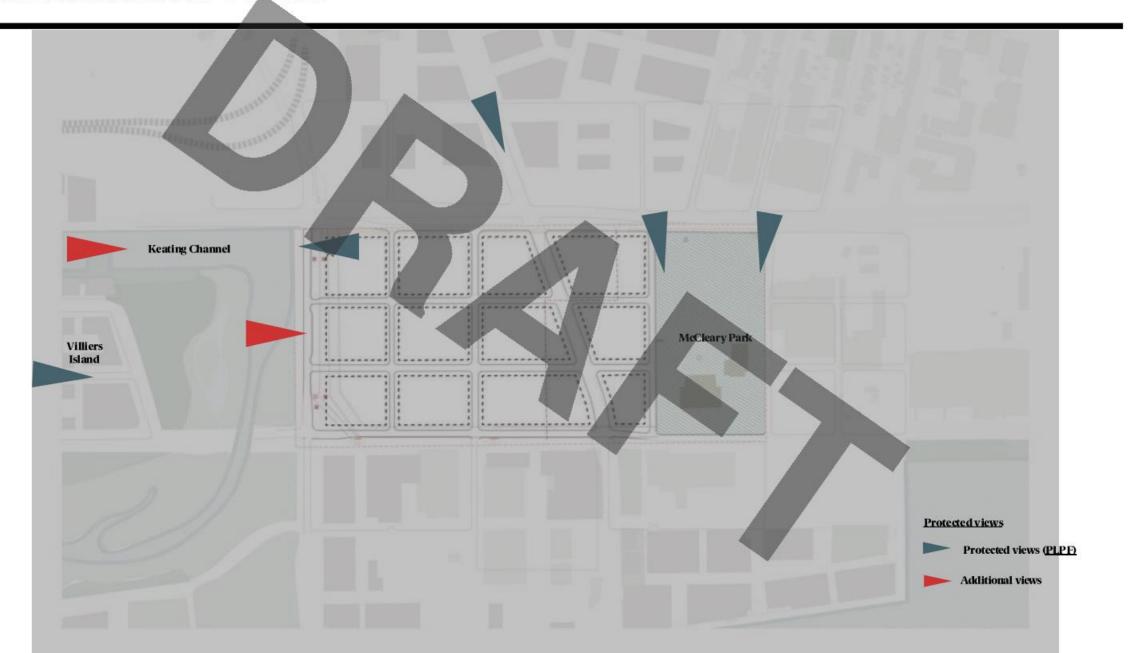
## Height Envelope, less park



## Height Envelope, less park, less top of bank



## **Landmarks and Views**

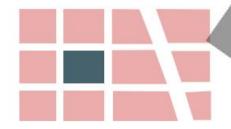


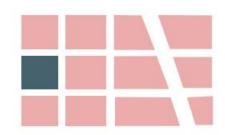
## **Key explorations**



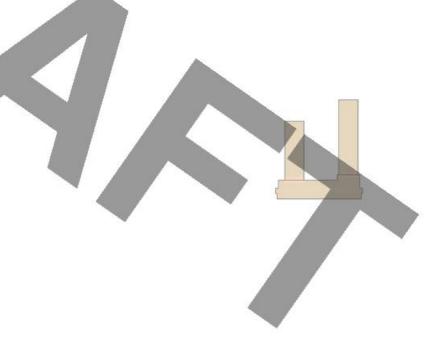
## **Key explorations**





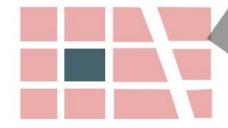


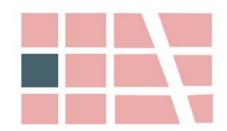
## **Building Types**



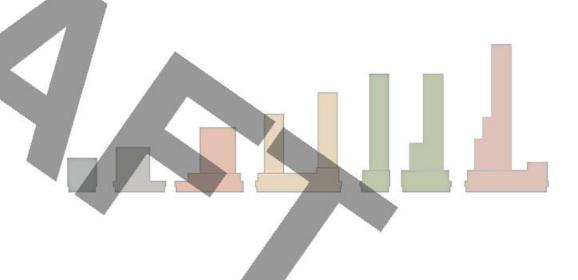
## **Key explorations**

## **Park Location**





## **Building Types**



#### To summarize

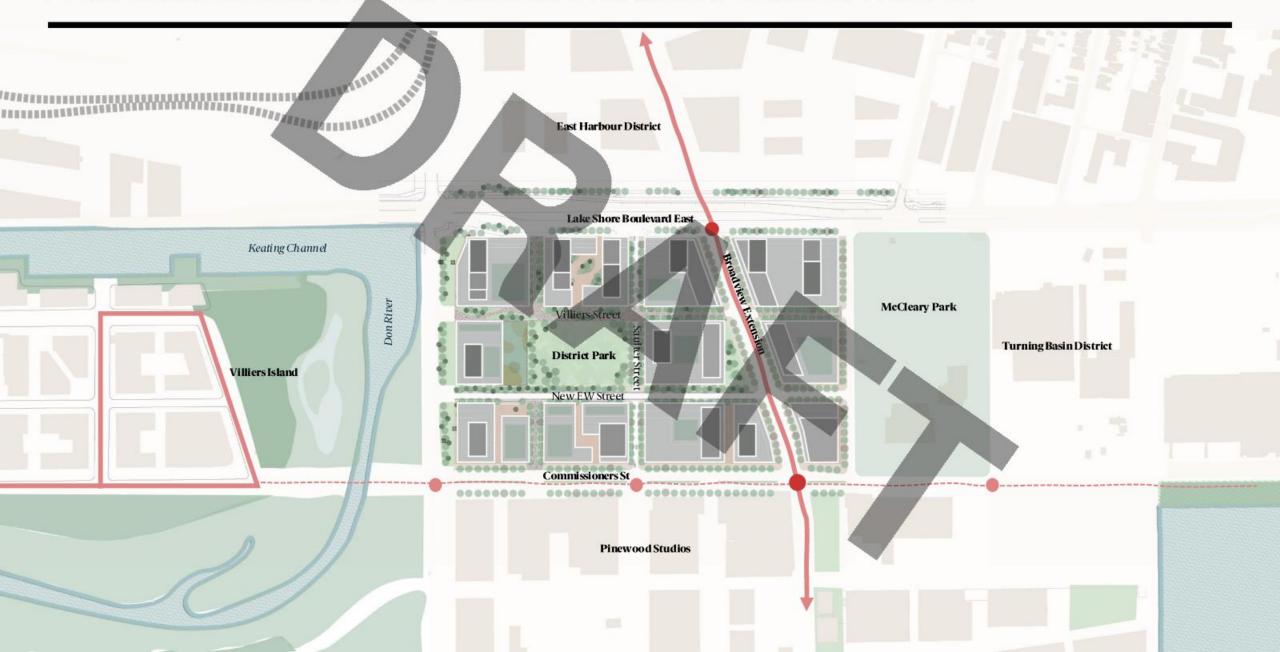
## **Consistent Elements**

- streets & block network
- public realm framework
- height strategy
- total yield

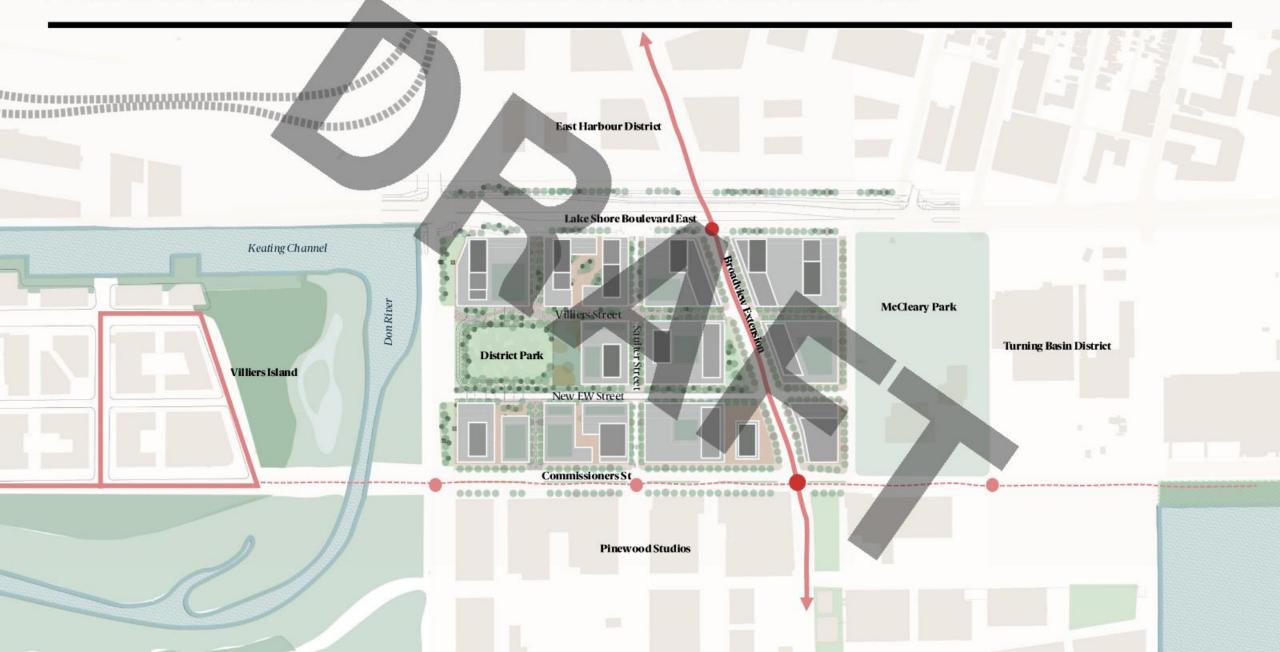
## **Explorations**

- park location
- building types

#### Demonstration Plan 1: Central Park & Podium-Tower



#### Demonstration Plan 2: Western Park & Tall-Midrise





#### **Public Realm: Approach**

# **Ecology**

Design with—and for nature, making space for Indigenous approaches to the public realm with streets and spaces that are green, climate responsive, adaptive and resilient.

## Culture

Promote a rich public life to advance equity, social responsibility and cohesion, economic prosperity, and contribute to a high quality and healthy city.

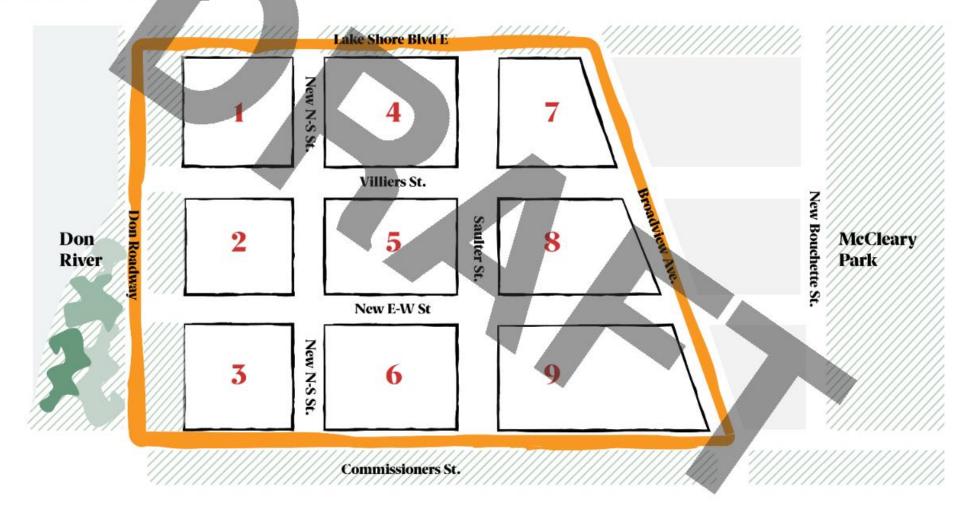
# Movement

Establish a safe, varied and inclusive experience for all users, with attractive and inviting routes for walking and cycling, efficient transit, and logical vehicular circulation and access.

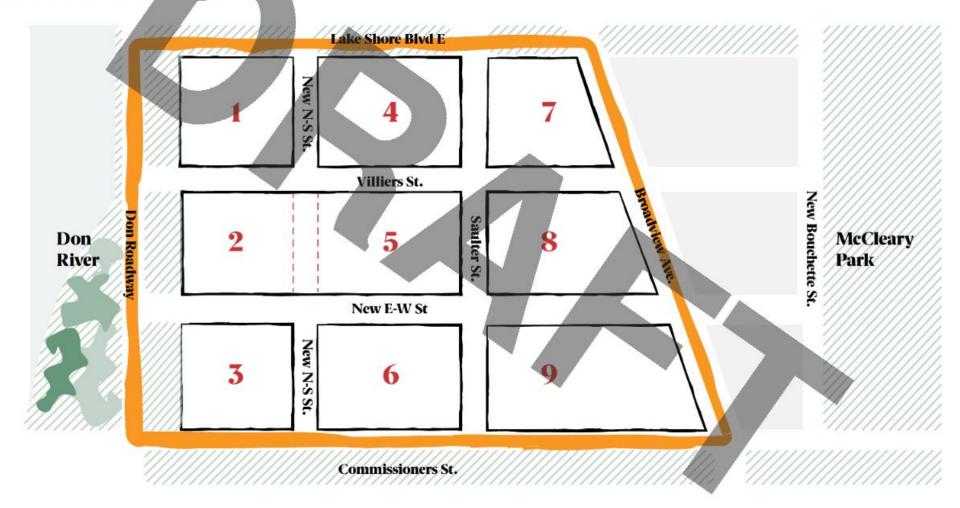
#### Public Realm: PLPF to MDPP, Departures and Refinements

- 1. Advanced place keeping + place making opps
- 2. More parkland + POPs
- 3. Local park » district park
- 4. Improved pedestrian porosity
- 5. More complete + greener streets
- 6. Refined retail + animation strategy

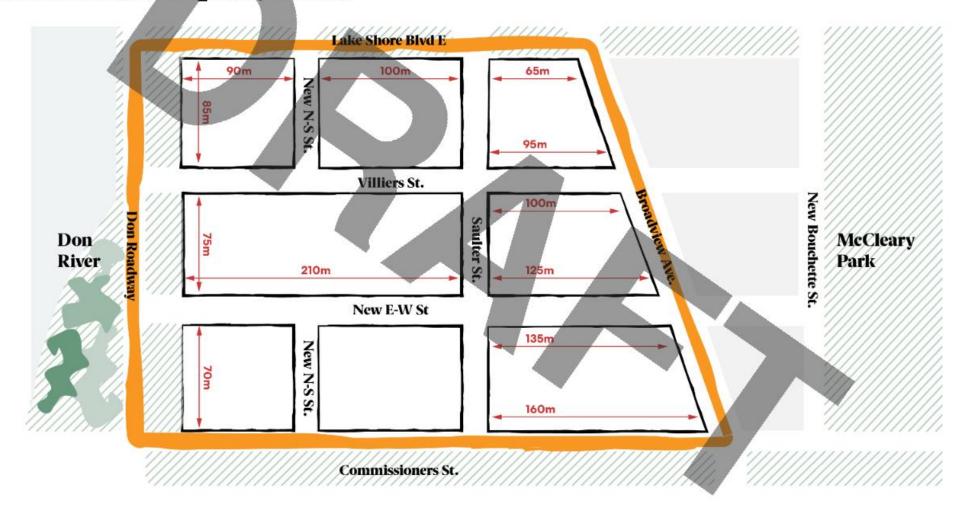
Phase 1: Streets and Block Structure\_PLPF



Phase 1: Streets and Block Structure\_MDPP



Phase 1: Streets and Block Structure\_MDPP, Block Size



Pinewood

#### Scale Precedents, East Bayfront

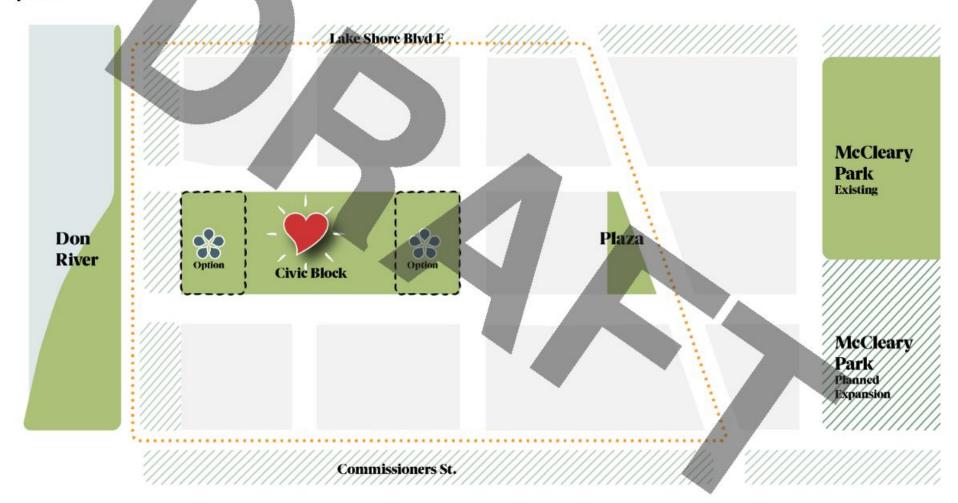


Corus Quay: 90m x 80m
No mid-block connections



**Aqualuna: 40m x 130m**One mid-block connection

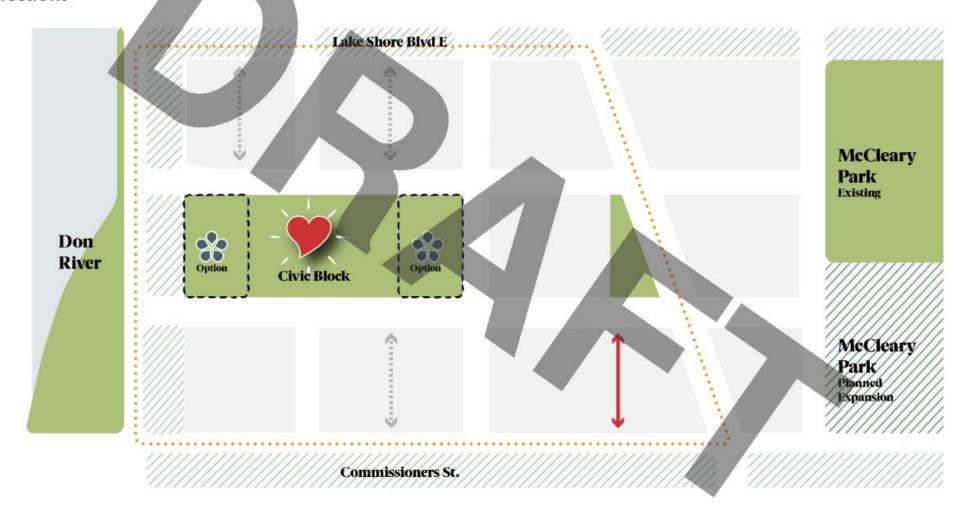
#### Parks + Open Spaces



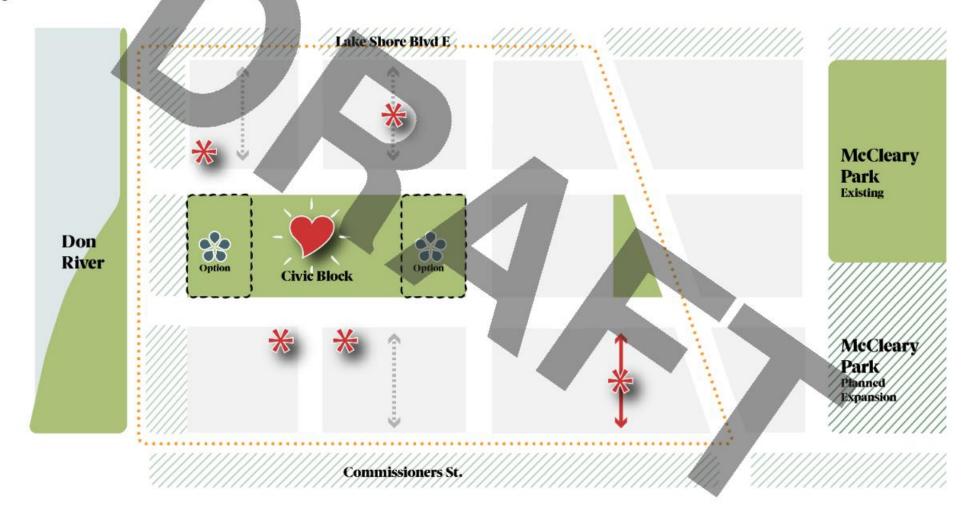
Two District Park options in Civic Block: Central and West. Will discuss in greater detail later in presentation.

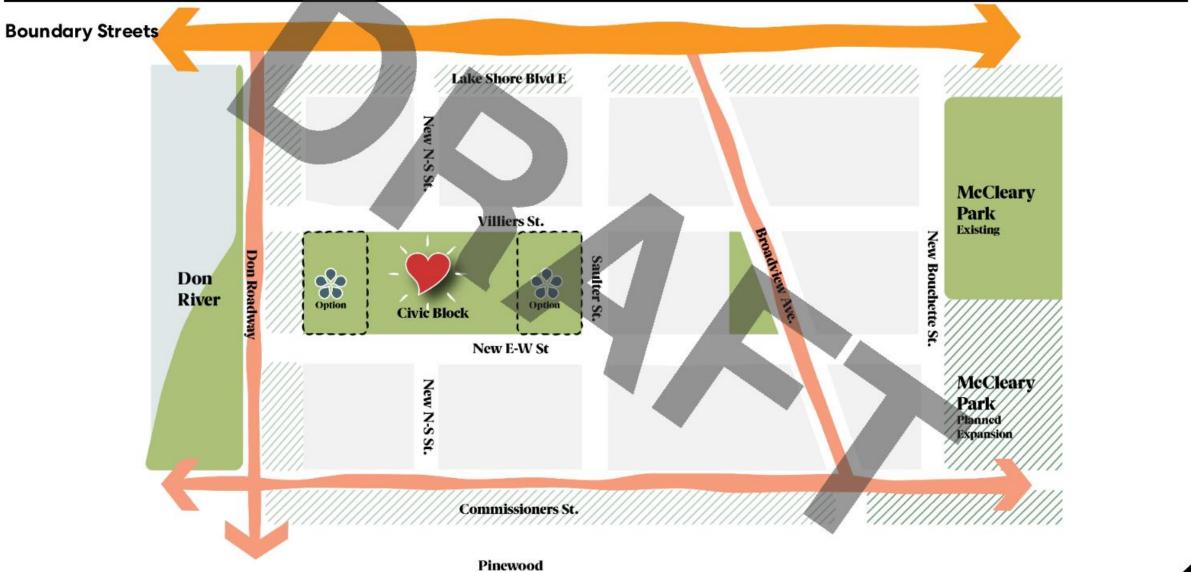
Pinewood

**Phase 1: Connections** 



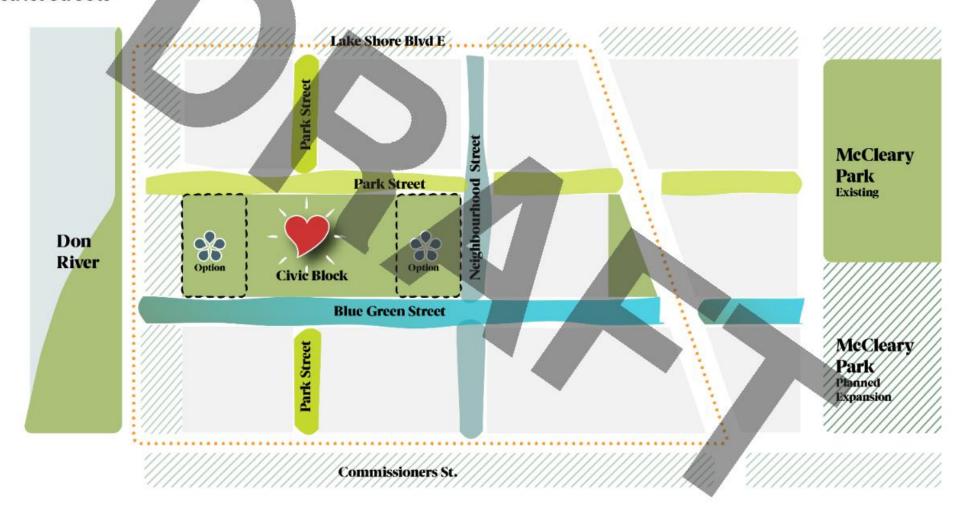
Phase 1: POPs





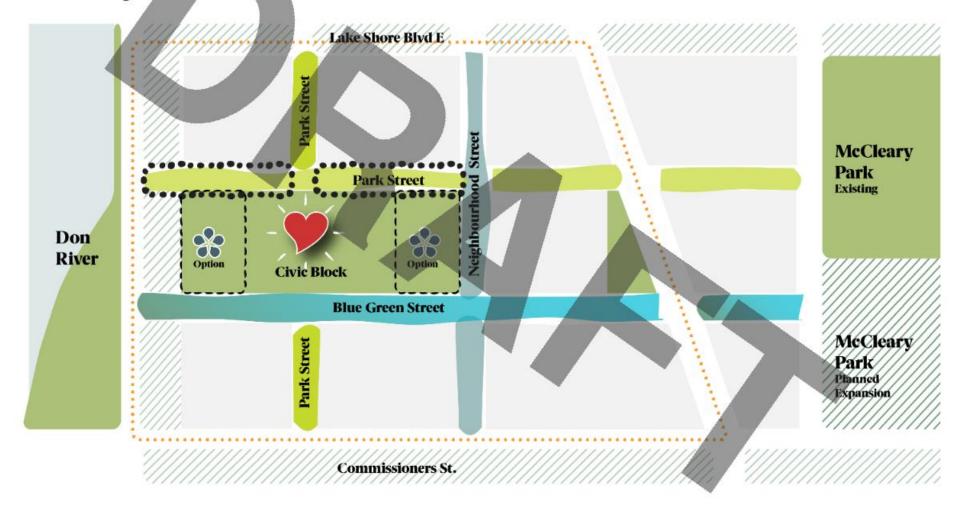


**Character: District Streets** 



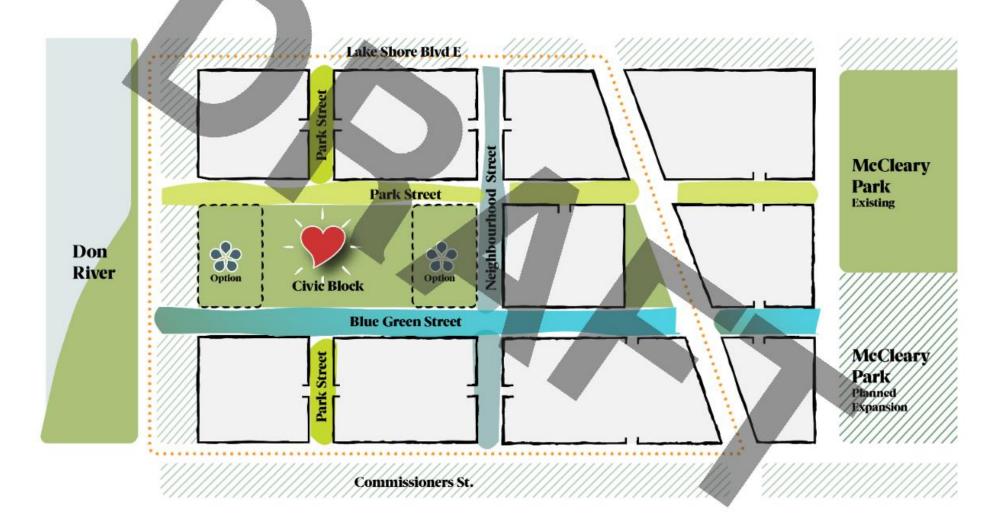
Pinewood

#### **Potential Flexible Street Segments**

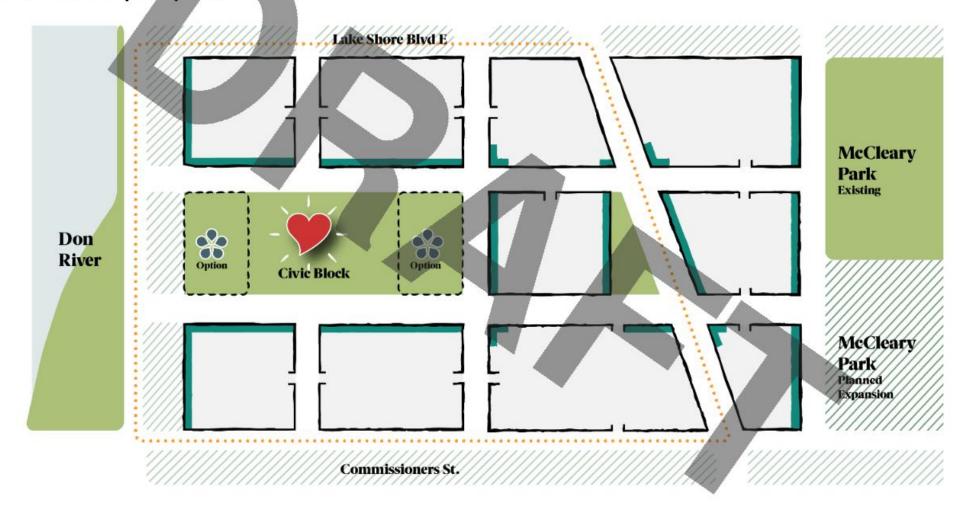


Pinewood

#### **Frontages**



Address towards Parks + Open Spaces



Pinewood

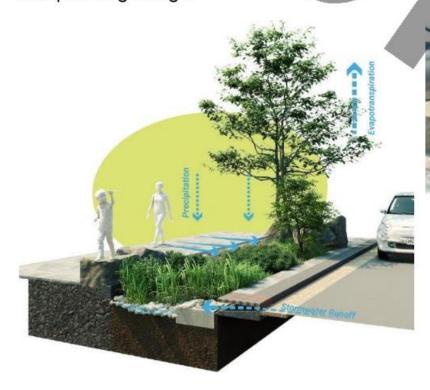




#### **Embed Indigenous Perspectives: Directions & Opportunities**

Natural Elements: Plants, Stone, Water

Make water in the landscape more visible through rainwater collection in planters, with culturally & ecologically appropriate species into planting design.



Quayside Public Realm, Inner Streets 60% DD (West 8 + DTAH)



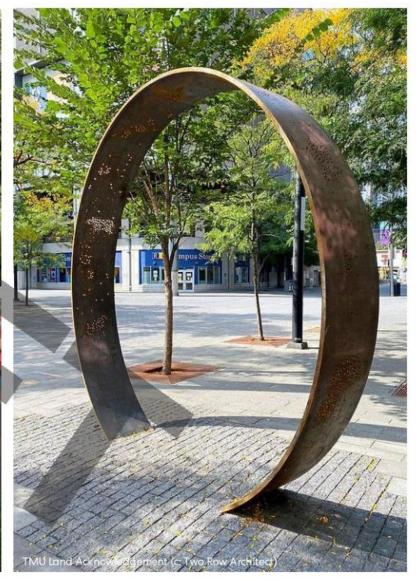


## **Embed Indigenous Perspectives: Directions & Opportunities**









#### **District Park**











#### District Park: Key Factors Considered

Size: minimum area 7500sm

Ability to accommodate active recreation uses

Adjacencies + views

Noise + air quality

Microclimate / thermal comfort

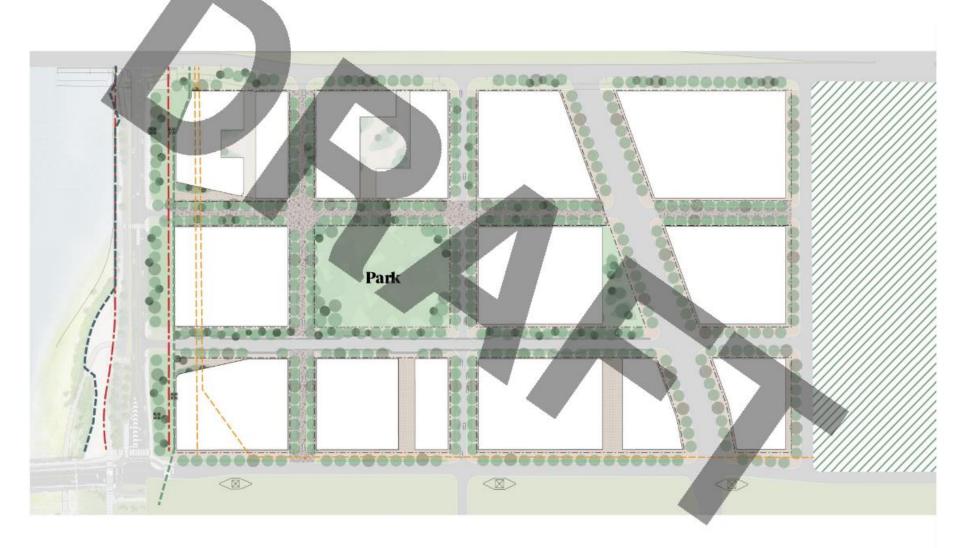
Grading

Implementation timing

Don Roadway HONI corridor



#### Local Park, PLPF: Does not meet District Park area requirements

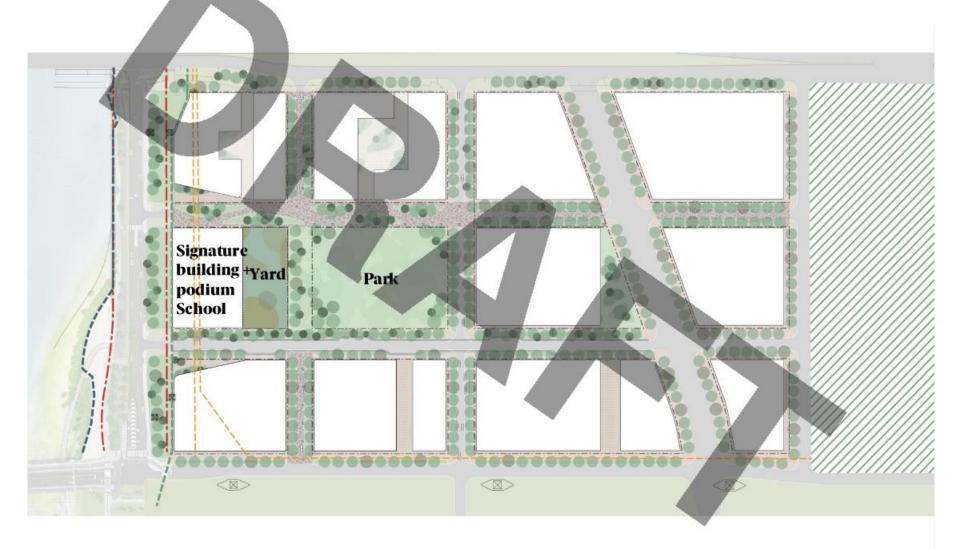


Local Park Area: 7,000sm

District Park: 7,500sm minimum



## District Park, Option 1: Central Park

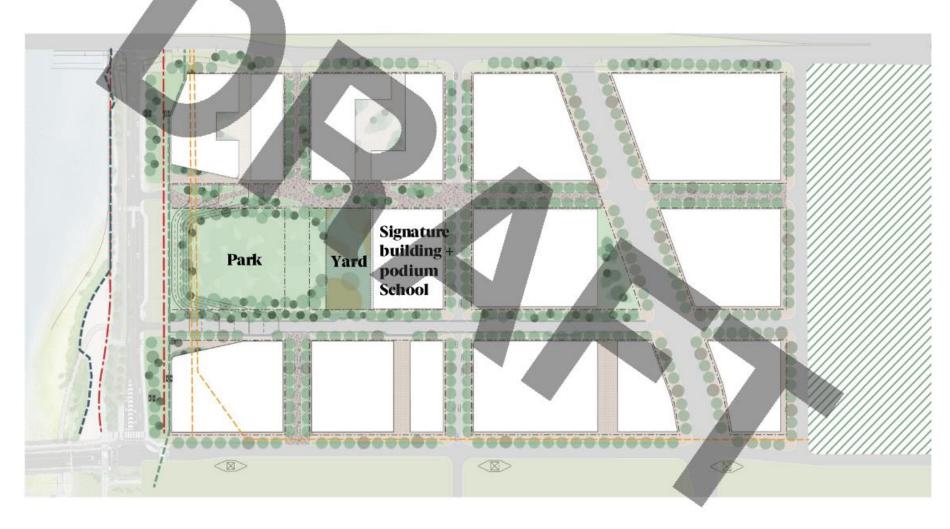


District Park Area: 9,300sm park

2,600sm school yard



## District Park, Option 2: Western Park



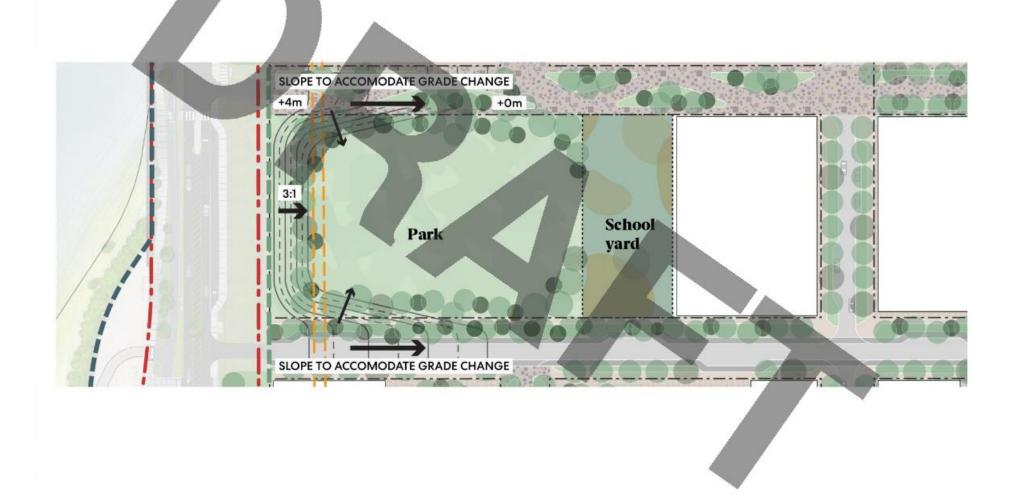
District Park Area:

9,300sm park

2,600sm school yard

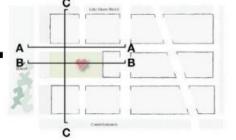


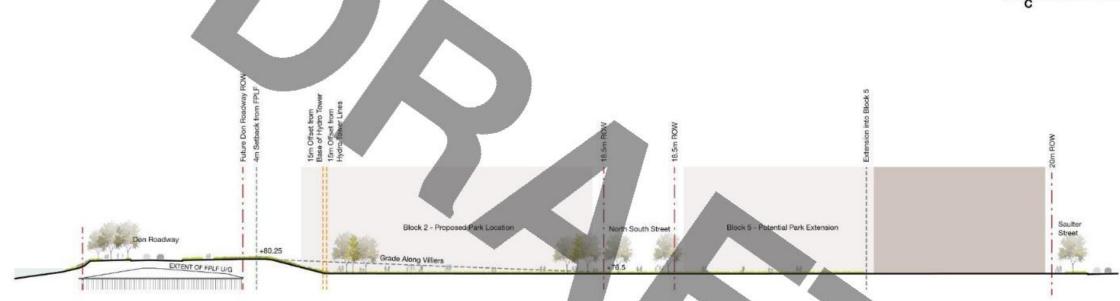
## District Park, Option 2: Conceptual Grading





## Section: E-W, from River to Saulter Street

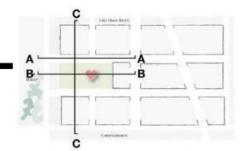


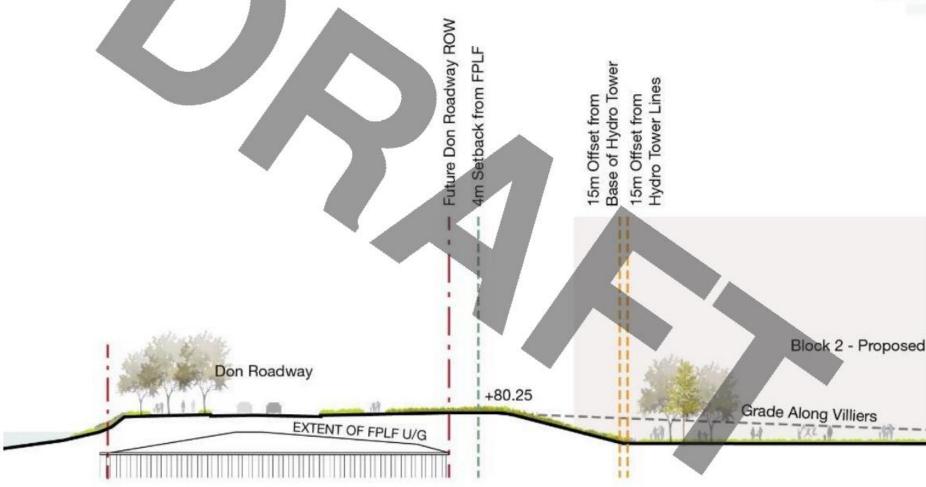


SECTION B-B: PROPOSED PARK - BLOCK 2 LOCATION

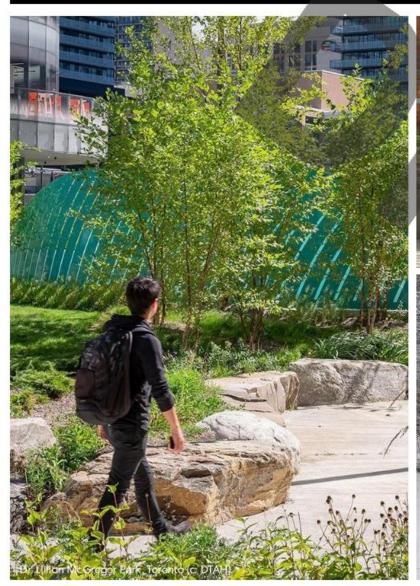
#### Section: E-W, from River to Western Park

Grade Difference between Park, Don Roadway, and River





#### **Broadview Plaza**









#### **Broadview Plaza**

#### **Local Toronto Scale Comparison**















Broadview Plaza 0.14 ha

Proposed MDPP



Alexander the Great Park 0.05 ha

Danforth



Joseph Piccininni Community Plaza 0.07 ha

Corso Italia



Parliament Plaza East 0.12 ha

Quayside



Cloud Gardens 0.13 ha

Old Toronto

Town Hall Sau

Town Hall Square 0.13 ha

Yorkville



Wychwood Park Plaza 0.22 ha

Wychwood

#### **POPs**











## Don Roadway: River's Edge to Civic Plaza











#### **Streets: for Nature + Public Life**











#### Streets: Design direction, PLPF/TSMP

#### **Complete Streets**

- Generous pedestrian clearways
- Space for animation/public life
- Safe cycling infrastructure
- Right sized travel lanes

#### **Green Streets**

- Advance the visible water theme and SWM strategy
- More than trees: open planters, bioswales, and urban channels with robust planting

#### Streets: Design direction, Precinct Plan

# Test and confirm different street rights-of-way

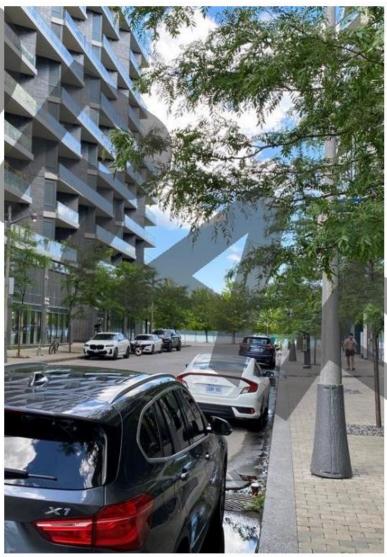
- Explore narrower dimensions than in PLPF/TSMP
- Rationale: reduce carbon footprint, more efficient use of land, enhance pedestrian scale

#### Develop options for 'next practice' Toronto streets

- Refer to latest local and beyond best practices
- Align with and advance City's current CS/GS efforts
- Promote exemplar street design

## Streets: Lessons Learned\_East Bayfront







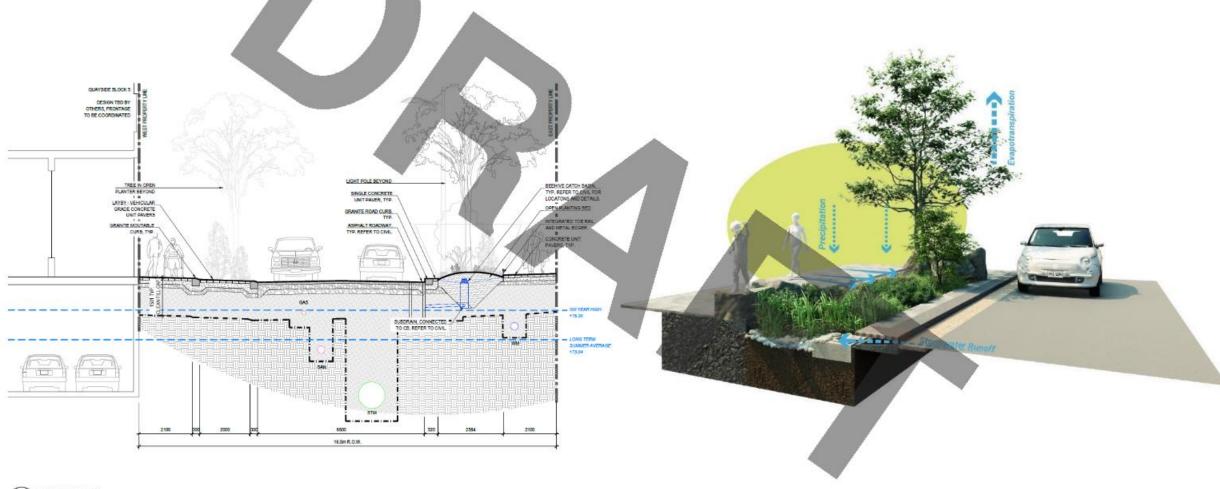
2012: Dockside Drive (West 8 + DTAH)

2016: Merchants Wharf, Bayside (West 8 + DTAH)

2017: Edgewater Drive, Bayside (FORREC + Balsley)

## Streets: Lessons Learned\_Quayside Inner Streets (60% DD)

Current/2024: West 8 + DTAH



#### **Street Network**

#### **Major Streets**

Lakeshore Boulevard\*

Don Roadway\*

Commissioners Street\*\*

**Broadview Avenue\*\*** 

**New E/W Street\*\*** 

**Connector Streets** 

**Saulter Street** 

New Bouchette (P2)\*\*

**Inner Streets** 

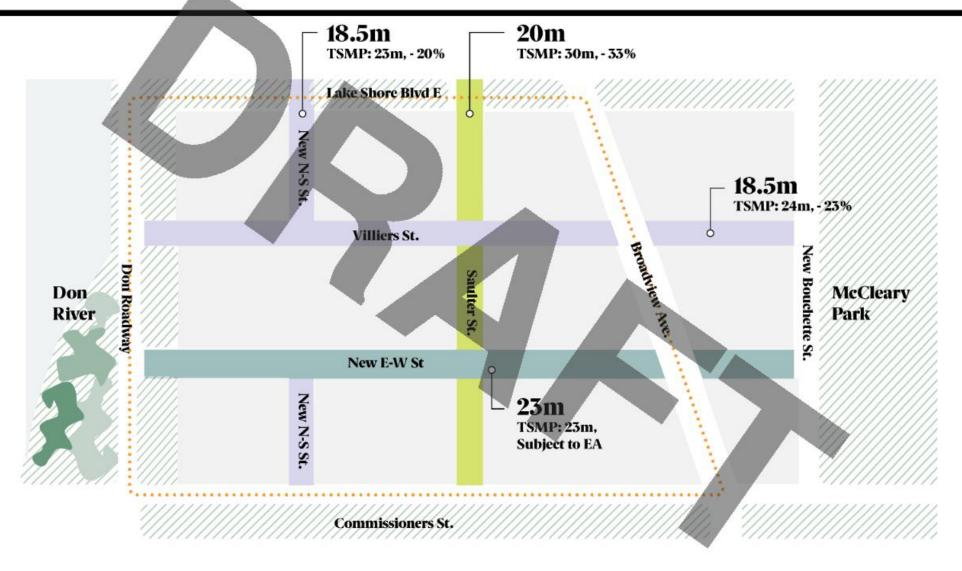
**Villiers Street** 

**New N/S Street** 

<sup>\*</sup> Design Completed, Construction Underway

<sup>\*\*</sup> Subject to future Municipal Class EA process

### Street Rights-of-Way



## Villiers Street (24m): Existing



### Local Street (23-24m): PLPF/TSMP



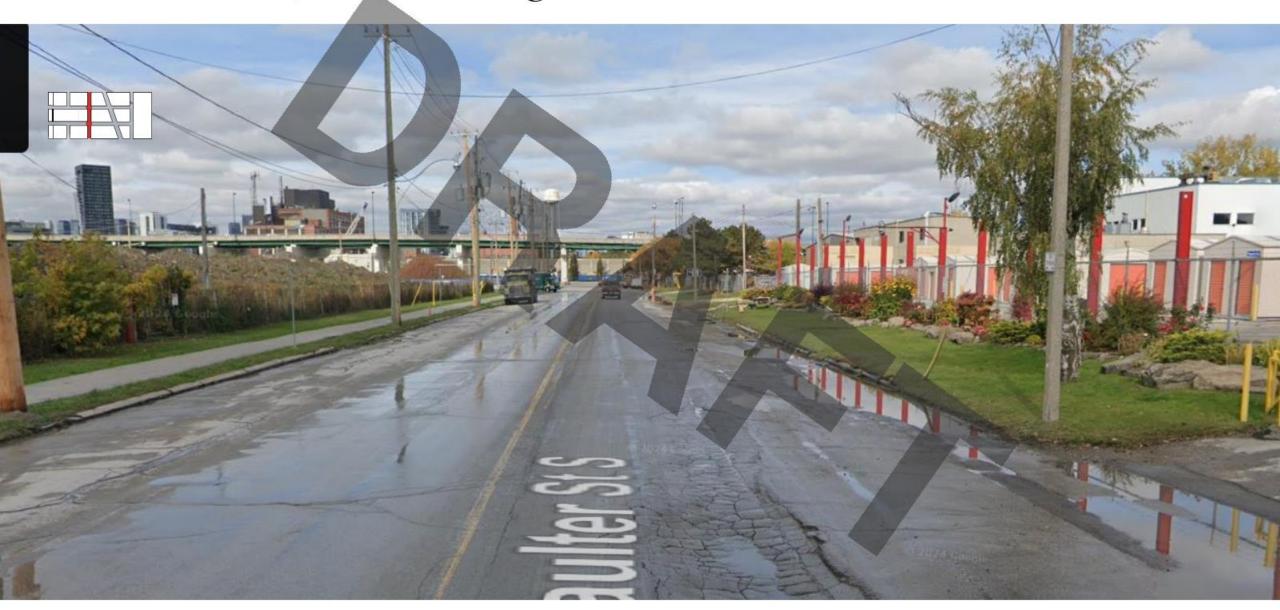
## Park Street (18.5m): Straight



## Park Street (18.5m): Wiggle



## Saulter Street (30m): Existing



## Saulter Street (20m): Typical 2+2\_PLPF/TSMP Adjusted



## Saulter Street (20m): Neighbourhood



## E-W Street (23m): PLPF/TSMP\*



<sup>\*</sup> Subject to future Municipal Class EA process

### E-W Street (23m): Blue-Green\_Bikes + Bio-Swales\*



<sup>\*</sup> Subject to future Municipal Class EA process

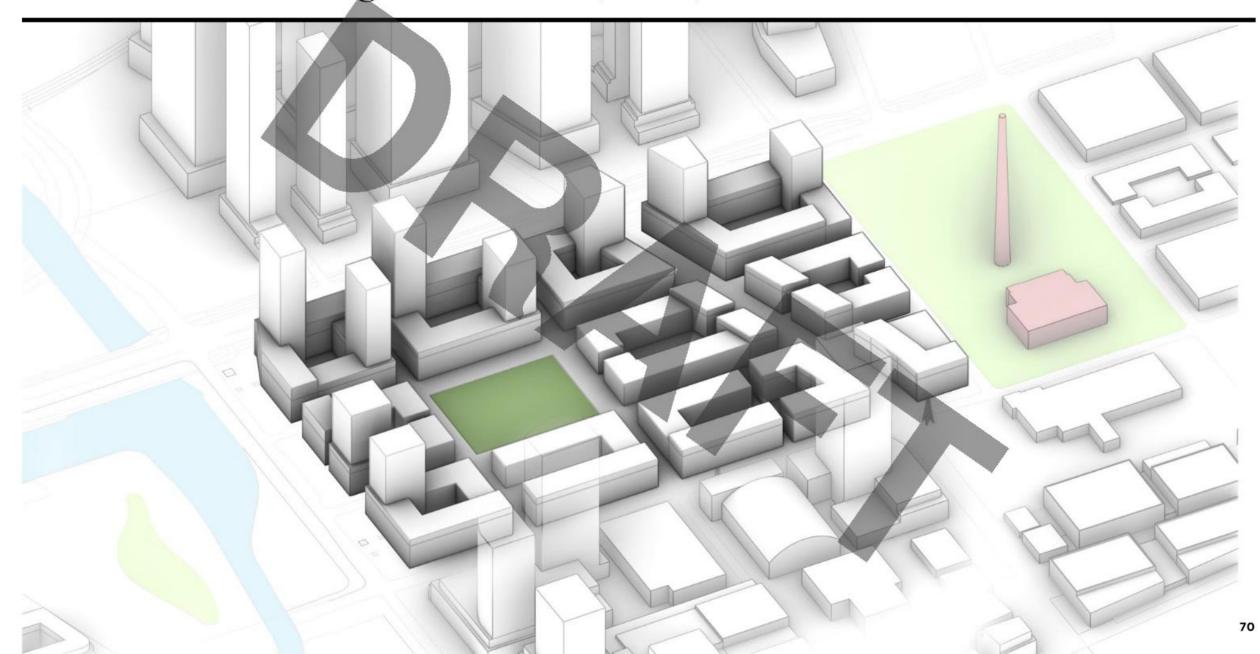
### E-W Street (23m): Blue-Green\_Slow, Shared, Max Green\*



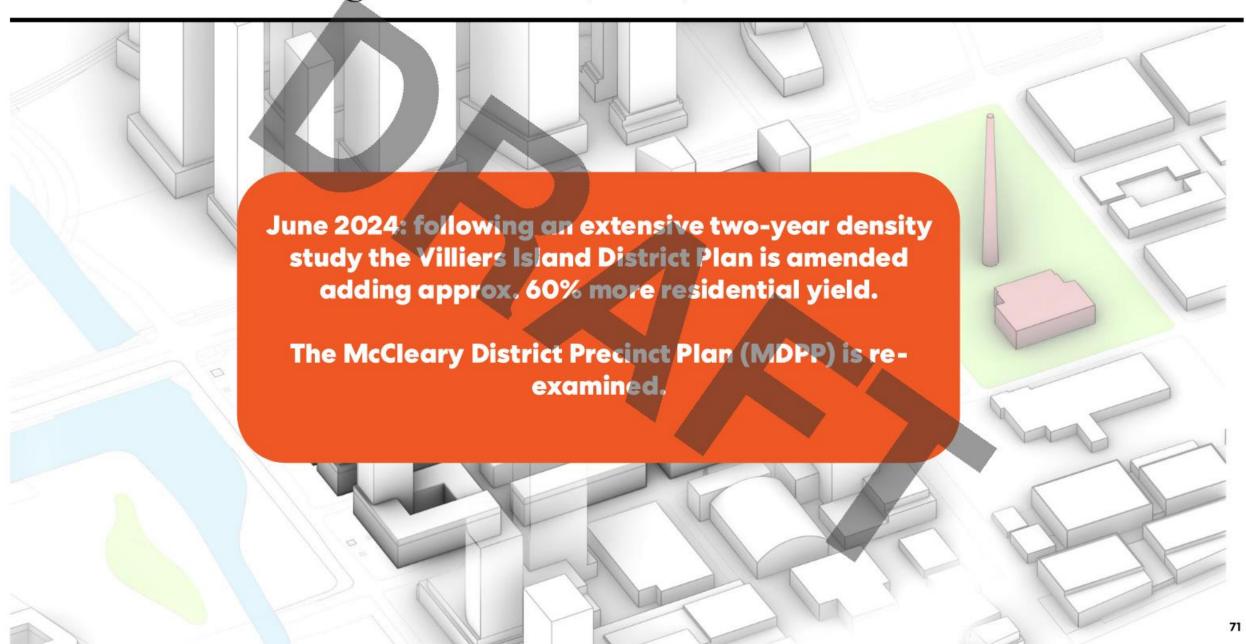
<sup>\*</sup> Subject to future Municipal Class EA process



# Port Lands Planning Framework (PLPF)



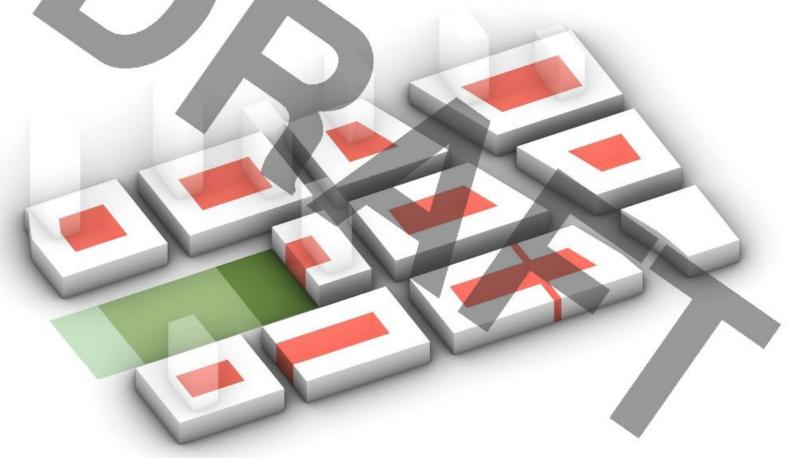
#### Port Lands Planning Framework (PLPF)

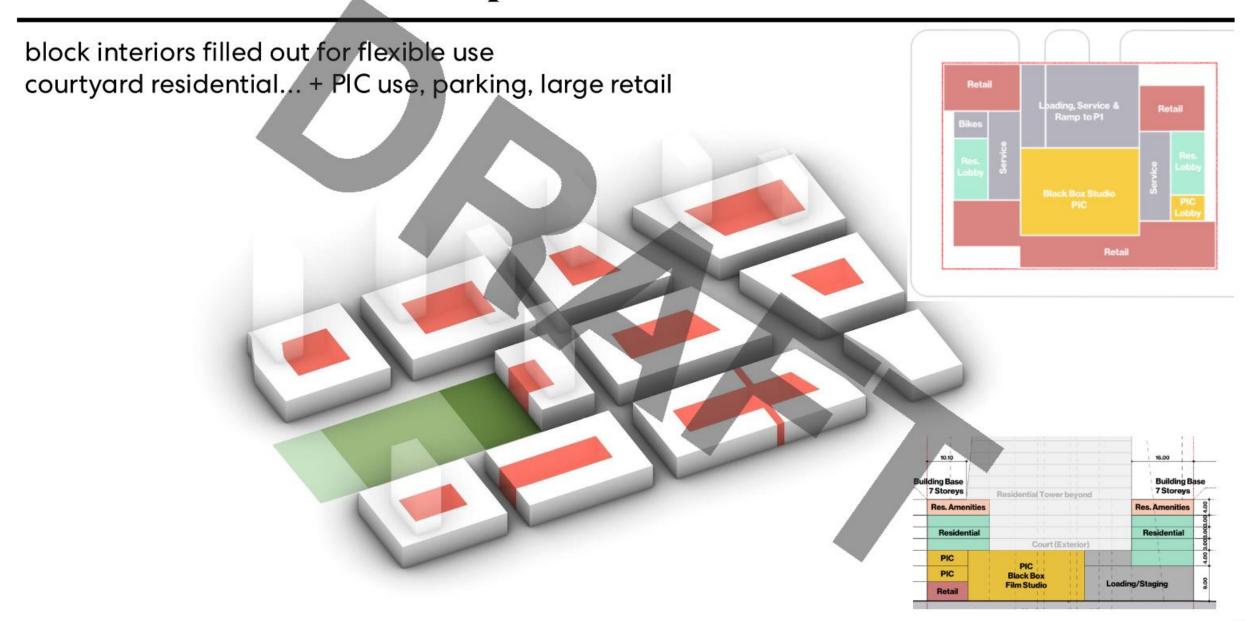


school gets schoolyard internal street R.O.W.s narrowed **Enlarged** built form potential

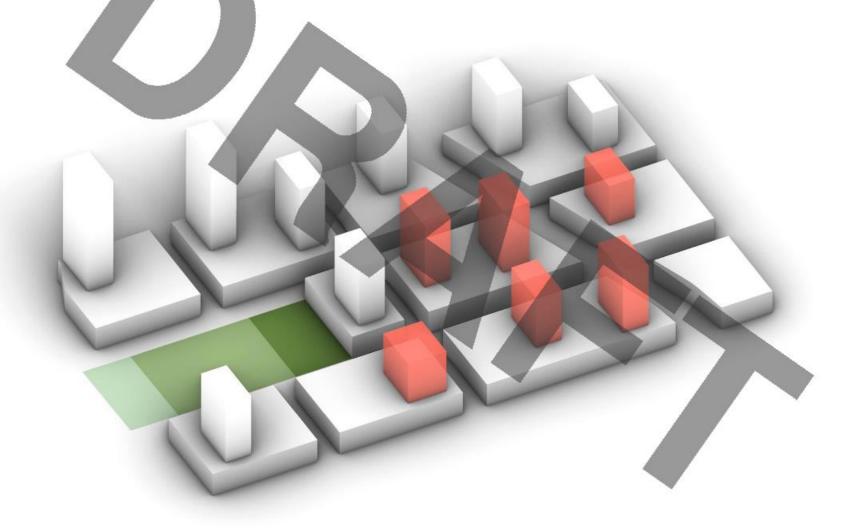
**Reduced** built form potential

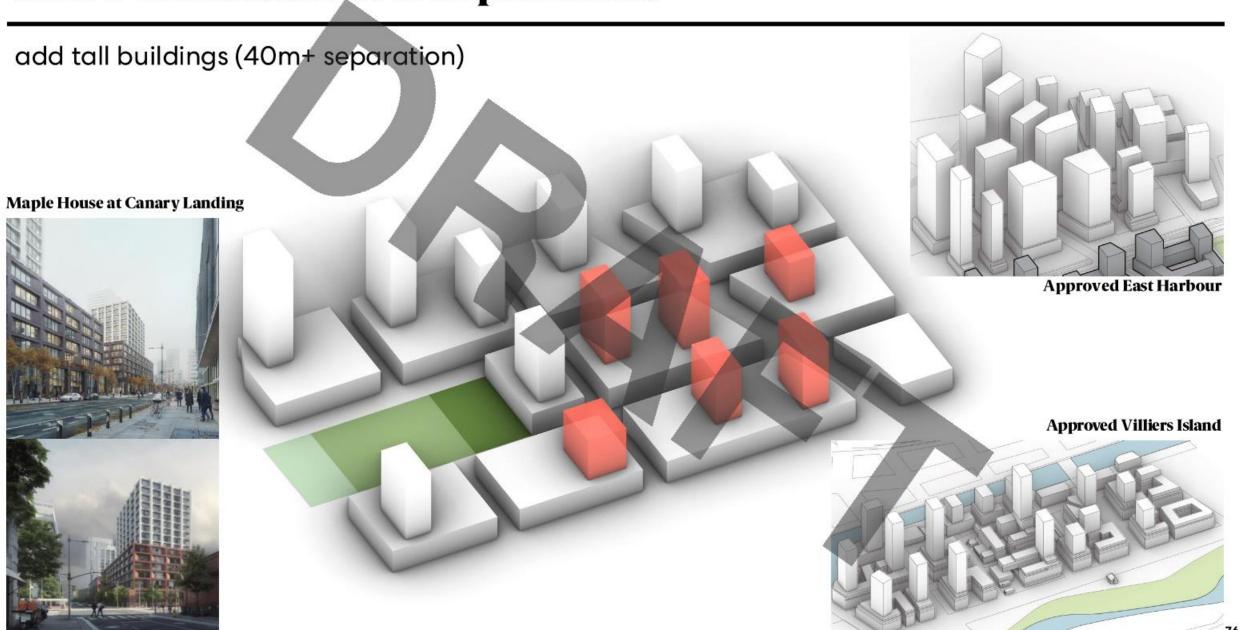
block interiors filled out for flexible use courtyard residential... + PIC use, amenity, parking, large retail

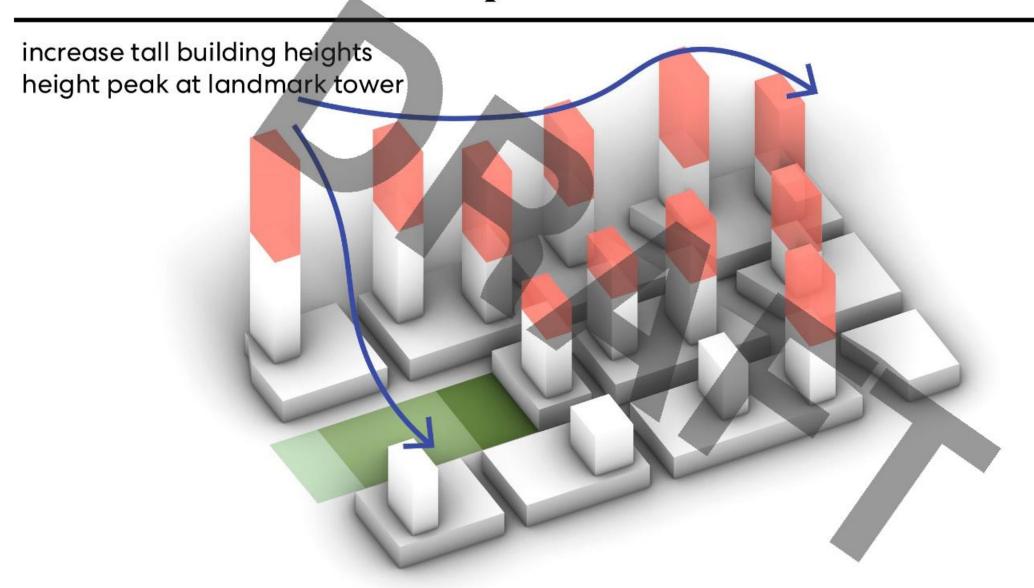


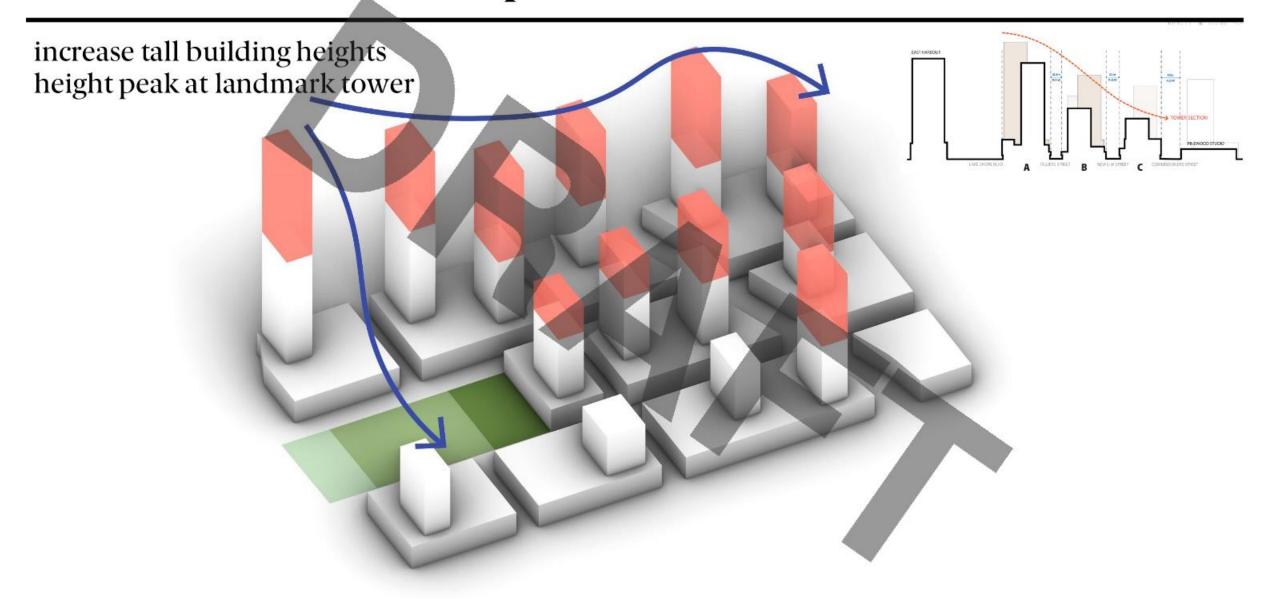


add tall buildings (40m+ separation)

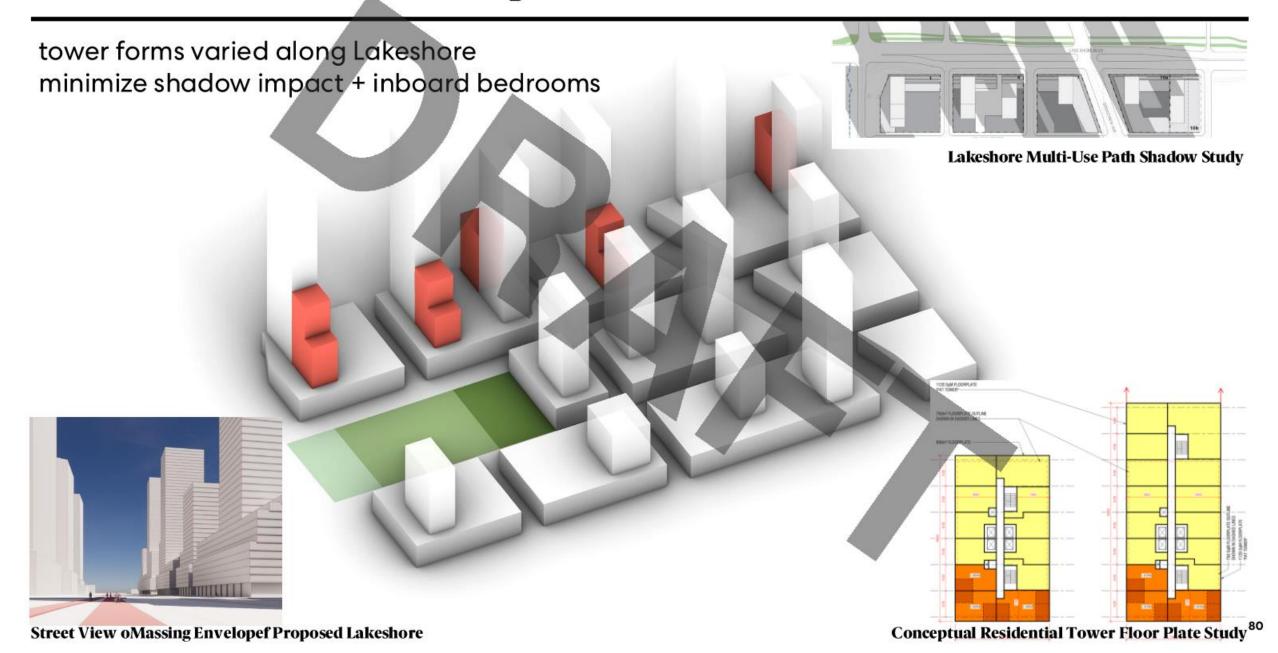




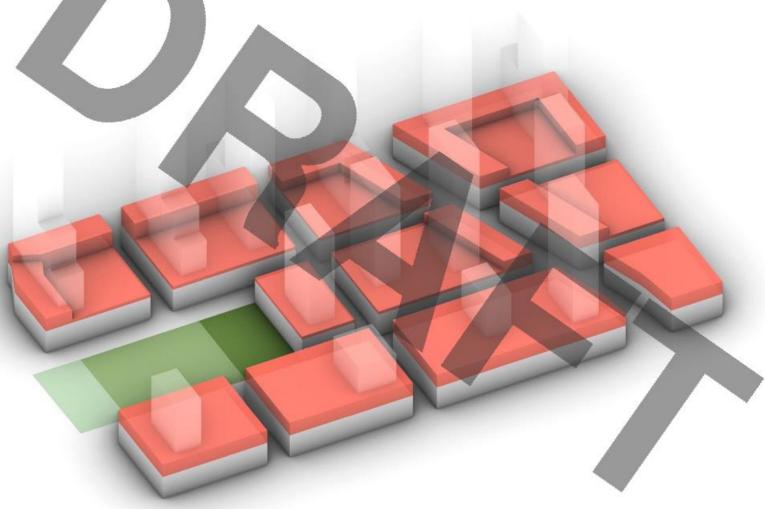


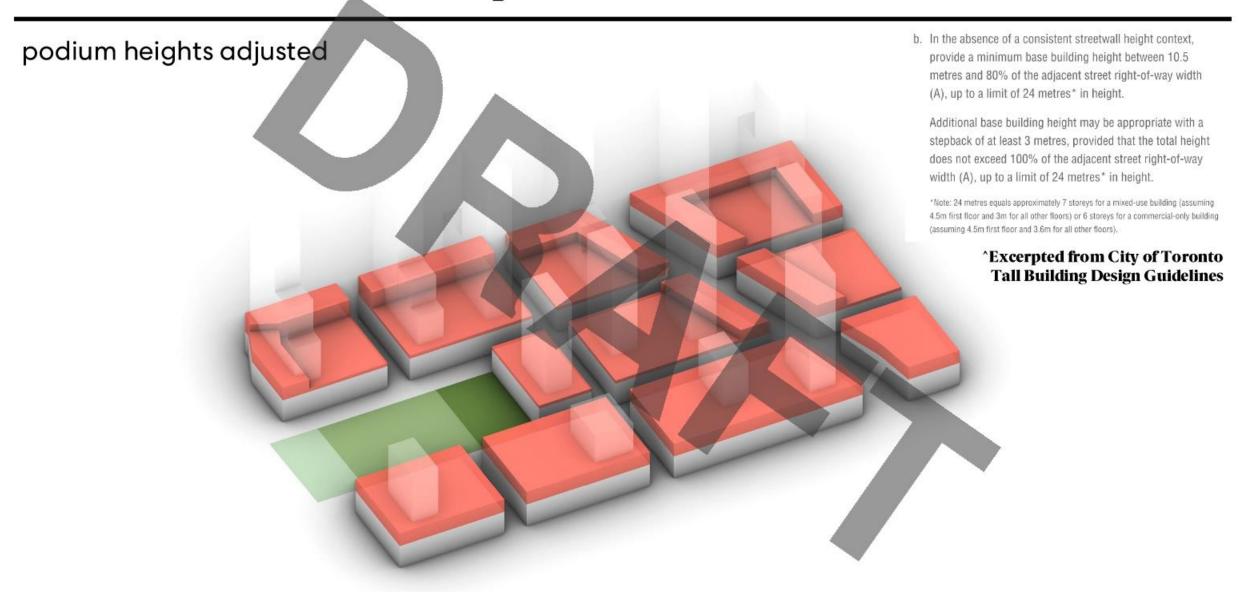


tower forms varied along Lakeshore minimize shadow impact + inboard bedrooms

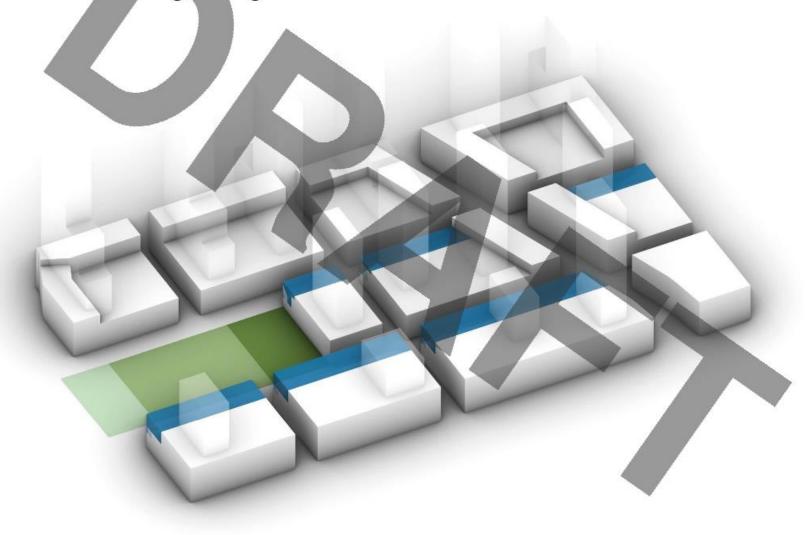


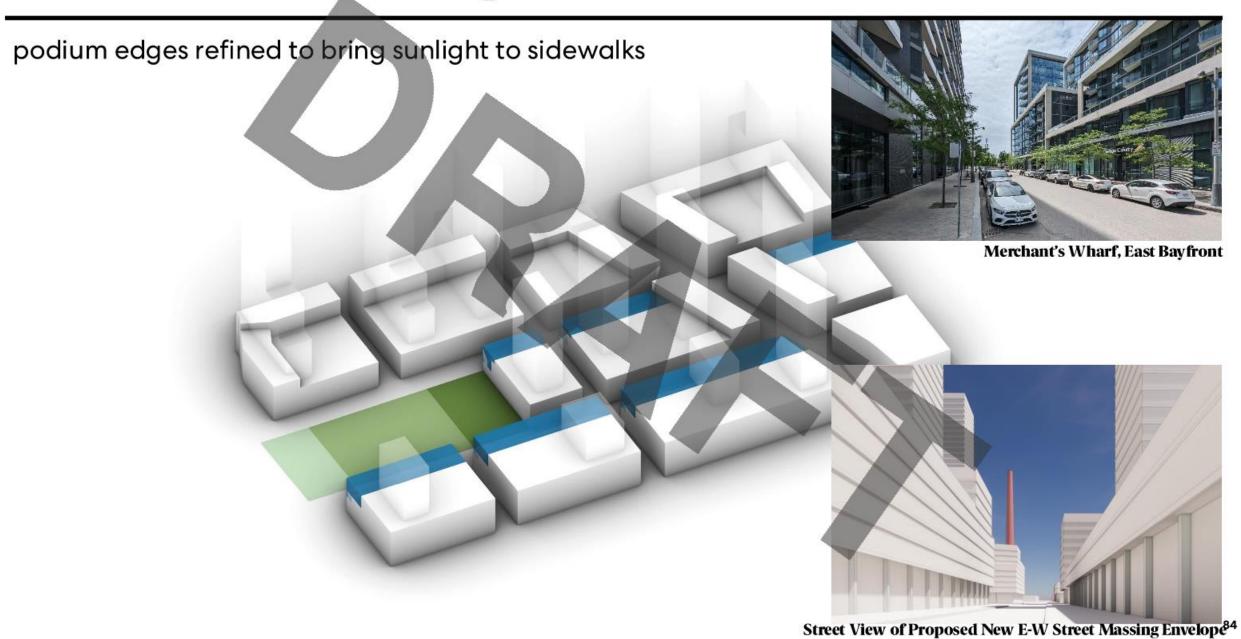
podium heights adjusted



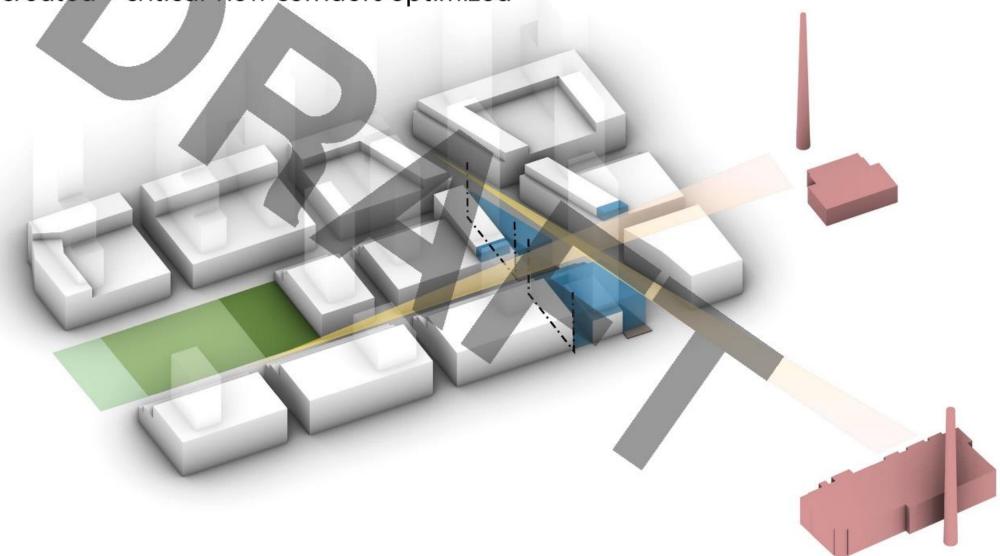


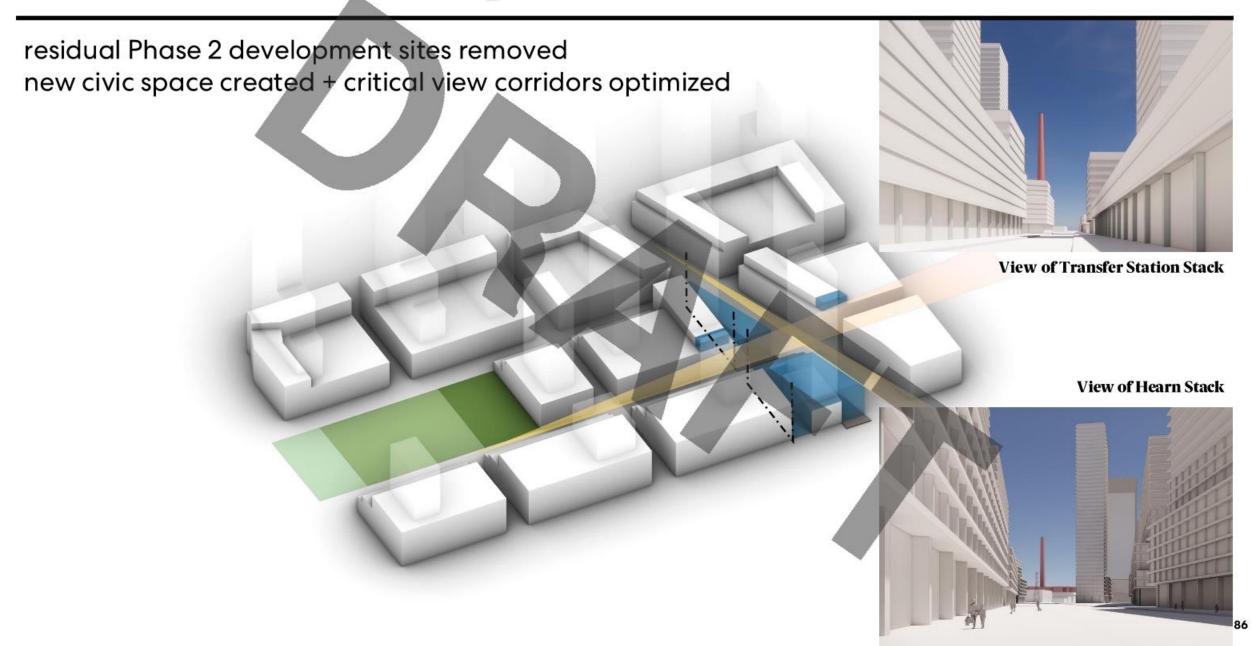
podium edges refined to bring sunlight to sidewalks

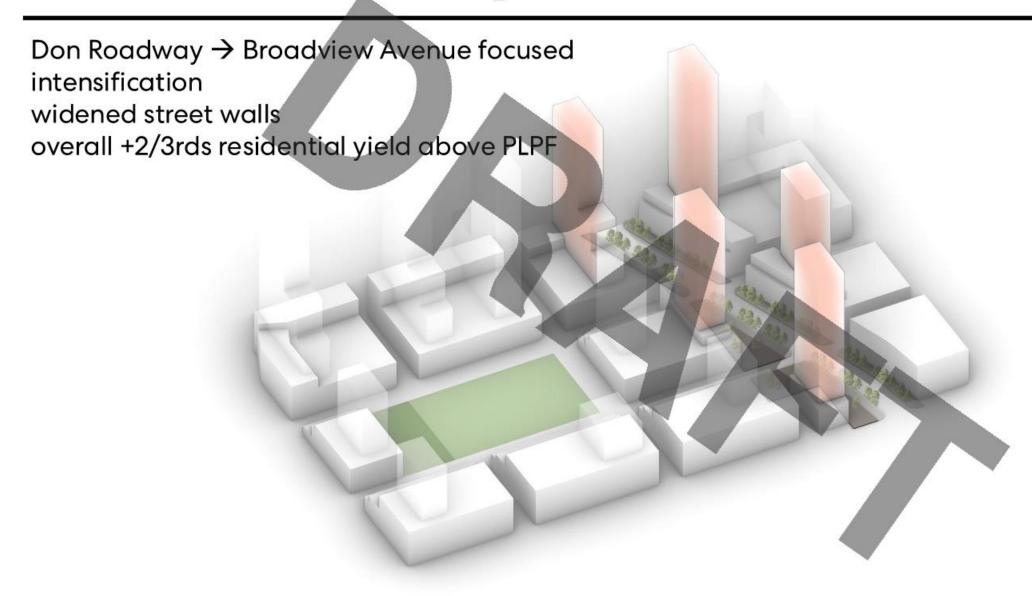




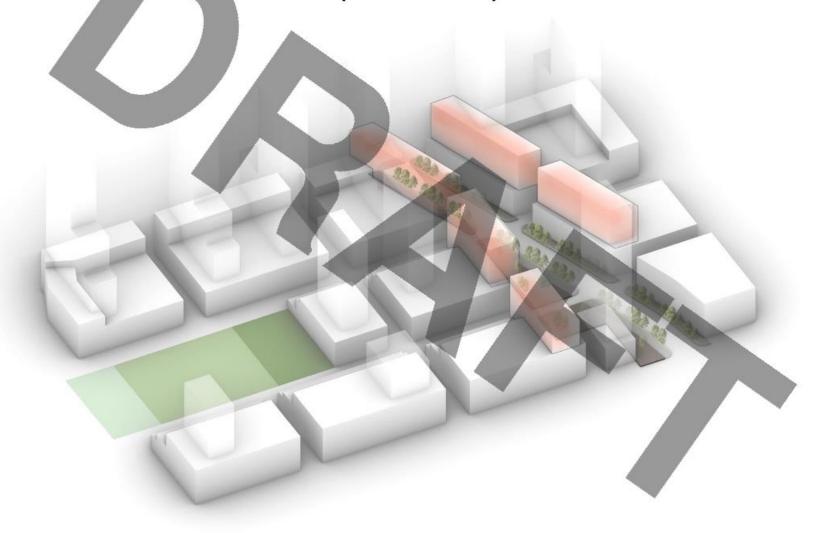
residual Phase 2 development sites removed new civic space created + critical view corridors optimized



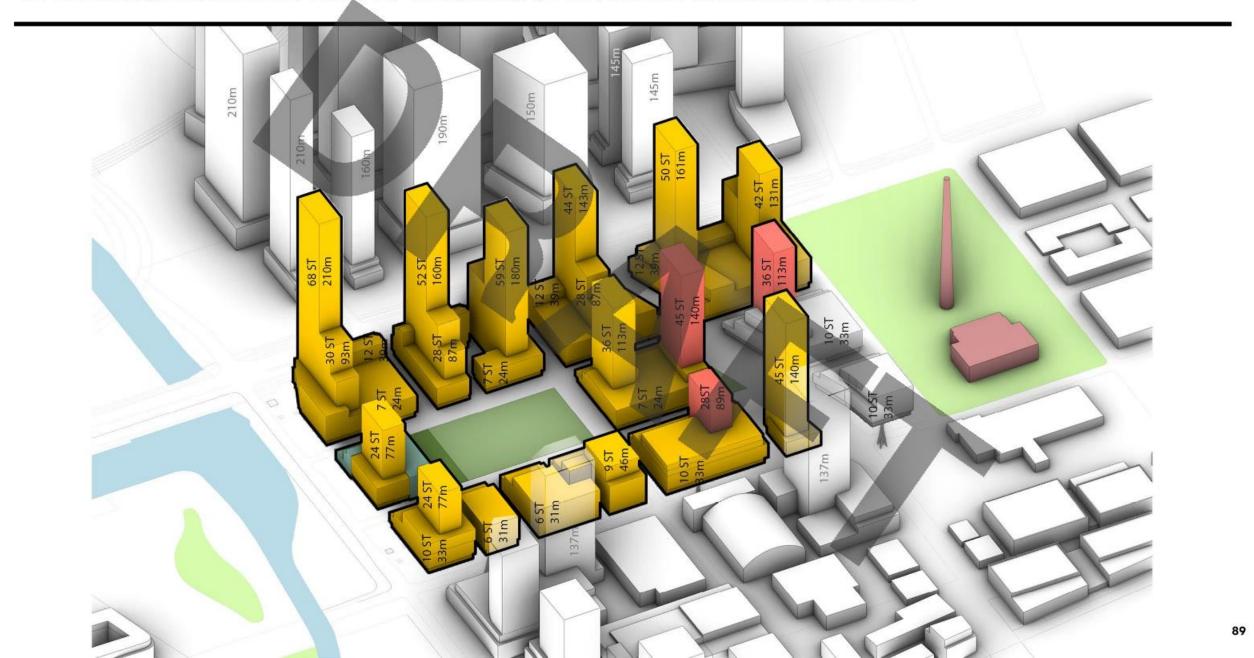




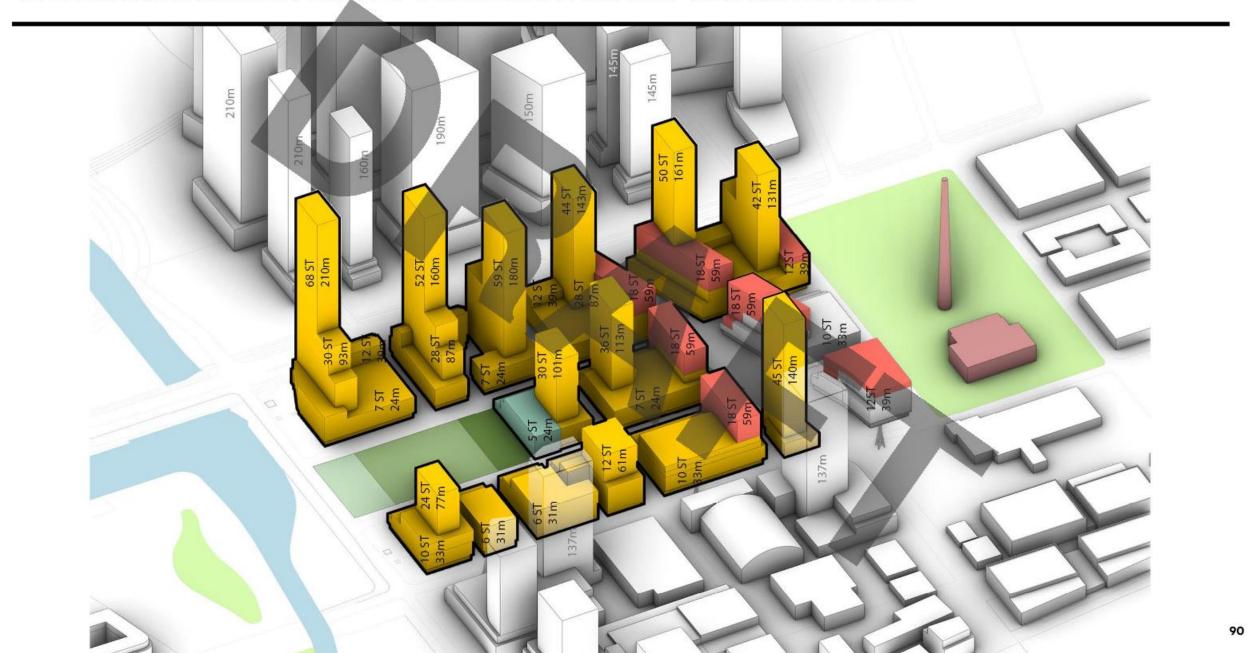
Broadview Avenue focused intensification (tall mid-rise)



#### Demonstration Plan 1: Central Park & Podium-Tower



#### Demonstration Plan 2: Western Park & Tall Mid-Rise



#### **Precedents (Framed Views)**

New Proposed Civic Space at Broadview Avenue

50-90m width x 145-170m length

16-18 storey tall flanking tall mid-rise buildings + tower

University Ave (South of Queen) 40-60m width x 210m length

Flanking building heights vary (9 / 14 commercial storeys tall)

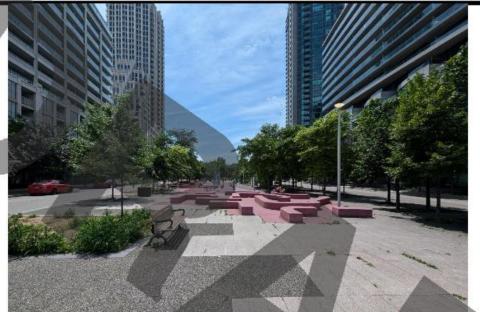


# Precedents (Tapering Civic Space Flanked w/ Tall Mid-Rise Bldgs)

June Callwood Park

50-65m width x 150m length

15/16 storey tall flanking tall mid-rise buildings + towers





**Berczy Park** 

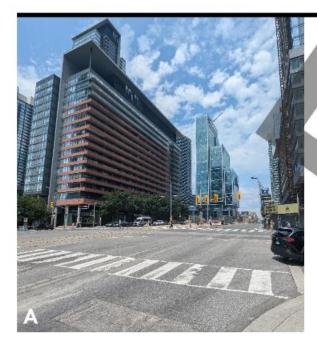
60-100m width x 135m length

Varied flanking building heights (up to 21 storeys)





## **Precedents (Recent Tall Mid-Rise)**





#### A. Spadina Ave at Fort York **Blvd**

50m street W x 65m bldg L **16** storeys

**B. 629 King St W** 24m street W x 75m bldg L 15 storeys

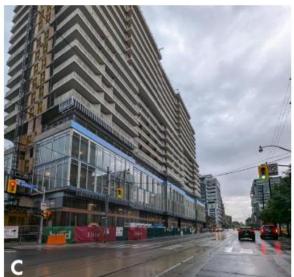
C. 88 Bathurst Ave 30m street W x 125m bldg L 17 storeys tall

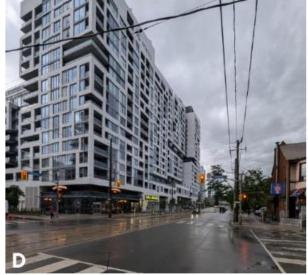
### D. Bathurst Ave at Front/Niagara St

30m street W x 105m bldg L 15-19 storeys tall

#### E. 370 Queen's Quay W (Tower 3)

n/a street W x 60m bldg L 21 storeys tall







# Precedents (Tall Mid-Rise w/ Expressed Setback)



A. 318 Wellington St W
20m street W x 50m bldg L
16 storeys (6 at street)

B. 123 Portland St 20m street W x 22m bldg L 14 storeys (8 at street)







C. The Well
Wellington St W
45m street W x 100m bldg L
16 storeys (7 at street)

**D. 520 Richmond St W**21m street W x 30m bldg L **15** storeys (7 at street)

# Park Options – Built Form Analysis

## **Central Park Option**

Shadow Impact – none (study control)

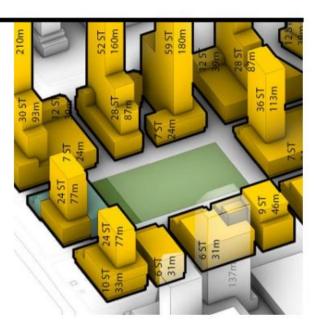
Residential Yield Potential - slightly worse

Retail Potential – slightly improved (more park frontage + visibility)

**Building Service Access** – slightly worse (Block 2 + 8 access moves to E-W streets)

**Proposed Elementary School Location Impact** – worse (less central, hydro tower + busy road adjacencies)

**OVERALL** slightly worse, but built form is not a major determining factor





## **Areas for Panel Consideration**

### **Public Realm**

- Do you support the proposed design refinements to the District's street network?
- For the District Park, what do you believe are the critical factors to inform the preferred direction between the two options?

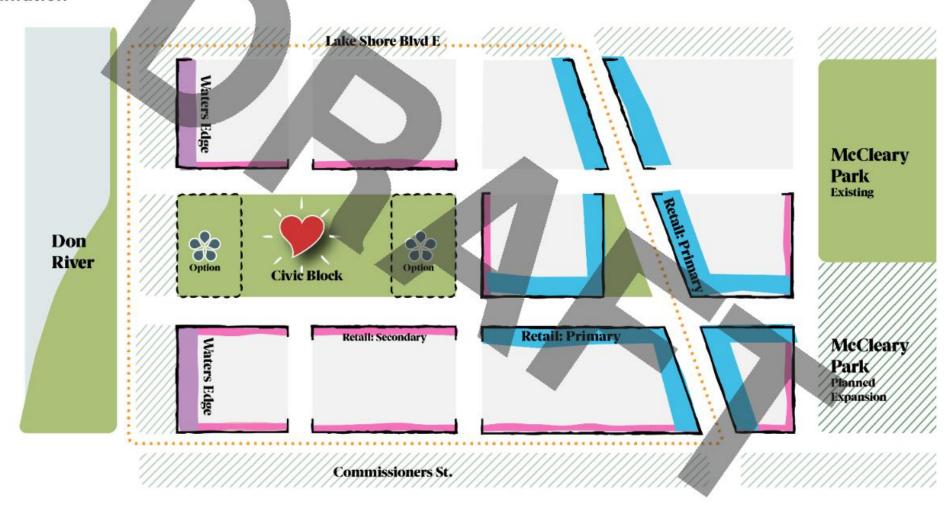
#### **Built Form**

- Does the variety of building types address the need to substantially increase residential density while maintaining liveability in McCleary District?
- Are the proposed base building massings appropriate for providing flexibility in land use and protecting for a high quality public realm?

# **Public Realm**

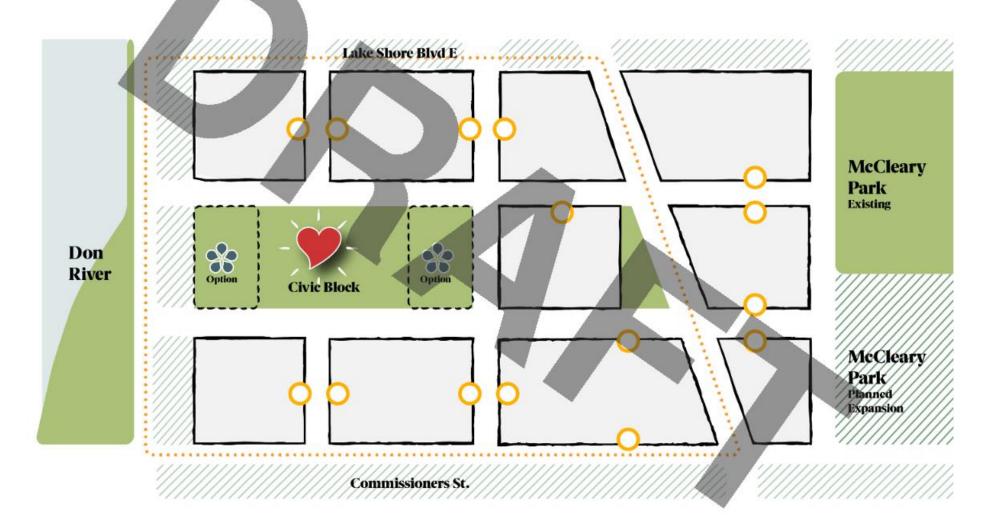
## **Public Realm: Framework**

#### **Retail and Animation**

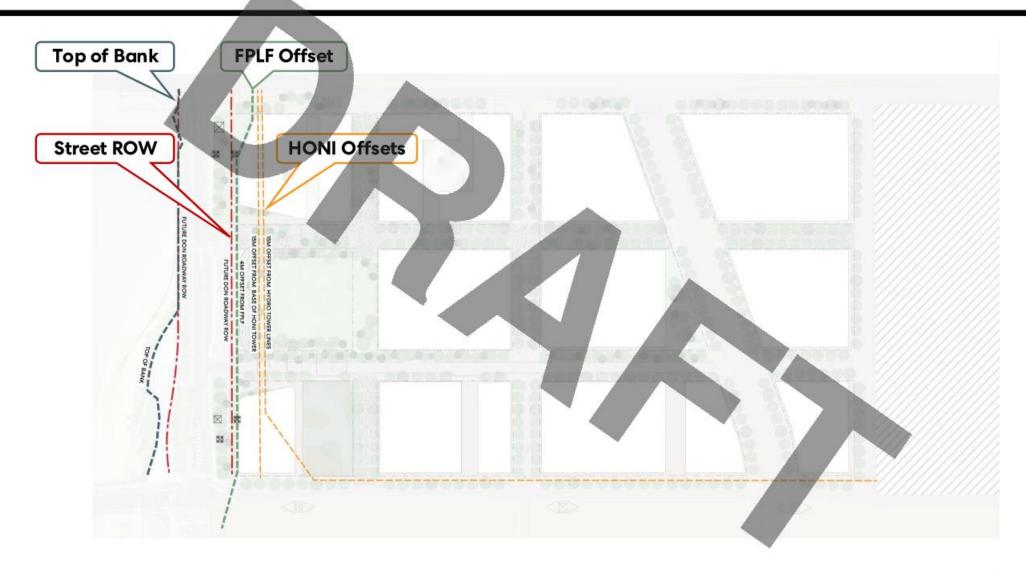


## **Public Realm: Framework**

#### **Site Access**



# Influence of River, Don Roadway, HONI, FPLF

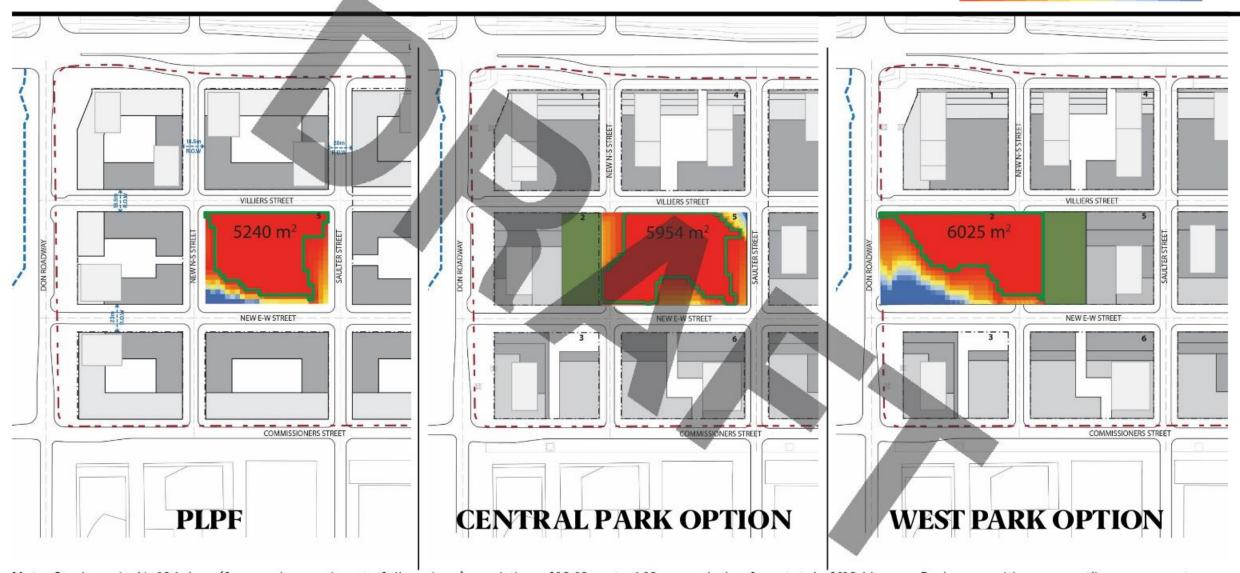




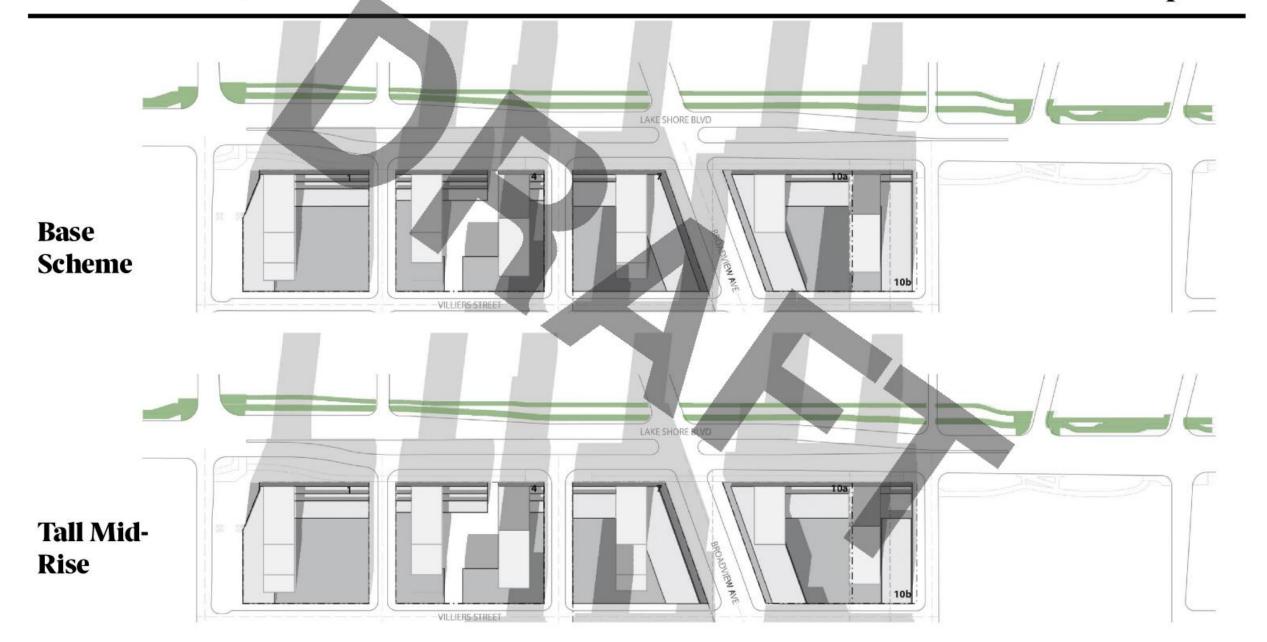
# **Built Form**

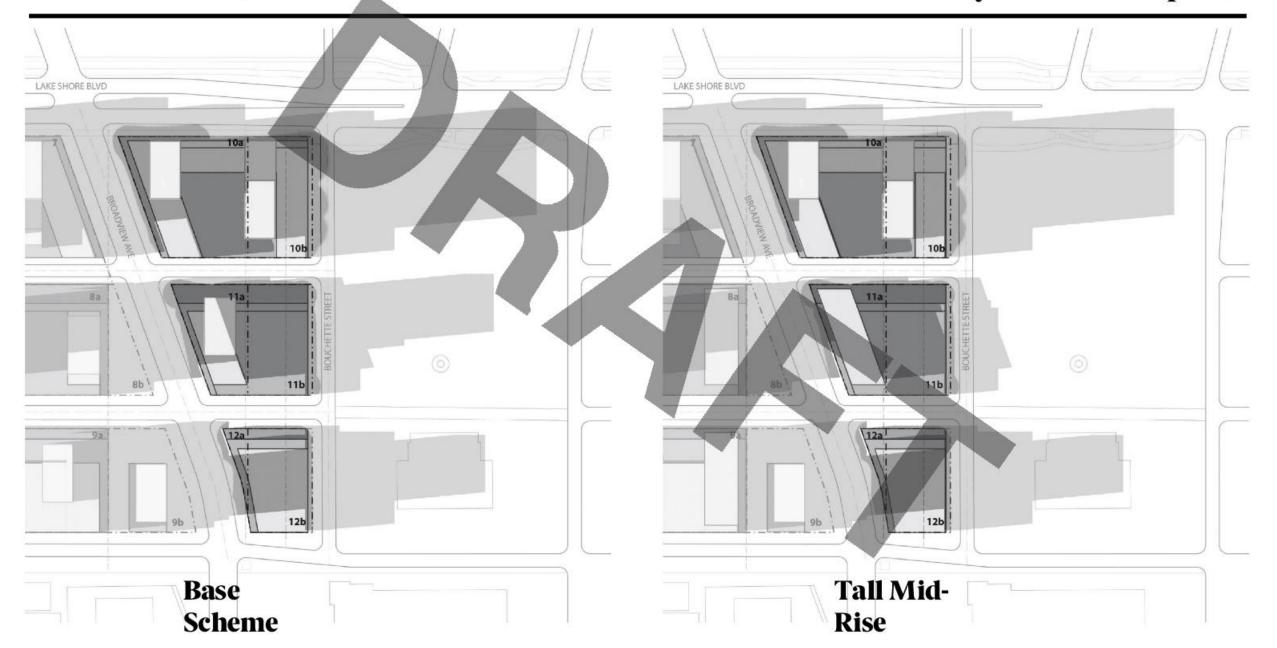
# **Sunlight on Parks Analysis**

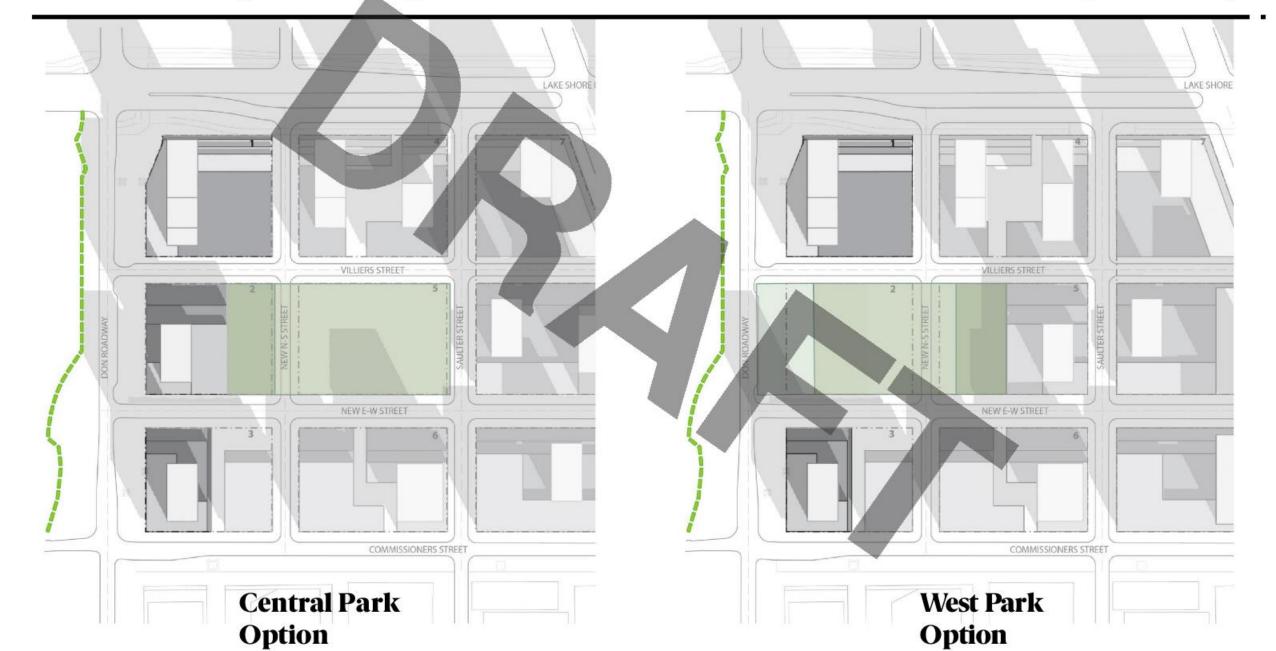




Note: Study period is 184 days (from spring equinox to fall equinox) consisting of 10:18am to 4:18pm each day for a total of 1104 hours. Red zones with green outlines represent 100% sun exposure over the study period. Darkest blue areas indicate an average of one hour less direct sun exposure per day over the study period (1104 – 184 = 920).







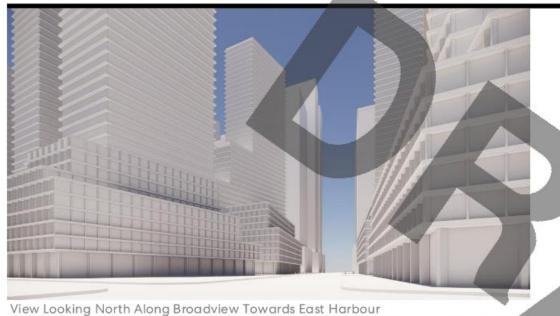
# **Conceptual Residential Tower Floor Plate Study**



Floor plates exceeding approximately 22m in width add GFA almost entirely at the core. The City of Toronto's 2015 Affordable Rental Housing Guidelines require all bedrooms to have direct access to sunlight. Planning tower locations using 850sm floorplates 22m in width promotes high quality housing development.

A completed 866sm tower floor plate example exceeding 22m in each direction with corresponding inboard bedrooms highlighted. All non-corner 2+ bedroom units rely on indirect "borrowed light".

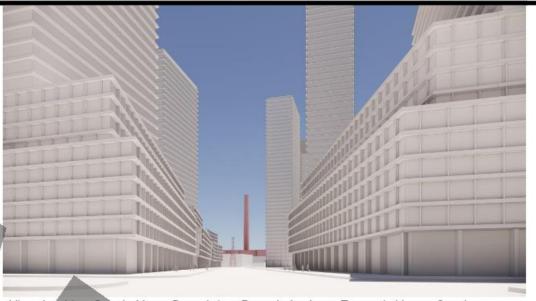
## **Street Level Views**



Base Scheme



Tall Mid-Rise





## **Street Level Views**





Base Scheme



Tall Mid-Rise

